

Fiscal Year Ended June 30, 2025



BUILT DIFFERENT

# Annual Comprehensive Financial Report

Garland Independent School District  
Garland, Texas



# **GARLAND INDEPENDENT SCHOOL DISTRICT**

**Garland, Texas**

## **ANNUAL COMPREHENSIVE FINANCIAL REPORT**

**For the Year Ended June 30, 2025**

**PREPARED BY THE DIVISION OF FINANCE**



# **GARLAND INDEPENDENT SCHOOL DISTRICT**

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# **GARLAND INDEPENDENT SCHOOL DISTRICT**

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## **INTRODUCTORY SECTION**





## CERTIFICATE OF BOARD

Garland Independent School District

Name of School District


Dallas

County

057-909

Co. - Dist. No.

We, the undersigned, certify that the attached Annual Comprehensive Financial Report of the Garland Independent School District for the year ended June 30, 2025, was reviewed and approved at a meeting of the Board of Trustees of the Garland Independent School District on November 18, 2025.

  
\_\_\_\_\_  
President of Board

  
\_\_\_\_\_  
Secretary of Board

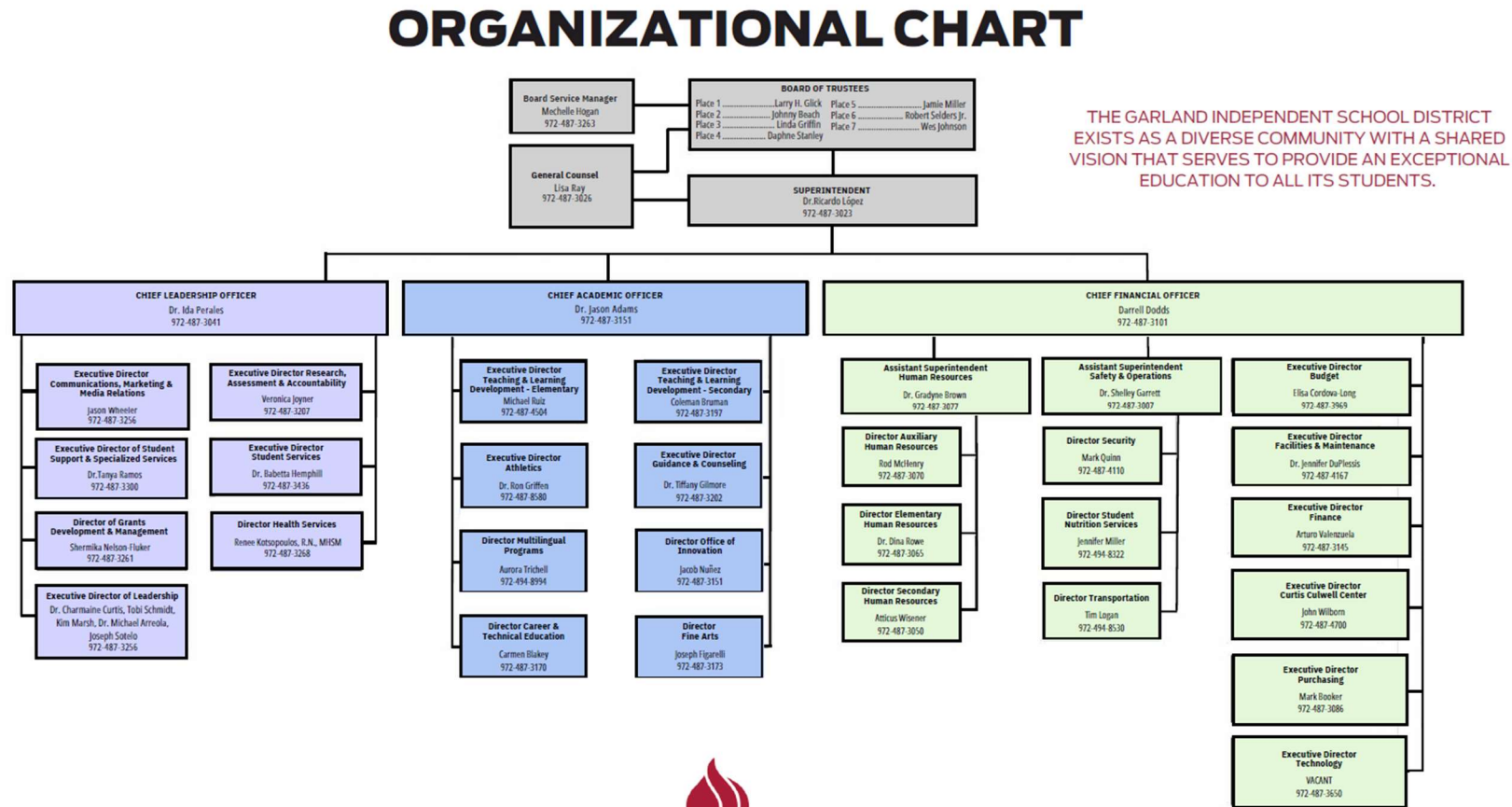
**GARLAND INDEPENDENT SCHOOL DISTRICT****PRINCIPAL OFFICIALS AND ADVISORS****BOARD OF TRUSTEES**

<b>Name</b>	<b>Position</b>	<b>Place</b>	<b>Length of Service</b>	<b>Term Expires</b>	<b>Occupation</b>
Larry Glick	Member	1	18 years	May 2028	Tax Attorney
Johnny Beach	President	2	9 years	May 2028	Retired Educator
Linda Griffin	Member	3	27 years	May 2028	Consultant
Daphne Stanley	Secretary	4	4 years	May 2026	Senior Merchandise Planner
James Miller	Assistant Secretary	5	8 years	May 2026	Executive Vice President/Chief Lending Officer
Robert Selders, Jr.	Member	6	10 years	May 2027	Business Owner
Wesley Johnson	Vice President	7	7 years	May 2027	Attorney

**ADMINISTRATIVE OFFICIALS**

<b>Name</b>	<b>Position</b>	<b>Length of GISD Service</b>
Dr. Ricardo Lopez	Superintendent	8 years
Dr. Jason Adams	Chief Academic Officer	26 years
Darrell Dodds	Chief Financial Officer	2 years
Dr. Ida Perales	Chief Leadership Officer	6 years
Lisa Ray	General Counsel	7 years
Dr. Gradyne Brown	Assistant Superintendent of Human Resources	24 years
Dr. Shelley Garrett	Assistant Superintendent of Safety and Operations	6 years

GARLAND INDEPENDENT SCHOOL DISTRICT  
ORGANIZATIONAL CHART



EFFECTIVE AUGUST 2025





**Garland Independent School District**  
Division of Finance

**Street Address**

Harris Hill Administration Building  
501 S. Jupiter RD  
Garland, TX  
75042

**Phone**

972-487-3100

**FAX**

972-485-4922

November 18, 2025

Board of Trustees and Citizens of the  
Garland Independent School District  
501 S. Jupiter  
Garland, Texas 75042

Ladies and Gentlemen:

The Texas Education Agency requires that all school districts file a complete set of financial statements with the Texas Education Agency (TEA). The financial statements must be presented in conformity with generally accepted accounting principles (GAAP) and audited by a firm of licensed certified public accountants in accordance with generally accepted auditing standards. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report of the Garland Independent School District (the District) for the fiscal year ended June 30, 2025.

The Annual Comprehensive Financial Report ("ACFR") is presented in five sections:

1. **Introductory Section**, which includes the Certificate of the Board, the Letter of Transmittal, the Organizational Chart, Board of Trustees and Administrative Officials, the Government Finance Officers Association ("GFOA") Certificate of Achievement for Excellence in Financial Reporting, and the Association of School Business Officials ("ASBO") Certificate of Excellence in Financial Reporting.
2. **Financial Section**, which includes the Independent Auditor's Report, Management's Discussion and Analysis ("MD&A"), the Basic Financial Statements, Required Supplementary Information, Combining Statements and Supplementary Information.
3. **Required TEA Schedules Section**, which includes the Schedules of Delinquent Taxes Receivable, Changes in Fund Balance Budget and Actual - Debt Service Fund, Changes in Fund Balance Budget and Actual - National Breakfast and Lunch Program and Compensatory Education Program and Bilingual Education Program Compliance Responses.
4. **Statistical Section**, which includes financial and demographic information.

This report consists of management's representations concerning the finances of the District. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. In order to provide a reasonable basis for making these representations, management of the District has established a comprehensive internal control framework that is designed to protect the District's assets from loss, theft or misuse. Additionally, the internal control framework is designed to compile sufficient, reliable information for the preparation of the District's financial statements in conformity with GAAP. Because costs of internal controls should not outweigh their benefits, the District's comprehensive framework of internal controls has been designed to provide reasonable assurance, rather than absolute assurance, that the financial statements will be free from material misstatement. To the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Whitley Penn, L.L.P., a firm of independent auditors, has audited the financial statements of the District. The goal of the independent audit is to provide reasonable assurance that the financial statements of the District for the fiscal year ended June 30, 2025, are free of material misstatement. The independent audit involves examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, and evaluating the overall financial statement presentation. Based upon the audit, the independent auditors concluded there was a reasonable basis for rendering an unmodified opinion that the District's financial statements for the fiscal year ended June 30, 2025, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The District is including all information required by the TEA as set forth in the Financial Accountability System Resource Guide. In order to comply with state-mandated audit requirements, data control codes are shown on all of the financial statements. The District is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget (OMB) Uniform Guidance, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Information related to this single audit, including the schedule of expenditures of federal awards, findings and recommendations, and independent auditor's reports on the internal control and compliance with applicable laws and regulations is included in this report and sent to the TEA. At the time this report was issued, the OMB had not yet published the 2025 Compliance Supplement, resulting in a delay in the issuance of the Federal Single Audit Report.

GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The District's MD&A can be found immediately following the report of the independent auditors.

## **PROFILE OF THE DISTRICT**

In 1901, Garland voters elected to incorporate as an independent school district. Facilities were remodeled and expanded over the years as needed to accommodate a growing population.

Garland ISD opened its first school for African-American children in 1922-23. Carver School served students in grades one through eight; high school students had to travel to Dallas to complete their education. Integration of the schools began in 1964 and was completed by 1970.

As the Garland area became more urban, the neighboring rural schools consolidated with the Garland school district. In its first 100 years, public education in Garland grew from a six-room building with enrollment of 130 pupils in 1901 to more than 60 campuses with an enrollment of approximately 51,000 students. As of 2025, Garland ISD has 67 campuses with an enrollment of 51,021 students.

Residents of the District elect a seven-member Board of Trustees (the Board), with each member serving a three-year term. Meetings of the Board are held twice a month and are posted and advertised in accordance with state law, enabling the Board to fulfill its responsibilities to the students, parents, staff, and taxpayers of the District. Special meetings or work sessions are scheduled as needed. The Board retains final authority over all school matters, except as limited by state law.

Serving the communities of Garland, Rowlett, and Sachse, the District's boundaries encompass approximately 93 square miles in Dallas County. The District provides a well-rounded program of public education for children from pre-kindergarten through grade twelve. In addition to basic instructional programs, the District offers special education, gifted and talented, bilingual/ESL, remedial, college preparatory, and career and technical programs. The District is fully accredited by the TEA.

The District serves the community through a diverse network of schools that support students from early childhood through graduation. It operates seven traditional high schools, and the PASS Learning Center, which is a non-traditional high school, thirteen middle schools including a disciplinary alternative program, and forty-six elementary campuses with two Montessori schools, two Pre-K centers, and two special learning centers.

The table below shows the demographic composition of the District during the 2014-15 and 2024-25 school years.

	<b>2014-15</b>	<b>2024-25</b>
Enrollment	57,436	51,021
African-American	17.08%	17.65%
American Indian	0.43%	0.41%
Asian	8.31%	10.25%
Hispanic	51.70%	55.36%
Pacific Islander	0.07%	0.11%
White	20.39%	12.85%
Two or More	2.02%	3.37%
Economically Disadvantaged	60.50%	72.06%
English Language Learners	24.86%	39.10%
Graduates	3,941	4,106

The District's total student population decreased over the past 10 years, averaging a loss of 722 students per year. The District did see a decrease in Pre-K enrollment but has started reach out programs to find and enroll pre-k students . The District does have a high level of economically disadvantaged students, research suggests economically disadvantaged students come to school with academic needs that should be addressed through early childhood programs, accelerated instruction, and extended learning time.

Another challenge facing many Texas school districts is the increasing number of students who are learning English as a second language and have not yet attained grade-level proficiency in English. While the majority of these students are Hispanic, the District serves a linguistically diverse population representing more than 78 different languages. The most commonly spoken languages include Spanish, Vietnamese, Amharic, Arabic, and Burmese. The District continues to expand and enhance its bilingual and English as a Second Language (ESL) programs to meet the needs of these students. The continued growth in this population presents an ongoing challenge for the Garland Independent School District.

There are a number of charter schools that serve the same population as Garland ISD. These charter schools receive their charters from the state and are separate and apart from Garland ISD. The District competes with these charter schools for students. Similar to Garland ISD, these charter schools receive state funding based on their Average Daily Attendance and special population counts. However, unlike Garland ISD, they do not have the ability to levy local property taxes. As such, relative to Garland ISD, these charter schools are generally more heavily dependent on state revenues for their Maintenance and Operations funding.

A high degree of professionalism exists among the District's employees and an on-going recognition of student and staff excellence contributes to this environment. The instructional program is geared toward having the students meet or exceed grade-level expectations. Emphasis is placed on higher-level thinking skills, including research methodologies and independent, complex, and critical thinking skills.

The District attracts highly qualified personnel because of its commitment to excellence. The following table shows the employee composition of the District during the 2014-15 and 2024-25 school year.

	2014-15	2024-25
Total Staff	7,415	7,305
Teachers	3,679	3,402
Masters or Doctorate	30.00%	29.00%
Average Years of Experience	11	11
Student/Teacher Ratio	15.58	14.96

The District maintains budgetary controls throughout all of its financial systems. The objective of budgetary controls is to ensure compliance with legal provisions embodied in the official budget adopted by the Board. The Board adopts an official budget for the general fund, debt service fund, and student nutrition services fund (which is included in the special revenue fund). In accordance with procedures prescribed by the Texas Education Code, the Board must approve budget amendments that affect the total amount in a fund or functional spending category prior to the expenditure of funds. The functional level is specified by Board policy as the legal level of budgetary control.

**FINANCIAL CONDITION AND LONG-RANGE PLANNING**

The information presented in the financial statements is best understood when it is considered within the broader perspective of the specific environment in which the District operates.

**Local Economy.** The District is located approximately fourteen miles northeast of downtown Dallas. The local economy has remained stable as compared to the prior year. The table below provides a comparison of the District’s property values.

	2023-24	2024-25	2025-26
Certified Market Value	\$39,956,884,430	\$44,663,163,760	\$44,881,782,980
Average Market Value of Residence	\$320,884	\$352,305	\$356,045

The housing environment in the District was marked by a continuation of elevated home prices despite an increase of housing inventories and high interest rates in the fiscal year ended 06/30/2025. The DFW housing market is dealing with a slight decrease in 30-year mortgage rates. As of June 2025, the 30-year fixed-rate mortgage stood at 6.77%, a year over year decrease from 6.86%. However, it remains high when compared to interest rates over the past decade. During the fiscal year, the housing market sales have remained comparable to last year, with a small uptick of .5% as compared to prior year.

There have been some housing developments in the region, like a 155-unit three-story apartment complex located on the northwest corner of South Garland and West Avenue B. There are also some subdivisions and community developments in the region, like Heritage Park in Garland with 74 homes up for sale, Lake Park in Rowlett and Hudson Hills in Sachse are another two communities that are actively selling homes in the region. Residential growth is still expected to generate 3,460 new students over the next 10 years. Due to large graduating classes and declining elementary enrollment, residential growth will likely only keep District enrollment on a slow decrease over the next five years. As more residential growth occurs in 5-10 years, the moderate expectation for enrollment for it decreases at an average annual rate of 0.8%.

**State Funding.** In June 2025, the 89th Texas Legislature passed House Bill (HB2), which impacts funding beginning with 2025-2026. The bill is a comprehensive school finance bill that supports students and infuses dollars into Texas schools. Some of the highlights of the bill are focused on Teacher Compensation, Educator Preparation, Educator Rights, Special Education, Early Literacy, Numeracy, Career and Technical Education and Finance & Safety.



HB2 increases the Basic Allotment by \$55 from \$ 6,160 to \$ 6,215. Perhaps one of the most significant changes in HB2 is the establishment of a new Teacher Retention Allotment (TRA) under Section 48.158, Education Code. The Teacher Retention Allotment provides a school system with an allotment for each classroom teacher with salary increases for teachers. The payments are dependent on the student enrollment numbers of the district as well as the years of experience of the teacher, the teachers must have at least 3 years of teaching experience with an increase in the allotment payment after they reach 5 years of teacher experience.

This bill modifies the State Compensatory Education (SCE) Allotment under Section 48.104, Education Code, to repeal the 55 percent requirement that SCE funds allocated must be used to fund supplemental programs and services designed to eliminate any disparity in performance. This bill modified the allotment under Section 48.105, Education Code to provide funding for alternative language education methods using a dual language immersion/one-way emergent bilingual students. On the Career and Technology Education Allotment, HB 2 expands funding to include courses offered under a Junior Reserve Officers’ Training Corps (JROTC) program. The funding entitlement for P-Tech students increased from \$ 50 to \$ 150 per ADA.

Furthermore, HB2 establishes a new Allotment for Basic Costs (ABC) under Section 48.161, Education Code, to provide a school district an annual allotment of \$ 106 per enrollment student. HB2 also establishes new funding to offset costs for Special Education FIEs under Section 48.159, Education Code, at \$ 1,000 for each child’s initial special education evaluation.

**Bond Election and Issuance.** Garland ISD voters approved a \$1.279 billion bond package on May 6, 2023. The bond included three propositions: Proposition A, which focused on safety, facility upgrades and infrastructure improvements; Proposition B, for Multi-Program Activity Centers; and Proposition C, for a Technology Device Refresh. The bond program kicked off in the third quarter of 2023 and it is a project that will be reported by the District in the upcoming years. The construction of the projects related to the 2023 bond make up the bulk of the construction performed by GISD in fiscal year 2024-2025, a list of ongoing projects is found in Note 4 of this report.

Management continues to evaluate the renovation and new facility needs of the District. The table below provides the average age of District campuses by type based on the year the campus opened.

	Number	Average Age
Pre-Kindergarten Centers	2	20 years
Elementary Schools	42	46 years
Middle Schools	12	51 years
High Schools	7	49 years
Other Learning Centers	4	48 years

**Fund Balance.** The unassigned fund balance in the general fund is 29.66% of general fund expenditures in fiscal year 2025 and 28.30% of the 2025 final adopted general fund budget. This represents 3.5 months of operations in the general fund. The District has been aware of the possibility of fluctuations in state funding for several years and has taken steps to control expenditures and increase operational efficiencies, although we continue to address additional ways to further address cost savings measures.

**MAJOR INITIATIVES AND ACCOMPLISHMENTS**

Garland ISD proposed a Voter-Approved Tax Rate Election (VATRE) to address ongoing budgetary needs. The process began with a citizen advisory committee that carefully reviewed District priorities and recommended a 12-cent increase to the Maintenance and Operations (M&O) tax rate. The election was held on November 4, 2025, and passed with 60% voter approval. This tax rate adjustment is expected to generate approximately \$56 million in additional annual revenue, helping to offset recent deficit budgets and strengthen the District’s long-term financial stability.

In 2025, Garland ISD improved its state accountability rating, increasing from a score of 81 to 84. The District continues to make significant progress toward becoming an A-rated district, achieving record academic gains and ranking among the top-performing districts in Dallas County. The Texas Education Agency’s A–F Accountability System measures student achievement, academic growth, and the closing of performance gaps among students most in need—areas where GISD continues to show sustained improvement.

Garland ISD students demonstrated exceptional achievement at the 2024 HOSA (Health Occupations Students of America) competitions. The North Garland High School HOSA senior team earned first place internationally in the Parliamentary Procedure event at the International Leadership Conference, competing against over 50 teams from the United States, Mexico, Canada, and China. The North Garland junior team also delivered an impressive performance, placing in the top 10 statewide at the HOSA State Leadership Conference. These recognitions highlight the District's commitment to preparing students for success in Health Science and Biomedical Science programs.

Garland ISD was honored with the 2024 Texas Art Education Association (TAEA) District of Distinction Award, a recognition granted to only 5.5% of districts statewide. This award celebrates districts that provide a comprehensive and innovative visual arts curriculum, fostering creativity, social-emotional learning, and community connection. Garland ISD and the other 93 award recipients will be recognized during the TAEA Fall Conference General Assembly on November 15, 2024.

Garland ISD's Superintendent was appointed President of the Texas School Alliance (TSA), an organization representing 51 of the largest districts in Texas, which collectively serve 42% of the state's students. TSA unites educational leaders from across Texas—from the Rio Grande Valley to the Panhandle—to advocate for equitable and effective public education. This appointment underscores GISD's statewide leadership and influence.

In fiscal year 2024–2025, Garland ISD continued advancing opportunities for women in computer science. Garland High School and Lakeview Centennial High School received the AP Computer Science Female Diversity Award from the College Board for the 2023–2024 school year. This recognition reflects GISD's growing success in promoting gender diversity and participation in STEM fields.

## **AWARDS AND ACKNOWLEDGEMENTS**

**Awards.** The Government Finance Officers Associations of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the District for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for preparation of state and local government financial reports. In order to be awarded a Certificate of Achievement, the District published an Annual Comprehensive Financial Report in which contents conformed to program standards. This report satisfied both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of only one year. The District has received a Certificate of Achievement for thirty-four consecutive years. We believe our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement program requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

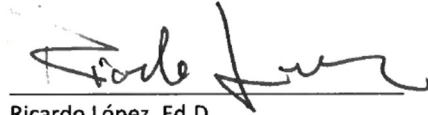
The District was awarded a Certificate of Excellence in Financial Reporting by the Association of School Business Officials (ASBO) stating that the District's Annual Comprehensive Financial Report for the fiscal year ended June 30, 2024, substantially conformed to the recommended principles and standards of financial reporting adopted by that organization. The District has received the Certificate of Excellence for thirty-five consecutive years. The Certificate of Excellence is valid for a period of one year only. We believe that our current report continues to conform to the Certificate of Excellence program requirements and we are submitting it to ASBO to determine its eligibility for another certificate. Garland ISD has been awarded the prestigious 2025–2026 Meritorious Budget Award (MBA) from the Association of School Business Officials International (ASBO) and we wanted to share our appreciation.

The Texas Association of School Business Officials (TASBO) awarded the District the prestigious Award of Excellence in Financial Management and the Award of Merit for Purchasing Operations. The Award of Excellence is given to Texas school districts, open-enrollment charter schools, and education services centers that demonstrate professional standards, best practices, and innovations in the area of financial management and reporting. Award of Merit for Purchasing Operations recognizes educational organizations with the best practice in the area of purchasing.

**Acknowledgments.** The preparation of this report on a timely basis could not be accomplished without the efficient and dedicated services of the Division of Finance. We would like to express our appreciation to all members of the department who assisted and contributed.

We also wish to thank the Board of Trustees for their continued leadership and support and for planning and conducting the financial operations of the District in a responsible and progressive manner.

Sincerely,

A handwritten signature in dark ink, appearing to read "Ricardo López", written over a horizontal line.

Ricardo López, Ed.D.  
Superintendent

A long, flowing handwritten signature in dark ink, written over a horizontal line.

Darrell Dodds  
Chief Financial Officer

A stylized handwritten signature in dark ink, written over a horizontal line.

Arturo Valenzuela, CPA  
Executive Director of Finance



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Garland Independent School District  
Texas**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2024

*Christopher P. Morill*

Executive Director/CEO



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

The Certificate of Excellence in Financial Reporting  
is presented to

## **Garland Independent School District**

for its Annual Comprehensive Financial Report  
for the Fiscal Year Ended June 30, 2024.

The district report meets the criteria established for  
ASBO International's Certificate of Excellence in Financial Reporting.



A handwritten signature in black ink, reading 'Ryan S. Stechschulte'.

**Ryan S. Stechschulte**  
President

A handwritten signature in black ink, reading 'James M. Rowan'.

**James M. Rowan, CAE, SFO**  
CEO/Executive Director



## **FINANCIAL SECTION**





## INDEPENDENT AUDITOR'S REPORT

To the Board of Trustees  
Garland Independent School District

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Garland Independent School District, (the "District") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the District, as of June 30, 2025, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, budgetary comparison information, pension information, and other-post employment benefit information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining fund financial statements and required Texas Education Agency (TEA) compliance schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining fund financial statements and required TEA compliance schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory section, statistical section, and Schedule L-1 but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 18, 2025 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Whitley Penn LLP". The signature is written in a cursive, flowing style.

Dallas, Texas  
November 18, 2025



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the District, we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended June 30, 2025.

**FINANCIAL HIGHLIGHTS**

- The assets and deferred outflows of the District's governmental activities exceeded its liabilities and deferred inflows at the close of the most recent fiscal year by \$505,980,078 (net position). Of this amount \$57,225,650 was restricted for specific purposes (i.e. Federal/State grants, Debt Service and Student Nutrition). Unrestricted net position was (\$129,396,694) due to GASB 68 and 75. The remainder represents the net investments in capital assets.
- As of the close of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$1,153,448,368 which breaks down as follows.

Non-spendable	\$ 2,460,682	0.2%
Restricted	945,623,326	82.0%
Committed	11,105,862	1.0%
Assigned	23,407,848	2.0%
Unassigned	170,850,650	14.8%
	<u>\$ 1,153,448,368</u>	<u>100.0%</u>

**OVERVIEW OF THE FINANCIAL STATEMENTS**

Both the discussion and analysis presented are intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise three components: government-wide financial statements, fund financial statements, and notes to the financial statements. This report contains other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business. The *statement of net position* presents information on all of the District's assets, liabilities, and deferred outflows and inflows of resources. Net position is equal to assets plus deferred outflows of resources less liabilities and deferred inflows of resources. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The *statement of activities* presents information for all current year revenues and expenses regardless of when revenue is received or expenses incurred. Therefore, some revenues and expenses reported in this statement will result in cash flows in future fiscal periods.

Component units are legally separate organizations for which the Board of Trustees of the District is legally accountable. They can also be other organizations for which the nature and significance of their relationship with the District is such that exclusion would cause the District's financial statements to be incomplete. The District has no component units for which it is financially accountable. The government-wide financial statements can be found on pages 17-19 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts used to maintain control over resources segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to demonstrate compliance with finance-related requirements. The *fund financial statements* provide more detailed information about the District's most significant funds, not the District as a whole. Some funds are required by State law and/or bond covenants. Other funds may be established by the Board to control and manage money for particular purposes or to show it is properly using certain taxes or grants.

All of the funds of the District can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

## **GARLAND INDEPENDENT SCHOOL DISTRICT**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

- **Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the governmentwide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balance provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. The District maintains four governmental funds all of which are considered to be major funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the general fund, debt service fund, capital projects fund, and special revenue fund. Per the Texas Education Agency, the District adopts an annual appropriated budget for its general fund, debt service fund, and student nutrition services fund. A budgetary comparison schedule has been provided to demonstrate compliance with these budgets. The basic governmental fund financial statements can be found on pages 20-23 of this report.
- **Proprietary funds.** *Proprietary funds* provide the same type of information as the government-wide financial statements, only in more detail. The District's five proprietary funds are Internal Service Funds. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the various functions. The District uses the Internal Service Fund to report activities for its motor pool, print shop, risk management, copier pool and Curtis Culwell Center. The proprietary fund statements offer short and long-term financial information about the activities the District operates like a business. The basic proprietary fund financial statements can be found on pages 24-26 of this report.
- **Fiduciary funds.** *Fiduciary funds* are used to account for resources held for the benefit of parties outside the District. Fiduciary funds are *not* reflected in the government-wide financial statements because the resources of those funds are *not* available to support the District's own programs. The District is the trustee, or *fiduciary*, for these funds and is responsible for ensuring the assets reported in these funds are used for their intended purposes. All of the District's fiduciary activities are reported in a separate *Statement of Fiduciary Net Position* and *Statement of Changes in Fiduciary Net Position* that can be found on pages 27-28. These activities are excluded from the District's government-wide financial statements because the District cannot use these assets to finance its operations.

**Notes to the financial statements.** The notes provide additional information essential to a complete understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-63 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* that further explains and supports the information in the financial statements. Required supplementary information can be found on pages 66-73 of this report. Combining statements are prepared in connection with internal service funds and are presented immediately following the required supplementary information on pages 78-83 of this report.

#### **Government-wide Financial Analysis**

As previously noted, net position may serve as a useful indicator of a government's financial position. As of June 30, 2025, assets and deferred outflow of resources exceeded liabilities and deferred inflows by \$505,980,078.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**The District's Net Position**

The table below provides a summary of the Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources, and Net Position for governmental activities for years ended June 30, 2025 and 2024, respectively.

	<b>Governmental Activities</b>	
	<b>2025</b>	<b>2024</b>
<b>Assets</b>		
Current and other assets	\$ 1,268,806,398	\$ 1,421,532,980
Capital assets, net of depreciation/amortization	867,151,789	789,087,138
Restricted assets	5,000,000	3,750,000
<b>Total Assets</b>	<b>2,140,958,187</b>	<b>2,214,370,118</b>
<b>Deferred Outflows of Resources</b>		
Deferred charge on refunding	1,196,668	1,448,562
Deferred outflows - pension	50,812,647	86,770,151
Deferred outflows - OPEB	59,346,023	27,930,568
<b>Total Deferred Outflows of Resources</b>	<b>111,355,338</b>	<b>116,149,281</b>
<b>Liabilities</b>		
Non-current liabilities	1,503,556,125	1,581,486,388
Other liabilities	118,636,320	114,399,375
<b>Total Liabilities</b>	<b>1,622,192,445</b>	<b>1,695,885,763</b>
<b>Deferred Inflows of Resources</b>		
Deferred inflows - pension	6,233,953	13,582,612
Deferred inflows - OPEB	117,907,049	144,434,181
<b>Total Deferred Inflows of Resources</b>	<b>124,141,002</b>	<b>158,016,793</b>
<b>Net Position</b>		
Net investment in capital assets	578,151,122	480,701,807
Restricted	57,225,650	88,214,202
Unrestricted	(129,396,694)	(92,299,166)
<b>Total Net Position</b>	<b>\$ 505,980,078</b>	<b>\$ 476,616,843</b>

**Net Position.** As noted earlier, net position may serve over time as a useful indicator of the District's financial position. The District's combined net position between fiscal years 2025 and 2024 increased by \$34.9 million, including a \$5.5 million restatement to the beginning net position in 2025. The District's net investment in capital assets is \$578.2 million and includes investments in capital assets (e.g. land, building, equipment, improvements, and construction in progress) less any debt used to acquire those assets that is still outstanding. Of the remaining net position, \$57.2 million are restricted resources subject to external restrictions on how they are used, and (\$129.4) million are unrestricted resources.

The District uses the capital assets to provide services to students; consequently, these assets are not available for future spending. Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**Changes in the District's Net Position**

	<b>Governmental Activities</b>	
	<b>2025</b>	<b>2024</b>
<b>Revenues</b>		
<b>Program Revenues:</b>		
Charges for services	\$ 8,055,017	\$ 7,813,837
Operating grants & contributions	100,042,677	162,928,341
<b>General Revenues:</b>		
Property taxes	317,882,967	281,219,168
State grants	294,803,780	320,555,410
Investment earnings	59,054,651	48,504,923
Gain on sale of assets	778,616	572,256
Other	3,584,927	3,517,096
<b>Total Revenues</b>	<b>784,202,635</b>	<b>825,111,031</b>
<b>Expenses</b>		
Instruction	353,310,081	409,186,092
Instructional resources & media service	8,584,213	9,059,956
Curriculum and Staff Development	16,646,077	23,308,045
Instructional Leadership	9,084,409	12,050,172
School Leadership	34,884,928	37,375,118
Guidance, counseling & evaluation	27,843,671	28,783,354
Social Work Services	486,750	1,414,741
Health Services	8,571,526	9,229,713
Student Transportation	25,348,491	24,584,941
Food Service	39,792,274	38,172,224
Extracurricular Activities	17,402,079	16,883,891
General Administration	19,352,079	18,115,539
Plant, Maintenance and Operations	68,381,780	65,446,777
Security and Monitoring Services	13,163,554	11,569,061
Data Processing Services	30,746,513	23,467,786
Community Services	2,409,778	3,214,883
Interest and fiscal charges for long term debt	59,466,922	44,102,253
Bond Issuance Costs and fees	20,356	5,132,910
Facilities Planning	12,726,323	2,108,009
Payments to fiscal agent of shared services arrangement	263	43,094
Payments to Juvenile Justice Alternative Education		
Program	26,220	39,594
Intergovernmental charges	1,084,749	1,132,671
<b>Total Expenses</b>	<b>749,333,036</b>	<b>784,420,824</b>
Increase (Decrease) in Net Position	34,869,599	40,690,207
<b>Net position - beginning (2025 restated)</b>	<b>471,110,479</b>	<b>435,926,636</b>
<b>Net position - ending</b>	<b>\$ 505,980,078</b>	<b>\$ 476,616,843</b>

**Governmental activities.** Governmental activities increased the District's net position by \$34,869,599 primarily driven by a restatement mentioned in note 16 of this report as well a substantial decrease in expenses driven by a decrease in operating grants such as ESSER funds and an increase in data processing services expenses funded through bond funds. The total cost of all *governmental activities* this year was \$749,333,036, which is substantially lower than fiscal year 2024, this decrease is due the ESSER funds no longer being used for retention payments in fiscal year 2025. Property taxes contributed amounted to \$317,882,967 which is 42.4% of the total governmental expenses. The property taxes increased compared to last year primarily due to increases in property values, which was offset by the decrease in state funding.



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

**Financial Analysis of the District's Funds**

As previously noted, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, bond covenants, and segregation for particular purposes.

**Governmental funds.** The focus of the District's *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. In particular, unassigned fund balance may serve as a useful measure of the District's net resources available for spending at the end of a fiscal year.

As of the end of the current fiscal year, the District's governmental funds reported combined ending fund balances of \$1,153,448,368 a decrease of \$147,238,633 from last year's fund balance.

Non-spendable - Inventories	\$ 2,460,682	0.2%
Restricted - grant funds	9,876,726	0.9%
Restricted - capital acquisitions and contractual obligations	873,069,333	75.7%
Restricted - retirement of long-term debt	62,677,267	5.4%
Committed - self-insurance	8,000,000	0.7%
Committed - local special revenue funds	3,105,862	0.3%
Assigned - construction and capital expenditures	23,407,848	2.0%
Unassigned	170,850,650	14.8%
	<u>\$ 1,153,448,368</u>	<u>100.0%</u>

The general fund is the primary operating fund of the District. At the end of the current fiscal year, the general fund's unassigned fund balance was \$170,850,650. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to the total general fund expenditures. Unassigned fund balance represents 29.7% of the total general fund expenditures, while total fund balance represents 31.5% of that same amount.

The general fund's fund balance decreased \$42,698,267 during the current fiscal year. The decrease is primarily due to staff payroll increases that ranged from 3% to 2% depending on the type of employee. This increase in expenses paired up with an unaltered amount of revenues when compared to last year created an operational deficiency of \$44,007,750. A restatement related to state revenue was able to offset the increase in expenses and lessen the effect of the operational deficiency in the general fund, this restatement is further described in Note 16. Other factors affecting the decrease is due to the transfers out to the capital projects funds to fund construction described in Note 8.

The debt service fund has a total fund balance of \$62,677,267 all of which is restricted for the payment of debt service. The decrease in debt services fund balance was \$32,089,856. This decrease was due to the District making regular debt payments as well as early payments on debt, such as the \$50.2 million redemption payment paid on March 2025.

The capital projects fund decreased its fund balance by \$82,685,575. This decrease is due to increased spending on capital improvements and completion of major capital projects.

The special revenue fund decreased its fund balance by \$4,890,537. This decrease is primarily due to a \$5,145,037 decrease in fund balance in Student Nutrition Services with increased program related expenditures largely for the purchase of capital assets during the year.

**Proprietary funds.** As previously noted, the District's proprietary fund statements provide the same type of information found in the government-wide financial statements but in more detail.

Net position of the District's internal service funds at June 30, 2025, amounted to \$9,326,728, an increase of \$694,638. This is due in part to the decrease in operating expenses of \$624,300 by the District in Print Shop, Risk Management, and Curtis Culwell Center.

## **GARLAND INDEPENDENT SCHOOL DISTRICT**

### **MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

#### **Budgetary Highlights**

In June 2024 the Board of Trustees adopted the 2024-25 budget, which supports the District's strategic goals. The budgeting process involves careful planning to properly align revenues and appropriations. A conservative budget approach is utilized when estimating revenues. Expenditures, on the other hand, are allocated to be fully expended. This methodology, in essence, creates a 'worst case budget scenario' and ensures that expenditures by function are not exceeded. The expected result each year is that revenues will exceed estimated amounts and expenditures will be less than budgeted.

During the course of the year, the District monitors revenues and expenditures and submits monthly amendments to the Board for approval to be more in line with expected final results. Over the course of the year, the District recommended and the Board approved, several revisions to budgeted revenue and appropriations. These amendments fall into the following categories:

- Amendments approved shortly after the beginning of the new fiscal year for amounts reserved and designated in the prior year
- Amendments approved shortly after the beginning of the new fiscal year to align the payroll budget with job assignment changes
- Amendments to revise estimates for local and state revenue based on the latest information on student attendance numbers and tax collections
- Amendments throughout the year for transfers to and from other funds and federal indirect cost calculations
- Amendments during the year for changes in programs

Significant differences between the original and final amended budget can be briefly summarized as follows:

#### **GENERAL FUND**

##### **Revenues**

- \$10,093 – Increase for local revenue for insurance reimbursement of bus accident claims.
- \$11,241,526 – Increase due to changes in the Foundation School Program Act entitlements.
- \$1,914,501 – Decrease for state revenue.

Expenditures by function are amended monthly to fulfill requests from campuses and central organizations to appropriately code expenses as required by the state accountability system.

- \$740,858 – Increase for FY24 PO rollovers not received by June 30, 2024.
- \$130,000 – Increase for Rowlett Police Officer Sergeant at Garland ISD position.
- \$1,000,000 – Increase for MEP/HVAC equipment and repairs throughout the district.
- \$53,741 – Increase for Texas Scenic Company Inc. to replace motor and rigging equipment for theater arts at Garland HS.
- \$21,624 - Increase for Bond Office and Surplus Warehouse lease.
- \$800,000 - Increase for Alternative Transportation Services Ever Driven and HopSkip Driver for 2024-2025 school year.
- \$10,093 - Increase for insurance reimbursement of bus accident claims.
- \$1,914,507 - Increase for TIA payout for stipends.
- \$371,933 - Decrease for Fund 654 transfer out for Maintenance Project.

Additionally, the District made and the Board approved the transfers in and out:

- \$1,555,600 – Transfer out to capital projects for Fine Arts replacement of old band instruments for rotation year #2.
- \$1,521,777 – Transfer out to capital projects to repair Sachse High School HVAC chiller tower due to May 2024 storm damage.
- \$371,933 – Transfer out to capital projects for work to be done over the summer to the Natatorium.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)**

After appropriations were amended as described above, actual revenues were \$11,355,134 more than final budgeted amounts due to more revenue from state funding than final budgeted estimates. Actual expenditures were \$27,714,673 less than final budget amounts primarily due to savings from vacant positions. Actual year-end revenues were less than expenditures, thus creating a deficit to fund balance.

**NATIONAL BREAKFAST AND LUNCH PROGRAM**

**Expenditures**

- No amendments

Actual revenues were \$1,346,589 greater than final budgeted amounts due to more revenue in federal sources than final budgeted estimates. Actual expenditures were \$2,267,634 less than final budget amounts due to the year-end payroll accrual being less than estimated and higher than normal vacancy rate. Year-end revenues were less than expenditures, thus decreasing existing fund balance.

**DEBT SERVICE FUND**

**Revenues**

- \$8,447,906 – Increase for local revenue for tax levy.
- \$4,887,136 – Increase for state revenue for interest income projections.

**Expenditures**

- \$50,200,000 - Increase for redeeming \$50M worth of 2015 bond which will become callable on February 15, 2025.
- \$2,000,000 - Increase for sufficient funds to finalize FY25.
- \$10,000,000 – Increase for bond issuance costs for anticipation of potential refinancing costs, however, this was not the route that the District took by the end of FY25.

After appropriations were amended as described above, actual revenues were \$9,576,381 less than final budgeted amounts, this was mostly due to a portion of revenue that had been accrued in a prior year. Actual expenditures were \$13,025,013 less than final budget amounts mostly due to budgeting of other issuance costs which expenses were not realized.

**Capital Asset and Debt Administration**

**Capital assets.** The District’s investment in capital assets (net of accumulated depreciation/amortization) for governmental activities was \$867,151,789 and \$789,087,138 as of June 30, 2025 and 2024, respectively. This investment in capital assets includes land, buildings and improvements, furniture and equipment, rights to use assets and SBITAs.

	<b>Governmental Activities</b>	
	<b>2025</b>	<b>2024</b>
	<b>Amount</b>	<b>Amount</b>
Land	\$ 46,202,953	\$ 35,835,595
Land improvements, net	10,299,094	16,341,135
Construction in progress	135,350,144	56,817,919
Buildings and improvements, net	630,913,063	636,119,077
Furniture and equipment, net	36,290,328	28,574,587
Right-to-use assets, net	8,096,207	15,398,825
<b>Total</b>	<b>\$ 867,151,789</b>	<b>\$ 789,087,138</b>

## **GARLAND INDEPENDENT SCHOOL DISTRICT**

### ***MANAGEMENT'S DISCUSSION AND ANALYSIS (continued)***

The increase in governmental capital assets is due primarily to an increase in construction in progress due to increase in new and ongoing capital projects from the 2023 Bond program. Additional information on the District's capital assets can be found in Note 4 to the financial statements.

**Long-term debt.** At June 30, 2025, the District had total bonded debt outstanding of \$1,007,345,000 an decrease of \$104,420,000 from the prior year. This decrease is due to scheduled bond payments and defeasance of future principal payments in the 2025 year.

The "AAA" long-term rating on the District's Texas bonds reflects the Texas Permanent School Fund guarantee. The District maintains underlying ratings of Aa1 from Moody's Investors Service and AA+ from Fitch Ratings. Additional information on the District's long-term debt can be found in Note 6 to the financial statements.

#### **Economic Factors and Next Year's Budgets and Rates**

- The unemployment rate for the City of Garland stands at 4.3%. Dallas County has a 4.5% unemployment rate as compared to a statewide rate of 4.1% and a national average of 4.3%.
- Inflationary trends in the region tend to be similar to the national consumer price index (CPI). The region's CPI increased .6% year over year while the nation experienced a 3.0% increase.
- The District's student attendance rate for this fiscal year has been 93.8%.
- The District has appropriated revenues of \$580,250,571 and expenditures of \$640,400,915 in the 2025-26 budget of the General Fund.
- The Debt Service Fund has budgeted revenues of \$148,758,733 and expenditures of \$148,758,733 in the 2025-26 budget.
- The Student Nutrition Services Fund revenue and expenditure budgets for 2025-26 are \$39,931,119 and \$44,089,663, respectively.
- The 2025-26 budget is based on a total property tax rate of \$1.1709 per hundred dollars of assessed value. The property tax rate for maintenance and operations is \$0.7869 per hundred dollars of assessed value. The debt service tax rate is \$0.3840 per hundred dollars of assessed value. The district's taxable value for 2025–26 decreased by 4.32%, primarily due to an increase in exemptions and a higher amount of value remaining under dispute at certification.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the District's finances as well as demonstrate accountability for funds the District receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Executive Director of Finance, Garland ISD, P.O. Box 469026, Garland, Texas, 75046-9026.

## **BASIC FINANCIAL STATEMENTS**



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION**  
**June 30, 2025**

**Exhibit A-1**

<b>Data Control Codes</b>		<b>Governmental Activities</b>
	<b>Assets</b>	
1110	Cash and cash equivalents	\$ 1,167,751,393
1220	Property taxes receivables, net	11,618,261
1230	Allowance for uncollectible taxes	(883,280)
1240	Due from other governments	84,969,335
1290	Other receivables, net	319,549
1300	Inventories	5,028,424
1410	Prepaid items	2,716
1510	Land	46,202,953
1510	Land improvements, net	10,299,094
1520	Buildings and improvements, net	630,913,063
1530	Furniture and equipment, net	36,290,328
1550	Right-to-use assets, net	8,096,207
1580	Construction in progress	135,350,144
1800	Restricted assets	5,000,000
<b>1000</b>	<b>Total Assets</b>	<b>2,140,958,187</b>
	<b>Deferred Outflows of Resources</b>	
	Deferred charge on refunding	1,196,668
	Deferred outflows - pension	50,812,647
	Deferred outflows - OPEB	59,346,023
<b>1700</b>	<b>Total Deferred Outflows of Resources</b>	<b>111,355,338</b>
	<b>Liabilities</b>	
2110	Accounts payable	40,037,478
2140	Interest payable	18,274,306
2150	Payroll deductions and withholdings	2,005,532
2160	Accrued wages	55,059,546
2180	Due to other governments	21,897
2200	Accrued expenses payable	348,568
2300	Unearned revenue	2,888,993
	Noncurrent Liabilities:	
	Due within one year:	
2501	Bonds, notes, leases, SBITAs, claims, compensated absences	64,645,940
	Due in more than one year:	
2502	Bonds, notes, leases, SBITAs, claims, compensated absences	1,100,404,193
2540	Net pension liability	208,555,196
2545	Net OPEB liability	129,950,796
<b>2000</b>	<b>Total Liabilities</b>	<b>1,622,192,445</b>
	<b>Deferred Inflows of Resources</b>	
	Deferred inflows - pension	6,233,953
	Deferred inflows - OPEB	117,907,049
<b>2600</b>	<b>Total Deferred Inflows of Resources</b>	<b>124,141,002</b>
	<b>Net Position</b>	
3200	Net investment in capital assets	578,151,122
	Restricted for:	
3820	Federal and state programs	9,876,726
3850	Debt service	47,348,924
3900	Unrestricted	(129,396,694)
<b>3000</b>	<b>Total Net Position</b>	<b>\$ 505,980,078</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF ACTIVITIES**  
**For the Year Ended June 30, 2025**

**Exhibit B-1**

Data Control Codes	Functions/Programs	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Expenses	Charges for Services	Operating Grants and Contributions	Governmental Activities
	<b>Governmental Activities:</b>				
11	Instruction	\$ 353,310,081	\$ 1,810,364	\$ 54,222,857	\$ (297,276,860)
12	Instructional resources & media service	8,584,213	192,495	236,181	(8,155,537)
13	Curriculum and Staff Development	16,646,077	41,950	3,901,101	(12,703,026)
21	Instructional Leadership	9,084,409	10,359	157,457	(8,916,593)
23	School Leadership	34,884,928	266,103	783,323	(33,835,502)
31	Guidance, counseling & evaluation	27,843,671	1,549	891,956	(26,950,166)
32	Social Work Services	486,750	-	6,774	(479,976)
33	Health Services	8,571,526	1,717	4,351,787	(4,218,022)
34	Student Transportation	25,348,491	-	242,833	(25,105,658)
35	Food Service	39,792,274	3,321,423	33,862,715	(2,608,136)
36	Extracurricular Activities	17,402,079	2,356,957	90,804	(14,954,318)
41	General Administration	19,352,079	-	389,646	(18,962,433)
51	Plant, Maintenance and Operations	68,381,780	1,835	498,000	(67,881,945)
52	Security and Monitoring Services	13,163,554	16,185	51,550	(13,095,819)
53	Data Processing Services	30,746,513	-	93,655	(30,652,858)
61	Community Services	2,409,778	34,080	172,681	(2,203,017)
72	Interest and fiscal charges for long term debt	59,466,922	-	71,978	(59,394,944)
73	Bond Issuance Costs and fees	20,356	-	-	(20,356)
81	Facilities Planning	12,726,323	-	17,116	(12,709,207)
93	Payments related to shared services arrangements	263	-	263	-
95	Payments to Juvenile Justice Alternative Education Program	26,220	-	-	(26,220)
99	Payments to appraisal district	1,084,749	-	-	(1,084,749)
<b>TG</b>	<b>Total Governmental Activities</b>	<u>\$ 749,333,036</u>	<u>\$ 8,055,017</u>	<u>\$ 100,042,677</u>	<u>(641,235,342)</u>
<b>General Revenues:</b>					
Taxes:					
<b>MT</b>	Property taxes, levied for general purposes				201,720,584
<b>DT</b>	Property taxes, levied for debt service				116,162,383
<b>SF</b>	State-aid formula grants - unrestricted				294,803,780
<b>IE</b>	Investment earnings				59,054,651
<b>MI</b>	Miscellaneous				3,584,927
<b>S1</b>	Gain on sale of assets				778,616
<b>TR</b>	<b>Total General Revenues</b>				<u>676,104,941</u>
<b>CN</b>	Change in net position				34,869,599
<b>NB</b>	<b>Net Position - Beginning, as Previously Reported</b>				<u>461,491,241</u>
<b>PA</b>	Restatement (see Note 16)				9,619,238
<b>NB</b>	<b>Net Position - Beginning, as Restated</b>				<u>471,110,479</u>
<b>NE</b>	<b>Net Position - Ending</b>				<u>\$ 505,980,078</u>



**GARLAND INDEPENDENT SCHOOL DISTRICT**
**Exhibit C-1**
**BALANCE SHEET  
GOVERNMENTAL FUNDS  
June 30, 2025**

Data Control Codes		General Fund	Debt Service Fund	Capital Project	Special Revenue Fund	Total Governmental Funds
<b>Assets</b>						
1110	Cash and cash equivalents	\$ 155,037,952	\$ 58,574,529	\$ 928,185,863	\$ 14,315,863	\$ 1,156,114,207
	Receivables:					
1220	Delinquent property taxes receivables	7,935,763	3,682,498	-	-	11,618,261
1230	Allowance for uncollectible taxes (credit)	(729,584)	(153,696)	-	-	(883,280)
1240	Receivables from other governments	75,084,689	-	-	9,884,646	84,969,335
1260	Due from other funds	7,783,830	-	-	-	7,783,830
1290	Other receivables	245,062	-	-	-	245,062
1300	Inventories	2,460,682	-	-	2,567,742	5,028,424
1410	Prepaid items	-	-	-	2,716	2,716
1800	Restricted assets	-	5,000,000	-	-	5,000,000
<b>1000</b>	<b>Total Assets</b>	<b>\$ 247,818,394</b>	<b>\$ 67,103,331</b>	<b>\$ 928,185,863</b>	<b>\$ 26,770,967</b>	<b>\$ 1,269,878,555</b>
<b>Liabilities, Deferred Inflows of Resources, and Fund Balances</b>						
<b>Liabilities:</b>						
2110	Accounts payable	\$ 6,176,424	\$ 1,354	\$ 31,708,682	\$ 2,077,152	\$ 39,963,612
2150	Payroll deduction and withholdings	2,005,532	-	-	-	2,005,532
2160	Accrued wages payable	52,631,597	-	-	2,946,469	55,578,066
2170	Due to other funds	-	-	-	7,783,830	7,783,830
2180	Due to other governments	21,897	-	-	-	21,897
2200	Accrued expenditures	137,627	-	-	210,941	348,568
2300	Unearned revenue	84,528	1,485,874	-	769,987	2,340,389
<b>2000</b>	<b>Total Liabilities</b>	<b>61,057,605</b>	<b>1,487,228</b>	<b>31,708,682</b>	<b>13,788,379</b>	<b>108,041,894</b>
<b>Deferred Inflows of Resources</b>						
	Unavailable revenue - property taxes	5,449,457	2,938,836	-	-	8,388,293
<b>2600</b>	<b>Total Deferred Inflows of Resources</b>	<b>5,449,457</b>	<b>2,938,836</b>	<b>-</b>	<b>-</b>	<b>8,388,293</b>
<b>Fund Balances:</b>						
	Nonspendable :					
3410	Inventories	2,460,682	-	-	-	2,460,682
	Restricted:					
3450	Grant funds	-	-	-	9,876,726	9,876,726
3470	Capital acquisitions	-	-	873,069,333	-	873,069,333
3480	Debt service	-	62,677,267	-	-	62,677,267
	Committed:					
3540	Self insurance	8,000,000	-	-	-	8,000,000
3545	Local special revenue fund	-	-	-	3,105,862	3,105,862
	Assigned:					
3550	Construction repairs, renovations	-	-	23,407,848	-	23,407,848
3600	Unassigned	170,850,650	-	-	-	170,850,650
<b>3000</b>	<b>Total Fund Balances</b>	<b>181,311,332</b>	<b>62,677,267</b>	<b>896,477,181</b>	<b>12,982,588</b>	<b>1,153,448,368</b>
<b>4000</b>	<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 247,818,394</b>	<b>\$ 67,103,331</b>	<b>\$ 928,185,863</b>	<b>\$ 26,770,967</b>	<b>\$ 1,269,878,555</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**RECONCILIATION OF BALANCE SHEET FOR GOVERNMENTAL FUNDS TO**  
**STATEMENT OF NET POSITION**  
**June 30, 2025**

**Exhibit C-1R**

<b>Data Control Codes</b>		
	<b>Total Fund Balance, Governmental Funds</b>	<b>\$ 1,153,448,368</b>
	Amounts reported for governmental activities in the statement of net position (A-1) are different because:	
<b>1</b>	Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Capital assets at historical cost, net of accumulated depreciation/amortization, where applicable	862,832,652
<b>2</b>	Property taxes receivable have been levied and are due this year, but are not available soon enough to pay for the current period's expenditures, these property taxes and related penalty and interest amounts (net of allowance for uncollectible accounts).	8,388,293
<b>3</b>	Deferred charges on refunding	1,196,668
	Differences between expected and actual experiences, assumption changes and net differences between projected and actual earnings and contributions subsequent to the measurement date for the postretirement benefits (pension and OPEB) are recognized as deferred outflows of resources and deferred inflows of resources on the statement of net position.	
<b>4</b>	Deferred outflows - pension related	50,812,647
<b>5</b>	Deferred inflows - pension related	(6,233,953)
<b>6</b>	Deferred outflows - OPEB related	59,346,023
<b>7</b>	Deferred inflows - OPEB related	(117,907,049)
	Long-term liabilities, including bonds payable, are not due and payable in the current period, and therefore are not reported as liabilities in the funds. Long-term liabilities at year end consist of:	
<b>8</b>	General obligation bonds	(1,007,345,000)
<b>9</b>	Premiums on issuance	(109,698,838)
<b>10</b>	Note Payable	(6,503,134)
<b>11</b>	Leases Payable	(4,577,586)
<b>12</b>	SBITA Payable	(582,498)
<b>13</b>	Arbitrage Liability	(24,218,257)
<b>14</b>	Accrued interest payable	(18,267,179)
<b>15</b>	Long-term portion of compensated absences	(5,531,815)
<b>16</b>	Net pension liability	(208,555,196)
<b>17</b>	Net OPEB liability	(129,950,796)
<b>18</b>	Addition of Internal Service fund net position	<u>9,326,728</u>
<b>29</b>	<b>Total Net Position - Governmental Activities</b>	<b><u>\$ 505,980,078</u></b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES - GOVERNMENTAL FUNDS**  
**For the Year Ended June 30, 2025**

**Exhibit C-2**

Data Control Codes		General Fund	Debt Service Fund	Capital Project	Special Revenue Fund	Total Governmental Funds
<b>Revenues</b>						
5700	Local and intermediate sources	\$ 214,167,626	\$ 119,117,815	\$ 45,598,737	\$ 9,248,861	\$ 388,133,039
5800	State program revenues	308,138,127	11,729,260	-	7,088,750	326,956,137
5900	Federal program revenues	9,738,801	239,323	9,855,095	71,677,161	91,510,380
<b>5020</b>	<b>Total Revenues</b>	<b>532,044,554</b>	<b>131,086,398</b>	<b>55,453,832</b>	<b>88,014,772</b>	<b>806,599,556</b>
<b>Expenditures</b>						
Current:						
0011	Instruction	320,507,333	-	2,820,463	41,338,350	364,666,146
0012	Instruction resources and media services	8,426,628	-	-	303,744	8,730,372
0013	Curriculum and instructional staff development	14,802,732	-	-	2,709,292	17,512,024
0021	Instructional leadership	9,450,016	-	-	30,064	9,480,080
0023	School leadership	36,179,914	-	-	517,141	36,697,055
0031	Guidance, counseling and evaluation services	28,527,681	-	-	531,526	29,059,207
0032	Social work services	475,750	-	-	-	475,750
0033	Health services	8,990,902	-	-	6,579	8,997,481
0034	Student transportation	23,325,785	-	140,479	48,592	23,514,856
0035	Food service	48,730	-	-	43,208,659	43,257,389
0036	Extracurricular activities	13,560,867	-	-	2,215,474	15,776,341
0041	General administration	19,812,049	-	-	124,134	19,936,183
0051	Facilities maintenance and operations	59,387,147	-	628,446	1,735	60,017,328
0052	Security and monitoring services	11,720,233	-	-	1,644,888	13,365,121
0053	Data processing services	15,621,321	-	30,012,029	-	45,633,350
0061	Community services	1,576,359	-	-	162,130	1,738,489
Debt service:						
0071	Principal on long-term debt	2,532,570	104,420,000	41,121	71,978	107,065,669
0072	Interest on long-term debt	-	58,735,898	-	-	58,735,898
0073	Bond issuance costs and fees	-	20,356	-	-	20,356
Capital outlay:						
0081	Facilities acquisition and construction	-	-	111,251,763	-	111,251,763
Intergovernmental:						
0093	Payments related to shared services arrangements	-	-	-	263	263
0095	Payments to Juvenile Justice Alternative Education Program	26,220	-	-	-	26,220
0099	Payments to appraisal district	1,080,067	-	-	-	1,080,067
<b>6030</b>	<b>Total Expenditures</b>	<b>576,052,304</b>	<b>163,176,254</b>	<b>144,894,301</b>	<b>92,914,549</b>	<b>977,037,408</b>
1100	Excess (deficiency) of revenues over (under) expenditures	(44,007,750)	(32,089,856)	(89,440,469)	(4,899,777)	(170,437,852)
<b>Other Financing Sources (Uses)</b>						
7912	Sale of real or personal property	279,984	-	527,339	9,240	816,563
7913	Issuance of leases	4,478,809	-	826,465	-	5,305,274
7914	Issuance of loans	-	-	1,951,780	-	1,951,780
7915	Transfers in	-	-	3,449,310	-	3,449,310
8911	Transfers out	(3,449,310)	-	-	-	(3,449,310)
<b>7080</b>	<b>Total Other Financing Sources (Uses)</b>	<b>1,309,483</b>	<b>-</b>	<b>6,754,894</b>	<b>9,240</b>	<b>8,073,617</b>
1200	Net change in fund balances	(42,698,267)	(32,089,856)	(82,685,575)	(4,890,537)	(162,364,235)
<b>0100</b>	<b>Fund Balances - Beginning, as Previously Reported</b>	<b>208,883,997</b>	<b>94,767,123</b>	<b>979,162,756</b>	<b>17,873,125</b>	<b>1,300,687,001</b>
1300	Restatement (see Note 16)	15,125,602	-	-	-	15,125,602
<b>3000</b>	<b>Fund Balances - Ending</b>	<b>\$ 181,311,332</b>	<b>\$ 62,677,267</b>	<b>\$ 896,477,181</b>	<b>\$ 12,982,588</b>	<b>\$ 1,153,448,368</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**
**Exhibit C-2R**
**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
For the Year Ended June 30, 2025**

Data  
Control  
Codes

<b>Net Change in Fund Balances - Total Governmental Funds (from C-2)</b>		<b>\$ (162,364,235)</b>
Amounts reported for governmental activities in the statement of activities (B-1) are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.		
<b>1</b>	Capital outlay	137,875,888
<b>2</b>	Depreciation/amortization	(39,029,192)
The net effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, and donations) is to increase net position.		
<b>3</b>	Gain (loss) on sale of assets	(10,971,495)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds.		
<b>4</b>	Earned but unavailable taxes	258,055
Bond and other debt proceeds provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Position. Repayment of bond and other debt principal is an expenditure in the governmental funds, but repayment reduces long-term liabilities in the Statement of Net Position. Also, governmental funds report the effect of premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities.		
<b>5</b>	Lease issued	(5,305,274)
<b>6</b>	Principal paid on bonds	104,420,000
<b>7</b>	Principal paid on leases	803,589
<b>8</b>	Principal paid on SBITAs	1,208,001
<b>9</b>	Principal paid on SECO loan	419,415
Proceeds from issuance of long-term debt is reported as an other financing source in the governmental funds. In the government-wide financial statements, proceeds are treated as an increase in long-term liabilities and amounts paid to refunding agents are treated as a decrease in long-term liabilities.		
<b>10</b>	Note issued	(1,951,780)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds:		
<b>11</b>	Accrued interest on long-term debt	5,440,078
<b>12</b>	Amortization of deferred charge on refunded bonds	(251,894)
<b>13</b>	Amortization of bond premium and discounts	7,242,405
<b>14</b>	Gain (loss) on termination of SBITA	182,924
<b>15</b>	Increase in arbitrage liability	(12,946,949)
<b>16</b>	Compensated absences	1,072,282
<b>17</b>	Changes in net pension liabilities and related deferred outflows and inflows of resources	(10,710,621)
<b>18</b>	Changes in net OPEB liabilities and related deferred outflows and inflows of resources	18,783,764
<b>19</b>	Internal service funds are used by management to charge the costs of certain activities, such as insurance and workers' compensation, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities (see D-2).	694,638
<b>Change in Net Position of Governmental Activities</b>		<b>\$ 34,869,599</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**June 30, 2025**

*Exhibit D-1*

	<u>Governmental Activities</u>
	<u>Internal Service Funds</u>
<b>Assets</b>	
<b>Current Assets:</b>	
Cash and cash equivalents	\$ 11,637,186
Other receivables	74,487
<b>Total Current Assets</b>	<u>11,711,673</u>
<b>Non-Current Assets:</b>	
Capital Assets:	
Land improvements	263,568
Building and improvements	699,235
Furniture and equipment	4,395,382
Right to use asset - equipment	5,001,199
Accumulated depreciation - other land improvements	(37,352)
Accumulated depreciation - building and improvements	(257,860)
Accumulated depreciation - furniture and equipment	(3,615,450)
Accumulated amortization - right to use equipment	(2,129,585)
<b>Total Non-Current Assets</b>	<u>4,319,137</u>
<b>Total Assets</b>	<u>\$ 16,030,810</u>
<b>Liabilities and Net Position</b>	
<b>Liabilities</b>	
<b>Current Liabilities:</b>	
Accounts payable	\$ 73,866
Interest payable	7,127
Accrued wages payable	12,220
Unearned revenue	548,604
<b>Total Current Liabilities</b>	<u>641,817</u>
<b>Non-Current Liabilities:</b>	
Due within one year:	
Claims payable	2,156,276
Lease payable	874,078
Due in more than one year:	
Claims liability long term	1,055,059
Lease payable	1,976,852
<b>Total Non-Current Liabilities</b>	<u>6,062,265</u>
<b>Total Liabilities</b>	<u>6,704,082</u>
<b>Net Position</b>	
Net investment in capital assets	1,468,207
Unrestricted net position	7,858,521
<b>Total Net Position</b>	<u>9,326,728</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 16,030,810</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**For the Year Ended June 30, 2025**

*Exhibit D-2*

	<b>Governmental Activities</b>
	<b>Total Internal Service Funds</b>
<b>Operating Revenues</b>	
Local and intermediate sources	\$ 8,931,357
<b>Total Operating Revenues</b>	<u>8,931,357</u>
<b>Operating Expenses</b>	
Payroll costs	2,618,938
Purchased and contracted services	1,993,564
Supplies and materials	509,599
Other operating costs	1,777,773
Depreciation/Amortization	<u>1,201,357</u>
<b>Total Operating Expenses</b>	<u>8,101,231</u>
Operating Income (Loss)	<u>830,126</u>
<b>Non-Operating Revenues (Expenses)</b>	
Interest on leases	(97,541)
Gain (loss) on disposal of capital assets	<u>(37,947)</u>
<b>Total Non-Operating Revenues (Expenses)</b>	<u>(135,488)</u>
Change in Net Position	694,638
<b>Total Net Position - July 1 (Beginning)</b>	<u>8,632,090</u>
<b>Total Net Position - June 30 (Ending)</b>	<u><u>\$ 9,326,728</u></u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended June 30, 2025**

**Exhibit D-3**

	<b>Governmental Activities</b>
	<b>Total Internal Service Funds</b>
<b>Cash Flows from Operating Activities:</b>	
Cash received from user charges	\$ 5,571,396
Cash received from assessments - other funds	3,367,867
Cash payments to employees for services	(2,639,510)
Cash payments for insurance claims	(2,162,324)
Cash payments to suppliers	(809,185)
Cash payments for other operating expenses	(101,093)
Cash payments for professional and contracted services	(1,977,657)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>1,249,494</b>
<b>Cash Flows from Capital Financing Activities:</b>	
Acquisition of capital assets	(36,141)
Lease payments	(869,034)
Lease interest expense	(97,541)
Proceeds from sale of capital assets	(6,598)
<b>Net Cash Provided by (Used for) Capital Financing Activities</b>	<b>(1,009,314)</b>
Net Increase (Decrease) in Cash and Cash Equivalents	240,180
<b>Cash and Cash Equivalents at Beginning of Year</b>	<b>11,397,006</b>
<b>Cash and Cash Equivalents at End of Year</b>	<b>\$ 11,637,186</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>	
Operating Income (Loss)	\$ 830,126
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:	
Depreciation/amortization	1,201,357
Change in Assets and Liabilities:	
Decrease (increase) in other receivables	(31,816)
Increase (decrease) in accounts payable	(275,937)
Increase (decrease) in interest payable	(2,173)
Increase (decrease) in wages payable	5,675
Increase (decrease) in unearned revenue	7,906
Increase (decrease) in claims liabilities	(485,644)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>\$ 1,249,494</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF FIDUCIARY NET POSITION**  
*June 30, 2025*

*Exhibit E-1*

	<b>Custodial Funds</b>
<b>Assets</b>	
Cash and cash equivalents	\$ 832,828
<b>Total Assets</b>	<u>\$ 832,828</u>
<b>Liabilities and Net Position</b>	
<b>Liabilities</b>	
Accounts payable	\$ 27,661
Accrued wages payable	8,918
<b>Total Liabilities</b>	<u>36,579</u>
<b>Net Position</b>	
Restricted for student and other activities	796,249
<b>Total Net Position</b>	<u>796,249</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 832,828</u>



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**For the Year Ended June 30, 2025**

*Exhibit E-2*

	<b>Custodial Funds</b>
<b>Additions</b>	
Activity fund revenues	\$ 1,031,775
<b>Total Additions</b>	<u>1,031,775</u>
<b>Deductions</b>	
Activity fund expenses	11,518
Administrative expenses	376,998
Supplies and materials	246,048
Other	475,679
<b>Total Deductions</b>	<u>1,110,243</u>
Change in Net Position	(78,468)
<b>Net Position - Beginning</b>	<u>874,717</u>
<b>Net Position - Ending</b>	<u><u>\$ 796,249</u></u>



**Note 1. Summary of Significant Accounting Policies**

The accounting policies of the Garland Independent School District (the "District") conform to generally accepted accounting principles ("GAAP") promulgated by the Governmental Accounting Standards Board ("GASB") and other authoritative sources identified in *Statement on Auditing Standards No. 69* of the American Institute of Certified Public Accountants, the rules prescribed by the Texas Education Agency ("TEA") Financial Accountability System Resource Guide (the "Resource Guide"), and the requirements of contracts and grants of agencies from which it receives funds.

The following is a summary of the more significant policies:

**Reporting Entity**

In evaluating how to define the government for financial reporting purposes, the District's management has considered all potential component units. By applying the criteria set forth in generally accepted accounting principles ("GAAP"), the District has determined that no other organizations require inclusion in its reporting entity.

**Governmental Fund Financial Statements**

The District has adopted the provisions of GASB Statement No. 54, *Fund Balance Reporting and Government Fund Type Definitions*. The objective of the statement is to enhance the usefulness of fund balance information by providing clearer fund balance classifications that can be more consistently applied and by clarifying the existing government fund type definitions. The statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54 are Nonspendable, Restricted, Committed, Assigned, and Unassigned. These classifications not only reflect the nature of funds but also provide clarity to the level of restriction placed upon fund balance. Fund balance can have different levels of constraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the General Fund. The General Fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative residual fund balance.

In accordance with GASB 54, the District classifies governmental fund balances as follows:

Nonspendable – includes amounts that cannot be spent because they are either not in spendable form, or, for legal or contractual reasons, must be kept intact. This classification includes inventories, prepaid items, and long-term receivables. If there is a constraint on how the eventual proceeds can be spent, the fund balance is classified to reflect that constraint (restricted, committed, or assigned), rather than included as part of nonspendable fund balance.

Restricted – includes fund balance amounts constrained for specific purposes externally imposed by providers (such as creditors) or amounts restricted due to constitutional provisions or enabling legislation. This classification includes the child nutrition program, retirement of long-term debt, construction programs, and other federal and state grants.

Committed – includes fund balance amounts constrained for specific purposes internally imposed by the District through formal action of the highest level of decision making authority. Committed fund balance is reported pursuant to a resolution passed by the District's Board of Trustees. This classification includes campus activity funds and local special revenue funds. In addition, the District committed \$8 million for self-insurance for underground fuel storage tanks and Metropolitan Area Network/Wide Area Network (MAN/WAN) within the City of Garland. See Note 10 for additional information on the self-insurance.

Assigned – includes fund balance amounts self-imposed by the District to be used for a particular purpose. Per Board of Trustee Policy CE (Local), fund balance can be assigned by the District's Board, the Superintendent, or the Chief Financial Officer. The District has assigned funds for local construction and capital expenditures.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Governmental Fund Financial Statements (continued)**

Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above-mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes. When both restricted and unrestricted fund balances are available for use, it is the District's policy to use restricted fund balance first, then unrestricted fund balance. Furthermore, committed fund balances are reduced first, followed by assigned amounts and the unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications can be used.

**Government-Wide and Fund Financial Statements**

The Statement of Net Position and the Statement of Activities are government-wide financial statements. They report information on all of the District's non-fiduciary activities with most of the interfund activities removed except for interfund services provided and used. *Governmental activities* include programs supported primarily by taxes, State foundation funds, grants, and other intergovernmental revenues. *Business-type activities*, which are reported separately, rely significantly on fees and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. All capital asset depreciation/amortization is reported as a direct expense of the functional program that benefits from the use of the capital assets. Program revenues include: 1) charges for services and tuition charged by a given function and 2) grants and contributions that are restricted to meeting operational requirements of a particular function. Taxes, state aid, grants and contributions not restricted to specific programs are properly excluded from program revenues and reported instead as general revenues.

The fund financial statements provide reports on the financial condition and results of operations for three fund categories – governmental, proprietary, and fiduciary. Since the resources in the fiduciary funds cannot be used for District operations, they are not included in the government-wide statements. The emphasis on fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All other revenues and expenses are non-operating.

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of recognition in the financial statements of various kinds of transactions or events.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they have been earned and they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)**

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service principal and interest expenditures on general long-term debt, including lease and subscription-based technology arrangements (SBITA) liabilities, as well as expenditures related to compensated absences, and claims and judgments, postemployment benefits and environmental obligations are recognized later based on specific accounting rules applicable to each, generally when payment is due. General capital asset acquisitions, including entering into contracts giving the District the right-to-use leased and SBITA assets, are reported as expenditures in governmental funds. Issuance of long-term debt and financing through leases and SBITAs are reported as other financing sources.

Revenues from local sources consist primarily of property taxes. Property tax revenues and revenues received from the State are recognized under the susceptible to accrual concept. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until actually received. Investment earnings are recorded as earned, since they are both measurable and available.

Proprietary funds distinguish operating revenues from non-operating revenues. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service funds are charges to customers for sales and services. Operating expenses for internal service funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

For Fiduciary Fund types, the District only has Custodial Funds. Financial statements of fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

**Fund Accounting**

The District reports the following major governmental funds:

The General Fund accounts for financial resources related to the general operations of the District, including financial resources not required to be accounted for in some other fund.

The Debt Service Fund is utilized to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest, and related costs arising from general obligation bonds.

The Capital Projects Fund accounts for proceeds from sales of bonds and other revenues to be used for authorized construction and acquisition of capital facilities.

The Special Revenue Fund is used to account, on a project basis, for funds granted from the Federal Government and the State of Texas, required by the State to be reported as a special revenue fund, and granted from local sources (including revenues raised by campuses and grants from local not-for-profits).

**Proprietary Funds**

Internal Service Funds are used to account for services provided by one department to other departments of the District on a cost-reimbursement basis. For the District, these funds are used to provide workers' compensation insurance, reproduction, print services, motor pool, and Curtis Culwell Center services.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Proprietary Funds (continued)**

Accrued liabilities include provisions for claims reported and claims incurred but not reported for workers' compensation insurance. The provision for reported claims is determined by estimating the amount that will ultimately be paid to each claimant. The provision for claims incurred but not yet reported is estimated based on the District's experience since the inception of the programs.

**Fiduciary Funds**

Custodial Funds account for monies held for the benefit of student and employee groups, neither of which are held in trust, to which the District provides accounting services. The District does not have administrative or financial involvement and the student and employee groups are not part of the District's financial reporting entity. This accounting reflects the District's fiduciary relationship with the organizations. Fiduciary funds use the accrual basis of accounting to recognize assets and liabilities.

**Official Budget**

The District is required by state law to submit annual budgets for the General Fund, Debt Service Fund, and Student Nutrition Services (included within the Special Revenue Fund) to the Board of Trustees for adoption. The remaining Special Revenue Funds and Capital Projects Fund utilize project-length budgets, established by management. These budgets do not correspond to the District's fiscal year and are not adopted by the Board of Trustees. Each budget is presented on the modified accrual basis of accounting, which is consistent with generally accepted accounting principles.

The following procedures are utilized in establishing the budgetary data reflected in the financial statements:

1. Prior to June 20 of the preceding fiscal year, the District prepares a budget for the subsequent fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board of Trustees is then called for the purpose of adopting the proposed budget after ten days public notice of the meeting has been given.
3. Prior to July 1, the budget is legally enacted through passage of a resolution by the Board of Trustees.

Once a budget is approved, it can be amended at the function and fund level only by approval of a majority of the members of the Board of Trustees. Amendments are presented to the Board at their regular meetings. Each amendment must have Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal year-end as dictated by law.

Each budget is prepared and controlled by management at the revenue and expenditure function/object level. Budgeted amounts are as amended by the Board of Trustees. All budget appropriations lapse at year-end.

**Cash and Cash Equivalents**

For the purposes of the statement of cash flows, investments are considered to be cash equivalents if they are highly liquid with maturity within three months or less.

**Investments**

Investments consist of balances in privately managed public funds investment pools and investments in United States (U.S.) Treasury securities. The District reports all investments at fair value, except for investment pools. The District's investment pools are valued and reported at amortized cost, which approximates fair value.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Investments (continued)**

The District categorizes fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District's local government investment pools are recorded at amortized costs as permitted by GASB Statement No. 79, *Certain Investment Pools and Pool Participants*.

**Property Taxes**

Property taxes are levied by October 1 on the assessed value listed as of January 1 for all real and business personal property located in the District in conformity with Subtitle E, Texas Property Tax Code. Taxes are due upon receipt of the tax bill and are delinquent if not paid before February 1 of the year following the year in which imposed. On January 31 of each year, a tax lien attaches to property to secure the payment of all taxes, penalties, and interest ultimately imposed. Property tax revenues are considered available when due or past due and receivable within the current period.

The tax rates assessed for the fiscal year ended June 30, 2025 to finance General Fund operations and the payment of principal and interest on general obligation long-term debt were \$0.6669 and \$0.3840 per \$100 valuation, respectively, for a total of \$1.0509 per \$100 valuation.

Delinquent taxes are prorated between maintenance and debt service based on rates adopted for the year of the levy. Allowances for uncollectible tax receivables within the General and Debt Service Funds are based on historical experience in collecting property taxes. Uncollectible personal property taxes are periodically reviewed and written off, but the District is prohibited from writing off real property taxes without specific statutory authority from the Texas Legislature. At June 30, 2025, taxes receivable net of estimated uncollectible taxes, aggregated \$7,206,179 and \$3,528,798 for the General Fund and Debt Service Fund, respectively.

**Inventories and Prepaid Items**

Supplies and materials are recorded as expenditures when requisitioned. Inventories of supplies on the balance sheet are recorded at cost using the average cost method. Inventories of food commodities are recorded at market values supplied by the Texas Department of Agriculture and are recorded as inventory when received. Inventory items are recorded as expenditures when they are consumed. Supplies are used for almost all functions of activity while food commodities are used only in the Student Nutrition Services Fund.

Prepaid items are reported using the purchase method instead of the consumption method. Beginning with fiscal year 2017, the District began using the purchase method where payments for prepaid items are fully recognized as expenditures in the year of payment. The District believes the purchase method is preferable and consistent with the governmental fund concept of reporting only expendable financial resources.

If there is a constraint on how the eventual proceeds can be spent, the fund balance is classified to reflect that constraint (restricted, committed, or assigned), rather than included as part of nonspendable fund balance.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position includes a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The District has three items that qualify for reporting in this category. It is the deferred charge on refunding reported in the government-wide statement of net position, and deferred amounts related to pension and OPEB. The deferred charge on refunding resulted from the difference between the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred amounts related to pension and OPEB relate differences between estimated and actual investment earnings, changes in actuarial assumptions, and other pension and OPEB related changes.

In addition to liabilities, the statement of financial position includes a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The District has three items that qualify for reporting in this category. Unavailable revenue is reported only in the governmental funds balance sheet.

The governmental funds report unavailable revenues from one source: property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In the government-wide financial statements the District reports deferred amounts related to pension and OPEB.

**Pensions**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, and information about assets, liabilities and additions to/deductions from TRS's fiduciary net position. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Other Post-Employment Benefits (OPEB)**

The fiduciary net position of the Teacher Retirement System of Texas (TRS) TRS Care Plan has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from TRS Care's fiduciary net position. Benefit payments are recognized when due and payable in accordance with the benefit terms. There are no investments as this is a pay-as you-go plan and all cash is held in a cash account.

**Interfund Receivables and Payables**

Advances between funds are accounted for in the appropriate interfund receivable and payable accounts. All legally authorized transfers are appropriately treated as transfers and are included in the results of operations. Such balances are eliminated within the governmental and business-type activities for the government-wide financial statements. Any residual balances outstanding between the governmental and business-type activities are reported in the government-wide financial statements as "internal balances."



**Note 1. Summary of Significant Accounting Policies (continued)**

**Capital Assets**

Capital assets are defined by the District as tangible and intangible assets with an initial, individual cost that equals or exceeds \$5,000 and an estimated useful life more than one year. As the District constructs or acquires capital assets each period, including infrastructure assets, they are capitalized and reported at historical cost (except for intangible right-to-use lease assets and SBITA assets). The reported value excludes normal maintenance and repairs, which are amounts spent in relation to capital assets that do not increase the asset's capacity or efficiency or increase its estimated useful life. Donated capital assets are recorded at acquisition value at the date of donation. Acquisition value is the price that would be paid to acquire an asset with equivalent service potential on the date of the donation. Intangible assets follow the same capitalization policies as tangible capital assets and are reported with tangible assets in the appropriate capital asset class.

Land and construction in progress are not depreciated. The other tangible and intangible capital assets, right-to-use leased and right-to-use SBITA assets of the primary government are depreciated/amortized using the straight-line method over the following estimated useful lives:

<b>Asset Class</b>	<b>Estimated Useful Lives or Amortization Term</b>
Land Improvements	20 years
Buildings and improvements	10 - 45 years
Furniture and equipment	3 - 20 years
Right-to-use lease assets	Shorter of the lease term or the useful life of the underlying asset as defined above
SBITA asset	Subscription term

**Leases**

The District is a lessee for a noncancelable lease of buildings and equipment. The District recognizes a lease liability and an intangible right-to-use lease asset (lease asset) in the government-wide financial statements. The District recognizes lease liabilities with an initial, individual value of \$5,000 or more.

At the commencement of a lease, the District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to leases include how the District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancelable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require are measurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term debt on the statement of net position.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Subscription-Based Information Technology Arrangements**

The District is under contracts for SBITA for various technology and educational software. The agreements/contracts are noncancellable and the District recognizes a SBITA liability and an intangible right-to-use SBITA asset in the government-wide financial statements. The District recognizes SBITA liabilities with an initial, individual value of \$50,000 or more.

At the commencement of the SBITA, the District initially measures the SBITA liability at the present value of payments expected to be made during the SBITA term. Subsequently, the SBITA liability is reduced by the principal portion of SBITA payments made. The SBITA asset is initially measured as the initial amount of the SBITA liability, adjusted for payments made at or before the SBITA commencement date, plus certain initial direct costs. Subsequently, the SBITA asset is amortized on a straight-line basis over its useful life. Key estimates and judgments related to SBITA include how the District determines (1) the discount rate it uses to discount the expected SBITA payments to present value, (2) SBITA term, and (3) SBITA payments.

- The District uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the SBITA vendor is not provided, the District generally uses its estimated incremental borrowing rate as the discount rate for SBITAs.
- The SBITA term includes the noncancellable period of the SBITA and payments included in the measurement of the SBITA liability are composed of fixed payments and purchase option price that the District is reasonably certain to exercise.

The District monitors changes in circumstances that would require a remeasurement of its SBITA and will remeasure the SBITA asset and liability if certain changes occur that are expected to significantly affect the amount of the SBITA liability.

SBITA assets are reported with other capital assets and SBITA liabilities are reported with long-term debt on the statement of net position.

**Compensated Absences**

Garland ISD provides various forms of compensated leave to its employees in accordance with state law and local board policy. Under GASB Statement No. 101, Compensated Absences, the District recognizes liabilities for leave that (1) is attributable to services already rendered, (2) accumulates, and (3) is more likely than not to be used for time off or otherwise paid to the employee. The types of leave identified to meet the liability triggering liability mentioned above were found to be the following types of leave:

- 1) State Leave
- 2) Personal Leave
- 3) Compensatory Time
- 4) Vacation Days

The liability booked for these types of leave also considered historical payouts, maximum possible accruals and tax portions related to the maximum payouts.

**Encumbrances**

Encumbrance accounting, which is used in all government fund types, utilizes purchase orders, contracts, and other commitments to reserve the applicable appropriation. Under Texas law, appropriations, including those in the Capital Projects Fund, lapse at June 30 and encumbrances outstanding at that time are to be either canceled or appropriately provided for in the subsequent fiscal year's budget to provide for the liquidation of the prior commitments. The Board has not authorized any unexpended budgeted projects to carry over into the next fiscal year.

**Note 1. Summary of Significant Accounting Policies (continued)**

**Data Control Codes**

These codes refer to the account code structure prescribed by the TEA in the Resource Guide.

**Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. The amount of State foundation revenue a school district earns for a year can and does vary until the time at which final values for each of the factors in the formula become available. Availability can be as late as midway into the next fiscal year. It is possible that the foundation revenue estimate as of June 30, 2025 will change.

**Implementation of New Standards**

GASB issued Statement No. 101, *Compensated Absences*, was issued in June 2022. The primary objective of this Statement is to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. The requirements of this Statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter. The requirements of this statement were implemented in 2025 and the impact is reflected in the financial statements. See Note 16 for more information.

GASB issued Statement No. 102, *Certain Risk Disclosures*, in December 2023. The primary objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter. The requirements of this statement were implemented in fiscal year 2025 and did not have a material impact on the financial statements.

**Note 2. Cash and Investments**

The District's funds are required to be deposited under the terms of a depository contract pursuant to the School Depository Act. The district has a letter of credit with the Federal Home Loan Bank of Cincinnati as a base line for the districts' funds. Additionally, for amounts needed in excess of the letter of credit. Amounts are pledged from the Federal Reserve Bank of New York. The pledge of approved securities is waived only to the extent of the dollar amount of Federal Deposit Insurance Corporation (FDIC) insurance.

At June 30, 2025, the carrying amount of the District's deposits was \$31,871,952 and the bank balance was \$34,566,085 in addition, the District had various petty cash balances held at different locations amounting to \$2,710.

The District's entire bank balance on June 30, 2025 was covered by federal depository insurance or by collateral held by the District's agent in the District's name. During the period, the District's deposits were fully secured with FDIC coverage and pledged collateral.

In addition, \$5,000,000 is held in a restricted cash account for the QSCB, Series 2012. These annual deposits plus the interest earned on the reserve accounts will be used to pay off the debt upon maturity in 2031.

The District's investment policy contains the following objectives:

- A. Assure the safety of District funds.
- B. Maintain sufficient liquidity to provide adequate and timely working funds.
- C. Match the maturity of investment instruments to the daily cash flow requirements.
- D. Diversify investments as to maturity, instrument, and financial institution, where permitted.

As a means of limiting exposure to fair value losses that could occur from rising interest rates, the District limits the maturities of investments to one year from the time of purchase in all funds except capital projects and debt service.

The District recognizes that investment risks can result from market price changes. Portfolio diversification is employed as a way to control credit risk. Investment officers are expected to display prudence in the selection of securities as a way to minimize risk. No individual investment transaction shall be undertaken which jeopardizes the total capital position of the overall portfolio.

**Note 2. Cash and Investments (continued)**

At June 30, 2025, the District's exposure to interest rate risk, as measured by the segmented time distribution by investment type, is summarized below:

	Rating	Carrying Amount/ Fair Value	Investment Maturities in Months		
			Less than 1	1 to 6	7 to 12
TexPool	AAAm	\$ 501,967,012	\$ 501,967,012	\$ -	\$ -
Texas CLASS	AAAm	377,079,827	377,079,827	-	-
Lone Star	AAAm	260,162,720	260,162,720	-	-
US Bank	AA+	2,500,000	2,500,000	-	-
<b>Total Investments</b>		<u>\$ 1,141,709,559</u>	<u>\$ 1,141,709,559</u>	<u>\$ -</u>	<u>\$ -</u>

Investments' fair value measurements are as follows at June 30, 2025:

Investments	Fair Value	Fair Value Measurements Using		
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs
TexPool	\$ 501,967,012	\$ 501,967,012	\$ -	\$ -
Texas CLASS	377,079,827	377,079,827	-	-
Lone Star	260,162,720	260,162,720	-	-
US Bank	2,500,000	-	2,500,000	-
<b>Total Investments</b>	<u>\$ 1,141,709,559</u>	<u>\$ 1,139,209,559</u>	<u>\$ 2,500,000</u>	<u>\$ -</u>

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. GASB Statement No. 72, *Fair Value Measurement and Application*, provides a framework for measuring fair value which establishes a three-level fair value hierarchy that describes the inputs that are used to measure assets and liabilities.

- Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date.
- Level 2 inputs are inputs-other than quoted prices included within Level 1 – that are observable for an asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs for an asset or liability.

The fair value hierarchy gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If a price for an identical asset or liability is not observable, a government should measure fair value using another valuation technique that maximizes the use of relevant observable inputs and minimizes the use of unobservable inputs. If the fair value of an asset or a liability is measured using inputs from more than one level of the fair value hierarchy, the measurement is considered to be based on the lowest priority level input that is significant to the entire measurement. The fair value of the U.S. Treasury securities on June 30, 2025 are based on quoted market prices using matrix pricing technique by the pricing source that values securities based on their relationship to benchmark quoted prices (Level 2 inputs).

In accordance with GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, the Local Government Investment Pools do not have any limitations and restrictions on withdrawals such as notice periods or maximum transaction amounts. These pools do not impose any liquidity fees or redemption gates.

An 11-member board of pool members oversees Lone Star. The fair value of the District's position in Lone Star is the same as the value of the pool shares. Lone Star is operated in a manner consistent with the SEC's Rule 2A-7 of the investment company Act of 1970.

**Note 2. Cash and Investments (continued)**

**Lone Star's Government Overnight Fund is Authorized for the Following Investments**

Obligations of the United States Government, its agencies or instrumentalities. Other obligations, the principal and interest of which are unconditionally guaranteed or insured by, or backed by the full faith and credit of, the United States Government, or its agencies and instrumentalities.

Fully collateralized repurchase agreements that meet the following criteria: (1) have a defined termination date; (2) are secured by obligations of the United States or its agencies and instrumentalities; (3) require the securities being purchased by the Government Overnight Fund to be pledged to the Government Overnight Fund, held in the Government Overnight Fund's name, and deposited at the time the investment is made with the Government Overnight Fund or with a third party selected and approved by the Government Overnight Fund; and (4) are placed through a primary government securities dealer, as defined by the Federal Reserve, or a financial institution doing business in this state. The market value of repurchase agreement collateral is required to initially be 102 percent of the principal amount of such repurchase agreement. Thereafter, the market value of such collateral will be determined (marked-to-market) daily and reset to 102 percent of the principal amount if it falls below 100 percent.

The Government Overnight Fund may lend up to 25 percent of its securities pursuant to a reserve repurchase agreement authorized under the Investment Act. Any funds obtained pursuant to a reserve repurchase agreement must be invested in authorized Government Overnight Fund investments and match the term of any reverse repurchase agreement may not exceed 90 days.

No-load money market mutual funds regulated by the Securities and Exchange Commission (SEC) that invest exclusively in authorized Government Overnight Fund investments, provided the Government Overnight Fund shall not invest its funds in any one money market mutual fund in an amount that exceeds (i) 25 percent of the Government Overnight Fund's total assets or (ii) 10 percent of the total assets of such money market mutual fund. Lone Star's Government Overnight Fund seeks to maintain a dollar-weighted average maturity of 60 days or fewer. As of June 30, 2025, the fund had a weighted average maturity of 32 days.

The Texas Comptroller of Public Accounts oversees TexPool. The fair value of the District's position in TexPool is the same as the value of the pool shares. TexPool is operated in a manner consistent with the SEC's Rule 2A-7 of the investment company Act of 1970.

**TexPool is authorized for the following investments**

Obligations of the United States Government, its agencies or instrumentalities with a maximum final maturity of 397 days for fixed rate securities and 24 months for variable rate notes.

Fully collateralized repurchase agreements or reverse repurchase agreements (i) with defined termination dates, (ii) secured obligations of the United States, its agencies or its instrumentalities, including mortgage-backed securities, (iii) that require purchased securities to be pledged to the investing entity or a third party, and (iv) that are placed through primary government securities dealers or a financial institution doing business in the State of Texas. The maximum maturity on repurchase agreements may not exceed 90 days unless the repurchase agreements have a put option that allows TexPool to liquidate the position at par with no more than 7-day notice to the counterparty. The maximum maturity on repurchase agreements may not exceed 181 days.

No-load money market mutual funds that (i) are registered with and regulated by the Securities and Exchange Commission, (ii) provide a prospectus and other information required by the Securities Exchange Act of 1934 or the Investment Company Act of 1940, (iii) maintain a dollar weighted average stated maturity of 90 days or less, (iv) included in its investment objectives the maintenance of a stable net asset value of \$1.00, and (v) are rated or equivalent by at least one nationally recognized statistical rating organization ("NRSRO").

**Note 2. Cash and Investments (continued)**

**TexPool is authorized for the following investments (continued)**

Securities lending programs that comply various limitations.

The weighted average maturity of TexPool cannot exceed 60 days. As of June 30, 2025, TexPool had a weighted average maturity of 41 days.

Texas CLASS is administered by a board of pool members. The fair value of the District's position in Texas CLASS is the same as the value of the pool shares. Texas CLASS is operated in a manner consistent with the SEC's Rule 2A-7 of the investment company Act of 1970.

**Texas CLASS is Authorized for the Following Investments**

Obligations, including letters of credit, of the United States or its agencies and instrumentalities with a maximum maturity of 397 days, except that certain permitted variable rate securities may be purchased with final maturities greater than 397 days, as described in Paragraph 12 (d) below.

Direct obligations of the State of Texas or its agencies and instrumentalities.

Other obligations, the principal and interest of which are unconditionally guaranteed or insured by or backed by the full faith and credit of the State of Texas or the United States or their respective agencies and instrumentalities, including obligations that are fully guaranteed or insured by the Federal Deposit Insurance Corporation or by the explicit full faith and credit of the United States.

Obligations of states, agencies, counties, cities, and other political subdivisions of any state rated as to investment quality by a nationally recognized investment rating firm not less than A or its equivalent.

Certificates of deposit or share certificates if the certificate is issued by a depository institution that has its main office or a branch office in this state and is:

- (1) guaranteed or insured by the Federal Deposit Insurance Corporation or its successor the National Credit Union Share Insurance Fund or its successor; (2) secured by obligations that are described by Section 2256.009(a) of Chapter 2256, Texas Government Code as amended, including mortgage backed securities directly issued by a federal agency or instrumentality that have a market value of not less than the principal amount of the certificates, but excluding those mortgage backed securities of the nature described by Section 2256.009(b), Texas Government Code, as amended; or (3) secured in any other manner and amount provided by law for deposits of the investing entity. In addition, an investment in certificates of deposit is authorized if (1) the funds are invested by an investing entity through (A) a broker that has its main office or a branch office in Texas and is selected from a list adopted by the investing entity, or (B) a depository institution that has its main office or a branch office in Texas and that is selected by the investing entity, (2) the broker or depository institution selected by the investing entity under (1) above arranges for the deposit of the funds in certificates of deposit in one or more federally insured depository institutions, wherever located, for the account of the investing entity, (3) the full amount of the principal and accrued interest of each of the certificates of deposit is insured by the United States or an instrumentality of the United States, and (4) the investing entity appoints the depository institution selected by the investing entity under (1) above, an entity described by Section 2257.041(d) or a clearing broker-dealer registered with the Securities and Exchange Commission and operating pursuant to Securities and Exchange Commission Rules 15c3-3 (17 C.F.W. Section 240.15c3-3) as custodian for the investing entity with respect to the certificates of deposit issued for the account of the investing entity.

**Note 2. Cash and Investments (continued)**

**Texas CLASS is Authorized for the Following Investments (continued)**

Repurchase agreements that comply with the Investment Act. No more than 25% of the portfolio of Texas CLASS shall be invested in term repurchase agreements and no more than 5% of the portfolio of Texas CLASS may be invested in term repurchase agreements with maturities exceeding 90 days. Repurchase agreements shall be 102% collateralized by obligations of the United States Treasury or its agencies and instrumentalities in accordance with the provisions of the Public Securities Association Master Agreement on file with the Program Administrator pertaining to repurchase agreement operating procedures.

Securities lending programs that comply with various limitations.

Bankers' acceptances that comply with the Investment Act

Commercial paper that complies with the Investment Act; provided that no more than 25% of the assets of Texas CLASS shall be invested in commercial paper of any one industry, except that the 25% limitation shall not apply to commercial paper of banking and financial institutions.

No-load money market mutual funds that comply with the Investment Act.

Guaranteed investment contracts that comply with the Investment Act.

Bonds issued, assumed or guaranteed by the State of Israel that are also backed by the full faith and credit of the United States of America.

The weighted average maturity of Texas CLASS cannot exceed 60 days. As of June 30, 2025, Texas CLASS has a weighted average maturity of 37 days.

To manage custodial credit risk, all investments are made in the name of the Garland Independent School District. All investments other than pools and repurchase agreements are purchased with the delivery versus payment method and are recorded in the District's name on the Federal Reserve's book entry system and confirmed to the District via safekeeping receipt maintained on the books by the Bank of America safekeeping department. All deposits not covered by FDIC insurance but held in the depository bank, were fully collateralized.

During the period, the District did not hold any investments in commercial paper. The District neither enters into reverse repurchase agreements nor trades in options or future contracts. Additionally, the District does not participate in any Securities Lending Programs.

**Note 3. Due From Other Governments**

The District participates in a variety of federal and state programs from which it receives grants to partially or fully finance certain activities. In addition, the District receives entitlements from the State through the School Foundation and Per Capita programs. Amounts due from federal and state governments as of June 30, 2025, are summarized below and are reported on the combined financial statements as Due from Other Governments.

<b>Fund</b>	<b>General Fund</b>	<b>Debt Service Fund</b>	<b>Special Revenue Fund</b>	<b>Total</b>
Due from the State of Texas	\$ 75,084,689	\$ -	\$ 9,884,646	\$ 84,969,335
<b>Total</b>	<b>\$ 75,084,689</b>	<b>\$ -</b>	<b>\$ 9,884,646</b>	<b>\$ 84,969,335</b>



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO THE BASIC FINANCIAL STATEMENTS (continued)**

**Exhibit F-1**

**Note 4. Capital Assets**

Capital asset activity of the District for the fiscal year ended June 30, 2025, was as follows:

	Balance June 30, 2024	Additions	(Retirements)	Transfers	Balance June 30, 2025
<b>Governmental Activities:</b>					
<b>Capital Assets, Not Being Depreciated/Amortized:</b>					
Land	\$ 35,835,595	\$ 10,070,161	\$ -	\$ 297,197	\$ 46,202,953
Construction in progress	56,817,919	106,692,311	(212,327)	(27,947,759)	135,350,144
<b>Total Capital Assets, Not Being Depreciated/Amortized</b>	<b>92,653,514</b>	<b>116,762,472</b>	<b>(212,327)</b>	<b>(27,650,562)</b>	<b>181,553,097</b>
<b>Capital Assets, Being Depreciated/Amortized</b>					
Land improvements	56,916,237	-	(6,657,324)	(282,197)	49,976,716
Buildings and improvements	1,094,939,405	-	(13,302,941)	27,932,759	1,109,569,223
Furniture and equipment	168,578,973	16,070,463	(2,889,463)	-	181,759,973
Right-to-use building	331,456	1,689,392	(331,456)	-	1,689,392
Right-to-use vehicles	-	3,615,882	-	-	3,615,882
SBITA	15,581,978	-	(14,376,680)	-	1,205,298
Right-to-use - equipment	5,001,199	-	-	-	5,001,199
<b>Total Capital Assets, Being Depreciated/Amortized</b>	<b>1,341,349,248</b>	<b>21,375,737</b>	<b>(37,557,864)</b>	<b>27,650,562</b>	<b>1,352,817,683</b>
<b>Less Accumulated Depreciation/Amortization for:</b>					
Land improvements	(40,575,102)	(2,182,226)	3,079,706	-	(39,677,622)
Buildings and improvements	(458,820,328)	(25,735,532)	5,899,700	-	(478,656,160)
Furniture and equipment	(138,726,635)	(9,597,292)	2,854,282	-	(145,469,645)
Right-to-use - building	(265,165)	(280,109)	331,456	-	(213,818)
Right-to-use vehicles	-	(428,956)	-	-	(428,956)
SBITA assets	(5,250,643)	(1,154,600)	5,762,038	-	(643,205)
Right-to-use - equipment	(1,277,751)	(851,834)	-	-	(2,129,585)
<b>Total Accumulated Depreciation/Amortization</b>	<b>(644,915,624)</b>	<b>(40,230,549)</b>	<b>17,927,182</b>	<b>-</b>	<b>(667,218,991)</b>
<b>Governmental Activities Capital Assets, Net</b>	<b>\$ 789,087,138</b>	<b>\$ 97,907,660</b>	<b>\$ (19,843,009)</b>	<b>\$ -</b>	<b>\$ 867,151,789</b>

Total Governmental Activities - Capital Assets include cost of assets held in internal service funds and related accumulated depreciation/amortization amounting to \$10,359,384 and \$6,040,247 respectively.

Depreciation/Amortization expense was charged to governmental functions as follows:

Governmental Activities		Depreciation/ Amortization Expense
11	Instruction	\$ 11,909,629
12	Instructional resources and media services	403,372
21	Instructional leadership	148,215
23	School leadership	226,705
31	Guidance, counseling and evaluation services	84,998
32	Social work services	37,084
33	Health services	99,492
34	Student transportation	2,790,349
35	Food Services	2,168,557
36	Cocurricular/Extracurricular activities	2,101,029
41	General administration	260,326
51	Plant maintenance and operations	14,547,952
52	Security and monitoring services	91,514
53	Data processing services	3,333,808
61	Community services	826,162
	Internal Service Fund Depreciation/Amortization	1,201,357
	<b>Total Depreciation/Amortization Expense - Governmental Activities</b>	<b>\$ 40,230,549</b>

**Note 4. Capital Assets (continued)**

As of June 30, 2025, the District had the following major commitments with respect to unfinished major capital projects.

<b>Project</b>	<b>Project</b>	<b>Commitment</b>
Fieldhouse and Multi-Program Activity Centers	\$ 240,455,058	\$ 205,970,650
New School Replacement #4	68,060,059	68,060,059
Freeman Elementary Replacement	62,359,683	59,487,180
Elementary Replacement School # 2	62,359,683	59,105,716
New School Replacement # 3	62,359,683	61,980,647
Memorial Pathway Academy Renovation	62,359,683	61,948,698
Lakeview Centennial High School Renovation	48,753,114	47,012,626
LAN/WAN Upgrades 2023	43,130,979	18,736,396
Transportation Equipment Prop C	40,605,000	30,297,183
Transportation Center Replacement	40,437,226	40,436,282
South Garland High School Renovation	36,620,011	36,389,512
Baseball/Softball Renovations	35,000,000	4,365,597
Network Operations Center	28,117,716	27,683,974
High School Athletic Package Renovations	28,157,127	28,004,689
Agricultural Science Center	27,102,019	26,907,780
Garland High School Renovation	25,840,519	25,838,660
Naaman Forest High School Renovations	24,062,142	23,159,008
<b>Totals</b>	<b>\$ 935,779,702</b>	<b>\$ 825,384,657</b>

The calculation of Net Investments in Capital Assets as presented at Exhibit A-1 is as follows:

	<b>Governmental Activities</b>
<b>Capital Assets, Net of Depreciation/Amortization</b>	\$ 867,151,789
<b>Less:</b>	
General obligation bonds	(1,007,345,000)
Premiums	(109,698,838)
Subscriptions payable	(582,498)
Leases payable	(7,428,516)
Notes payable	(6,503,134)
Capital related payables	(31,708,682)
<b>Plus:</b>	
Deferred charges on refundings	1,196,668
Unspent bond funds	873,069,333
<b>Net Investment in Capital Assets Per Exhibit A-1</b>	<b>\$ 578,151,122</b>

**Note 5. Unearned Revenue**

Governmental and internal service funds unearned revenue at June 30, 2025 consisted of the following:

	<b>General Fund</b>	<b>Debt Service Fund</b>	<b>Special Revenue Fund</b>	<b>Internal Service Fund</b>	<b>Total</b>
Food service meals	\$ -	\$ -	\$ 200,250	\$ -	\$ 200,250
Grants	-	-	569,737	-	569,737
Event tickets	-	-	-	548,604	548,604
Property Taxes	84,528	1,485,874	-	-	1,570,402
<b>Total Unearned Revenue</b>	<b>\$ 84,528</b>	<b>\$ 1,485,874</b>	<b>\$ 769,987</b>	<b>\$ 548,604</b>	<b>\$ 2,888,993</b>

**Note 6. Long-Term Obligations**

The following is a summary of changes in long-term obligations of the District for the fiscal year ended June 30, 2025:

	<b>July 1, 2024, as restated Obligations</b>	<b>New Obligations Incurred</b>	<b>Obligations Retired or Transferred</b>	<b>June 30, 2025 Obligations</b>	<b>Due Within One Year</b>
<b>Governmental Activities:</b>					
<b>Bonds and Notes Payable:</b>					
General obligation bonds	\$ 1,111,765,000	\$ -	\$ (104,420,000)	\$ 1,007,345,000	\$ 59,255,000
Issuance premiums	116,941,243	-	(7,242,405)	109,698,838	-
Notes payable	4,970,769	1,951,780	(419,415)	6,503,134	423,608
<b>Total Bonds and Notes Payable</b>	<b>1,233,677,012</b>	<b>1,951,780</b>	<b>(112,081,820)</b>	<b>1,123,546,972</b>	<b>59,678,608</b>
<b>Other Liabilities:</b>					
Arbitrage liability	11,271,308	12,946,949	-	24,218,257	-
Net pension liability*	226,453,420	-	(17,898,224)	208,555,196	-
Net OPEB liability*	90,791,973	39,158,823	-	129,950,796	-
Workers' compensation					
Self-insurance liability	3,696,979	1,676,680	(2,162,324)	3,211,335	2,156,276
Right-to-use lease liability	3,795,865	5,305,274	(1,672,623)	7,428,516	2,032,169
Right-to-use subscription liability	10,588,065	-	(10,005,567)	582,498	248,147
Compensated absences*	6,718,130	-	(655,575)	6,062,555	530,740
<b>Total Governmental Activities</b>	<b>\$ 1,586,992,752</b>	<b>\$ 61,039,506</b>	<b>\$ (144,476,133)</b>	<b>\$ 1,503,556,125</b>	<b>\$ 64,645,940</b>

\*The change in pension, OPEB and compensated absences above is a net change for the year.

For governmental activities, it is the District's general policy to liquidate claims, judgments, compensated absences, net pension liabilities and net OPEB Liabilities by the general fund.

Arbitrage rebate rules, under the Internal Revenue Code Section 148 and related Treasury Regulations, require generally that a tax-exempt bond issuer forward to the federal government any profits made from investing bond proceeds at a yield above the bond yield, when investing in a taxable market. Payments based on cumulative profits earned by bonds are due, in general, every five years. At June 30, 2025, a yield restriction/arbitrage rebate of \$24.2 million was accrued.

**Note 6. Long-Term Obligations (continued)**

Bonds payable and contractual obligations at June 30, 2025 are composed of the following individual issues:

Description	Interest Rate	Amounts Original Issue	Amounts Outstanding at July 1, 2024	Additions	Retired/ Refunded	Amounts Outstanding at June 30, 2025
Qualified School Construction						
Bonds - 2012						
Matures 2022 - 2031	4.009%	\$ 12,485,000	\$ 12,485,000	\$ -	\$ -	\$ 12,485,000
Unlimited Tax Building and Refunding						
Bonds - 2015A						
Matures 2016 - 2035	2.0% to 5.0%	185,740,000	131,050,000	-	(62,635,000)	68,415,000
Unlimited Tax Refunding						
Bonds - 2016						
Matures 2020 - 2031	2.5% to 5.0%	40,560,000	24,665,000	-	(3,105,000)	21,560,000
Unlimited Tax School Building						
Bonds - 2016						
Matures 2017 - 2036	2.0% to 5.0%	150,250,000	56,310,000	-	(6,020,000)	50,290,000
Unlimited Tax School Building						
Bonds - 2018						
Matures 2019 - 2038	5.0%	78,565,000	56,715,000	-	(2,870,000)	53,845,000
Unlimited Tax Refunding						
Bonds - 2019						
Matures 2020 - 2029	3.0% to 5.0%	14,525,000	1,330,000	-	(85,000)	1,245,000
Unlimited Tax Refunding						
Bonds - 2020						
Matures 2021 - 2028	5.0%	47,830,000	12,855,000	-	(3,630,000)	9,225,000
Unlimited Tax School Building						
Bonds - 2023						
Matures 2024 - 2045	4.0% to 5.0%	145,315,000	70,235,000	-	(1,960,000)	68,275,000
Unlimited Tax School Building						
Bonds - 2023A						
Matures 2025 - 2048	5.0%	746,120,000	746,120,000	-	(24,115,000)	722,005,000
<b>Total</b>		<b>\$ 1,421,390,000</b>	<b>\$ 1,111,765,000</b>	<b>\$ -</b>	<b>\$ (104,420,000)</b>	<b>\$ 1,007,345,000</b>

These bonds are secured by ad valorem taxes levied against all taxable property and are serviced by the Debt Service Fund with an apportionment of the ad valorem tax levy. Interest rates on the bonds range from 2.00% to 5.00% and are due through 2048. At June 30, 2025, \$62,677,263 was available in the Debt Service Fund to service these bonds. Arbitrage rebates are paid from interest earnings of the Capital Projects Fund. Compensated absences are paid from the General Fund.

**Note 6. Long-Term Obligations (continued)**

The annual requirements to pay principal and interest on the bond obligations outstanding as of June 30, 2025 are as follows:

<b>Year Ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Requirements</b>
2026	\$ 59,255,000	\$ 49,003,354	\$ 108,258,354
2027	36,530,000	46,042,106	82,572,106
2028	42,765,000	44,301,708	87,066,708
2029	44,475,000	42,372,686	86,847,686
2030	46,515,000	40,338,312	86,853,312
2030 - 2034	202,460,000	169,415,476	371,875,476
2035 - 2039	195,045,000	123,094,000	318,139,000
2040 - 2044	229,485,000	72,531,050	302,016,050
2045 - 2049	150,815,000	15,332,750	166,147,750
	<u>\$ 1,007,345,000</u>	<u>\$ 602,431,442</u>	<u>\$ 1,609,776,442</u>

The District makes annual sinking fund deposits into a restricted cash account for the QSCB 2012. These annual deposits plus the interest earned on the reserve accounts will be used to pay off the debt upon maturity in 2031.

During 2019 the District entered into a direct borrowing from the State Energy Conservation Office. The note payable allowed the District to complete energy-related cost reductions retrofits. It is being repaid over 15 years at a 1% interest rate from the General Fund. There are 10 years remaining on the loan.

During 2024 the District entered into a direct borrowing from the State Energy Conservation Office. The note payable allowed the District to complete energy-related cost reductions retrofits. It is being repaid over 15 years at a 0.25% interest rate from the General Fund.

During 2025 the District entered into a direct borrowing from the State Energy Conservation Office. The note payable allowed the District to complete energy-related cost reductions retrofits. It is being repaid over 15 years at a 0.25% interest rate from the General Fund.

<b>Year Ending June 30,</b>	<b>Principal</b>	<b>Interest</b>	<b>Requirements</b>
2026	\$ 423,608	\$ 44,319	\$ 467,927
2027	427,845	40,083	467,928
2028	432,123	35,804	467,927
2029	436,444	31,483	467,927
2030	440,809	27,119	467,928
2031 - 2036	4,342,305	68,584	4,410,889
	<u>\$ 6,503,134</u>	<u>\$ 247,392</u>	<u>\$ 6,750,526</u>

**Note 7. Compensated Absences**

The District recognizes liabilities for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled during or upon separation from employment. The liability for compensated absences is reported as incurred in the government-wide statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured (i.e., are due for payment). The liability for compensated absences includes salary-related benefits, where applicable.

Employees of the District are granted vacation and sick leave annually. Vacation must be taken within the fiscal year; thus, the District has no liability for unused vacation pay. Sick leave days are accumulated from year to year. However, only qualified employees are paid for sick leave days not taken upon retirement. Qualified employees (employees with ten or more years of service in the District who retire or take disability retirement and who have unused accumulated local sick leave or state sick or personal leave accrued prior to the 1995-96) shall be paid for up to 20 days of leave at the daily rate at the time of retirement. The liability for compensated absences related to qualified employees is approximately \$6,062,555. Of this amount, \$530,740 is recorded in the General Fund in accrued wages for the amount due to retired employees as of June 30, 2025.

**Note 8. Interfund Receivables, Payables, and Transfers**

Interfund balances at June 30, 2025 arose in the normal course of operations and consisted of the following individual fund receivable and payable balances:

<b>Funds</b>	<b>Interfund Receivable</b>	<b>Interfund Payable</b>	<b>Net</b>
<b>Governmental Funds:</b>			
General Fund	\$ 7,783,830	\$ -	\$ 7,783,830
Special Revenue Fund	-	7,783,830	(7,783,830)
	<u>\$ 7,783,830</u>	<u>\$ 7,783,830</u>	<u>\$ -</u>

All due to/from amounts are generated in the normal course of operations from payroll, tax collections and accounts payable activity. They are repaid periodically throughout the year.

Transfers In/Out for the fiscal year ended June 30, 2025 were as follows:

<b>Transfer Out</b>	<b>Transfer In</b>	<b>Amount</b>
General Fund	Capital Projects Fund	\$ 3,449,310

In the fund financial statements, \$3,449,310 was transferred out of the General Fund to Capital Projects Fund for Fine Arts replacement of old band instruments for rotation year #2, to repair Sachse High School HVAC chiller tower due to May 2024 storm damage, and for work to be done over the summer to the Natatorium.

**Note 9. Local Revenues - Governmental Funds**

Local revenues are comprised of the following:

	<b>General Fund</b>	<b>Debt Service Fund</b>	<b>Capital Projects Fund</b>	<b>Special Revenue Fund</b>	<b>Total</b>
Taxes, penalty & interest	\$ 201,544,305	\$ 116,080,607	\$ -	\$ -	\$ 317,624,912
Investment earning	9,228,926	3,037,208	45,598,737	1,189,780	59,054,651
Enterprising services	-	-	-	4,046,999	4,046,999
Other intermediate	501,000	-	-	3,532	504,532
Tuition and fees	79,685	-	-	48,750	128,435
Rental	414,940	-	-	-	414,940
Insurance recovery	183,378	-	-	-	183,378
Other	1,577,593	-	-	528,020	2,105,613
Food service	-	-	-	3,431,780	3,431,780
Athletics	637,799	-	-	-	637,799
<b>Totals</b>	<b>\$ 214,167,626</b>	<b>\$ 119,117,815</b>	<b>\$ 45,598,737</b>	<b>\$ 9,248,861</b>	<b>\$ 388,133,039</b>

**Note 10. Risk Management**

**Workers' Compensation – Self Funded**

The District manages its workers' compensation risk internally through a Risk Management Department which provides for loss control and loss prevention and sets aside assets for claim settlement through the Risk Management Internal Service Fund. This internal service fund charges interfund "premiums" based on an estimate of the District's ultimate loss.

During the fiscal year ended June 30, 2025, the District met its statutory workers' compensation obligations by participating as a self-funded member of the Texas Association of School Boards (TASB) Risk Management Fund (Fund). The Fund was created and is operated under the provisions of Interlocal Cooperation Act, Chapter 791 of the Texas Government Code and Chapter 501, Texas Labor Code. All members participating in the Fund execute Interlocal Agreements that define the responsibilities of the parties.

As a self-funded member of the TASB Fund, the District is solely responsible for all claim costs, both reported and unreported. The Fund provides administrative services to its self-funded members including claims administration and customer service.

The District is protected against higher than expected worker's compensation claims cost through the purchase of stop-loss coverage. Through Roach Howard Smith and Barton Agency, the District has workers' compensation stop-loss coverage with Star Insurance Company with a \$650,000 retention.

The TASB Fund engages services of an independent auditor to conduct a financial audit after the close of each plan year on June 30. The audit is accepted by the TASB Fund's Board of Trustees in February of the following year. The TASB Fund's audited financial statements as of June 30, 2025, are available at the TASB offices and have been filed with the Texas Department of Insurance in Austin.

**Health Insurance**

As of September 1, 2011, the District discontinued the health self-insurance plan. At that time, employees became eligible to purchase health insurance through TRS-ActiveCare, which is the statewide health plan for public education employees established by the 77th Texas Legislature. It is a fully insured plan administered by Aetna. The District contributes \$325 per active participant.

**Note 10. Risk Management (continued)**

**Health Insurance (continued)**

For workers' compensation, health care, property, and liability insurances, the District has not experienced significant reductions in insurance coverage from that of the prior year. With respect to the risks mentioned below, settlements have not exceeded insurance coverage for the past three fiscal years except where noted.

The District reports liabilities based on requirements of Governmental Auditing Standards Board Statement Nos. 10 and 30, which require a liability for claims be reported if information prior to the issuance of the financial statements indicates it is probable a loss has occurred and the amount of that loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines, and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims, and other economic and social factors. This liability for workers' compensation self-funded plans, reported at their estimated value on June 30, 2025, was \$3,211,335 and is recorded as an accrued expenditure in the Risk Management Internal Service Fund.

In fiscal years 2025 and 2024, changes in workers' compensation claims liability amounts were:

<b>Internal Service Fund</b>	<b>Beginning of Year Accrual</b>	<b>Current Year Estimates</b>	<b>Claims Payments</b>	<b>End of Year Accrual</b>
2024 - Risk Management	\$ 3,781,894	\$ 1,783,217	\$ (1,868,132)	\$ 3,696,979
2025 - Risk Management	3,696,979	1,676,680	(2,162,324)	3,211,335

At June 30, 2025, the District held \$7,330,235 in cash and cash equivalents in the Risk Management Internal Service Fund designated for payment of workers' compensation.

**Property and Liability Insurance**

The District's buildings are insured through purchased insurance at replacement cost. The deductible is \$100,000 per occurrence for property claims except for 3% of total insured value per location for wind and hail claims before a \$2.5 million retention. A crime insurance policy has a \$1,000,000 limit with a \$10,000 deductible. Liability coverage is provided through TASB Risk Management Fund, a self-insured risk pool (TASBRMF). Vehicles are covered for liability up to \$300,000 per occurrence for bodily injury and \$100,000 per occurrence for physical damage, which meets the District's tort liability limits, plus \$1,000,000 per occurrence for out-of-state claims. Vehicle physical damage and liability is subject to a \$2,500 deductible.

The District maintains Educator Leaders liability coverage with a \$2,000,000 limit and per occurrence deductible of \$10,000. The District has general liability coverage with a \$2,000,000 limit, no deductible, and an annual aggregate of \$2,000,000. The liability risk pool used by the District through August 31, 2017 has filed bankruptcy leaving a pending bankruptcy claim of \$182,653.55. The Risk Management Internal Service Fund has adequate fund balance to cover potential claims that occurred August 31, 2017 or prior that will not be covered due to the bankruptcy.

The Texas Commission on Environmental Quality ("TCEQ") has required that the District have liability insurance or self-insurance to protect against loss from operating underground fuel storage tanks. The amount of insurance required by the TCEQ is \$1,000,000 per occurrence and \$1,000,000 in the annual aggregate. The Board of Trustees has decided to satisfy this insurance requirement by committing \$1,000,000 of the District's General Fund Balance as a self-insurance fund.



**Note 10. Risk Management (continued)**

**Property and Liability Insurance (continued)**

The City of Garland has required that the District provide proof of liability insurance or self-insurance in the total amount of \$6,000,000 in order to use City of Garland right of ways for the District's WAN/MAN fiber optic communications cables. The purpose of the insurance is to cover any future possible claims of liability arising out of the construction, installation, maintenance, or operation of the District's WAN/MAN cables in the City of Garland rights of way. The Board of Trustees has decided to satisfy this insurance requirement by committing self-insurance of \$6,000,000 of the District's General Fund Balance as a self-insurance fund.

**Medical Malpractice Insurance**

The District carries a medical malpractice insurance policy to provide protection for the employee clinic and school nurses from malpractice claims. The policy has a \$1 million per occurrence limit with a \$3 million aggregate, subject to a \$2,500 per claim deductible.

**Student Accident Insurance**

The District provides accident insurance for athletics, band, cheerleading and other UIL sponsored activities. The accident policy is an excess insurance policy covering accidental injuries with a \$25,000 limit. There is also a catastrophic umbrella policy for these UIL sponsored activities with a limit of \$7.5 million above the underlying \$25,000 policy.

**Note 11. Retirement Plan**

**Retirement Plan Description**

The District participates in a multiple-employer, cost-sharing, defined benefit pension plan that has a special funding situation. The plan is administered by the Teacher Retirement System of Texas (TRS). It is a defined benefit pension plan established and administered in accordance with the Texas Constitution, Article XVI, Section 67 and Texas Government Code, Title 8, Subtitle C. The pension trust fund is a qualified pension trust under Section 401(a) of the Internal Revenue Code. The Texas Legislature establishes benefits and contribution rates within the guidelines of the Texas Constitution. The pension's Board of Trustees does not have the authority to establish or amend benefit terms.

All employees of public, state-supported educational institutions in Texas who are employed for one-half or more of the standard workload and who are not exempted from membership under Texas Government Code, Title 8, Section 822.002 are covered by the system.

**Pension Plan Fiduciary Net Position**

Detail information about the Teacher Retirement System's fiduciary net position is available in a separately issued Annual Comprehensive Financial Report that includes financial statements and required supplementary information. That report may be obtained on the internet at <https://www.trs.texas.gov/learning-resources/publications>, or by writing to TRS at attention Finance Division, PO BOX 149676, Austin, TX, 78714-0185, or by calling 1-800-223-8778.

**Note 11. Retirement Plan**

**Benefits Provided**

TRS provides service and disability retirement, as well as death and survivor benefits, to eligible employees (and their beneficiaries) of public and higher education in Texas. The pension formula is calculated using 2.3 percent (multiplier) times the average of the five highest annual creditable salaries times years of credited service to arrive at the annual standard annuity except for members who are grandfathered, the three highest annual salaries are used. The normal service retirement is at age 65 with 5 years of credited service or when the sum of the member's age and years of credited service equals 80 or more years. Early retirement is at age 55 with 5 years of service credit or earlier than 55 with 30 years of service credit. There are additional provisions for early retirement if the sum of the member's age and years of service credit total at least 80, but the member is less than age 60 or 62 depending on date of employment, or if the member was grandfathered under a previous rule. There are no automatic post-employment benefit changes, including automatic COLAs. Ad hoc post-employment benefit changes, including ad hoc COLAs, can be granted by the Texas Legislature as noted in the Plan description above. Accordingly, the 2023 Texas Legislature passed Senate Bill (SB) 10 and House Joint Resolution (HJR) 2 to provide eligible retirees with a one-time stipend and an ad hoc cost-of-living-adjustment (COLA).

**One-Time Stipends**

Stipends, regardless of annuity amount, were paid in September 2023 to annuitants who met the qualifying age requirement on or before August 31, 2023:

- A one-time \$7,500 stipend to eligible annuitants who are 75 years of age and older.
- A one-time \$2,400 stipend to eligible annuitants age 70 to 74.

**Cost-of-Living Adjustment**

A cost-of-living adjustment (COLA) was dependent on Texas voters approving a constitutional amendment (Proposition 9) to authorize the COLA. Voters approved the amendment in the November 2023 election and the following COLA was applied to eligible annuitants' payments beginning with their January 2024 payment:

- 2% COLA for eligible retirees who retired between September 1, 2013 through August 31, 2020.
- 4% COLA for eligible retirees who retired between September 1, 2001 through August 31, 2013.
- 6% COLA for eligible retirees who retired on or before August 31, 2001.

Texas Government Code section 821.006 prohibits benefit improvements, if, as a result of the particular action, the time required to amortize TRS' unfunded actuarial liabilities would be increased to a period that exceeds 31 years, or, if the amortization period already exceeds 31 years, the period would be increased by such action. Actuarial implications of the funding provided in this manner are determined by the TRS actuary.

**Contributions**

Contribution requirements are established or amended pursuant to Article 16, section 67 of the Texas Constitution which requires the Texas legislature to establish a member contribution rate of not less than 6% of the member's annual compensation and a state contribution rate of not less than 6% and not more than 10% of the aggregate annual compensation paid to members of the system during the fiscal year.

Employee contribution rates are set in state statute, Texas Government Code 825.402. The TRS Pension Reform Bill (Senate Bill 12) of the 86th Texas Legislature amended Texas Government Code 825.402 for member contributions and increased employee and employer contribution rates for fiscal years 2019 through 2025.

**Note 11. Retirement Plan (continued)**

**Contributions (continued)**

	<b>Contribution Rates</b>		<b>Contribution Amounts</b>
	<b>September 1, 2024 to June 30, 2025</b>	<b>July 1, 2024 to August 31, 2024</b>	
Active Employee	8.25%	8.25%	\$ 36,701,447
Non-Employer Contributing Entity (State	8.25%	8.25%	23,980,005
District	8.25%	8.25%	19,699,270

Contributors to the plan include active members, employers and the State of Texas as the only non-employer contributing entity. The State is also the employer for senior colleges and universities, medical schools, and other entities, including TRS. In each respective role, the State contributes to the plan in accordance with state statutes and the General Appropriations Act (GAA).

As the non-employer contributing entity for public education and junior colleges, the State of Texas contributes to the retirement system an amount equal to the current employer contribution rate times the aggregate annual compensation of all participating members of the pension trust fund during that fiscal year reduced by the amounts described below which are paid by the employers. Employers (public schools, junior colleges, other entities or the State of Texas as the employer for senior colleges, universities and medical schools) are required to pay the employer contribution rate in the following instances:

- On the portion of the member's salary that exceeds the statutory minimum for members entitled to the statutory minimum under Section 21.402 of the Texas Education Code.
- During a new member's first 90 days of employment.
- When any part or all of an employee's salary is paid by federal funding sources, a privately sponsored source, from non-educational and general, or local funds.
- When the employing district is a public junior college or junior college district, the employer shall contribute to the retirement system an amount equal to 50% of the state contribution rate for certain instructional or administrative employees; and 100% of the state contribution rate for all other employees.

In addition to the employer contributions listed above, there are two additional surcharges an employer is subject to.

- All public schools, charter schools, and regional education service centers must contribute 1.9% of the member's salary beginning in fiscal year 2024, gradually increasing to 2% in fiscal year 2025.
- When employing a retiree of the Teacher Retirement System, the employer shall pay both the member contribution and the state contribution as an employment after retirement surcharge.

**Note 11. Retirement Plan (continued)**

**Actuarial Assumptions**

The total pension liability in the August 31, 2023 actuarial valuation was determined using the following actuarial assumptions:

<b>Component</b>	<b>Result</b>
Valuation Date	August 31, 2023, rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Asset Valuation Method	Fair Value
Single Discount Rate	7.00%
Long-term Expected Rate	7.00%
Municipal Bond Rate as of August 2024	3.87% - The source for the rate is the Bond Buyers 20 Index which represents the estimated yield of a portfolio of 20 general obligation bonds maturing in 20 years based on a survey of municipal bond traders.
Last year ending August 31 in Projection Period (100 years)	2123
Inflation	2.30%
Salary Increases	2.95% to 8.95% including inflation
Benefit changes during the year	None
Ad hoc post-employment benefit changes	None

The actuarial methods and assumptions are used in the determination of the total pension liability are the same assumptions used in the actuarial valuation as of August 31, 2023. For a full description of these assumptions please see the actuarial valuation report dated November 21, 2023.

**Discount Rate**

A single discount rate of 7.00% was used to measure the total pension liability. The single discount rate was based on the expected rate of return on plan investments of 7.00%. The projection of cash flows used to determine this single discount rate assumed that contributions from active members, employers and the non-employer contributing entity will be made at the rates set by the legislature during the 2019 session. It is assumed that future employer and state contributions will be 9.54% of payroll in fiscal year 2025 and thereafter. This includes all employer and state contributions for active and rehired retirees.

Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The long-term rate of return on pension plan investments is 7.00%. The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

**Note 11. Retirement Plan (continued)**

**Discount Rate (continued)**

Best estimates of geometric real rates of return for each major asset class included in the System's target asset allocation as of August 31, 2024 are summarized below:

<b>Asset Class</b>	<b>Target Allocation<sup>2</sup></b>	<b>Long-Term Expected Geometric Real Rate of Return<sup>3</sup></b>	<b>Expected Contribution to Long-Term Portfolio Returns</b>
<b>Global Equity</b>			
USA	18.00%	4.40%	1.00%
Non-U.S. Developed	13.00%	4.20%	0.80%
Emerging Markets	9.00%	5.20%	0.70%
Private Equity <sup>1</sup>	14.00%	6.70%	1.20%
<b>Stable Value</b>			
Government Bonds	16.00%	1.90%	0.40%
Absolute Return <sup>1</sup>	0.00%	4.00%	0.00%
Stable Value Hedge Funds	5.00%	3.00%	0.20%
<b>Real Return</b>			
Real Estate	15.00%	6.60%	1.20%
Energy, Natural Resources & Infrastructure	6.00%	5.60%	0.40%
Commodities	0.00%	2.50%	0.00%
<b>Risk Parity</b>	8.00%	4.00%	0.40%
<b>Asset Allocation Leverage</b>			
Cash	2.00%	1.00%	0.00%
Asset Allocation Leverage	-6.00%	1.30%	-0.10%
Inflation Expectation			2.40%
Volatility Drag <sup>4</sup>			-0.70%
<b>Expected Return</b>	<b>100.00%</b>		<b>7.90%</b>

<sup>1</sup> Absolute Return includes Credit Sensitive Investments.

<sup>2</sup> Target allocations are based on the fiscal year 2024 policy model.

<sup>3</sup> Capital Market Assumptions (CMA) come from 2024 AAA Study CMA Survey (as of 12/31/2023)

<sup>4</sup> The volatility drag results from the conversion between arithmetic and geometric mean returns.

**Note 11. Retirement Plan (continued)**

**Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the net pension liability if the discount rate used was 1 percentage point lower than and 1 percentage point higher than the discount rate that was used (7.00%) in measuring the Net pension liability:

	Discount Rate		
	1% Decrease (6.00%)	Current Rate (7.00%)	1% Increase (8.00%)
District's proportional share of the net pension liability	\$ 333,115,493	\$ 208,555,196	\$ 105,348,135

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the District reported a liability of \$208,555,196 for its proportionate share of the TRS's net pension liability. This liability reflects a reduction for State pension support provided to the District. The amount recognized by the District as its proportionate share of the net pension liability, the related State support, and the total portion of the net pension liability that was associated with the District were as follows:

District's proportionate share of the collective net pension liability	\$ 208,555,196
State's proportionate share that is associated with the District	<u>248,473,582</u>
<b>Total</b>	<u><b>\$ 457,028,778</b></u>

The net pension liability was measured as of August 31, 2023 and rolled forward to August 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the employer's contributions to the pension plan relative to the contributions of all employers to the plan for the period September 1, 2023 through August 31, 2024.

On August 31, 2024, the employer's proportion of the collective net pension liability was 0.3414% which was an increase of 0.0117% from its proportion measured as of August 31, 2023.

**Changes in Assumptions and Benefits Since the Prior Actuarial Valuation**

The actuarial assumptions and methods are the same as used in the determination of the prior year's net pension liability.

The 2023 Texas Legislature passed Senate Bill 10 (SB 10), which provided a stipend payment to certain retirees and variable ad hoc cost-of-living adjustments (COLA) to certain retirees in early fiscal year 2024. Due to its timing, the legislation and payments were not reflected in the August 31, 2023 actuarial valuation. Under the roll forward method, an adjustment was made to reflect the legislation in the rolled forward liabilities for the current measurement year, August 31, 2024. SB 10 and House Joint Resolution 2 (HJR 2) of the 88th Regular Legislative Session appropriated payments of \$1.645 billion for one-time stipends and \$3.355 billion for COLAs. This appropriation is treated as a supplemental contribution and included in other additions. Since the Legislature appropriated funds for this one-time stipend and COLA, there was no impact on the Net Pension Liability of TRS.

For the year ended June 30, 2025, the District recognized pension expense of \$30,445,172 and revenue of \$29,696,746 for support provided by the State.

**Note 11. Retirement Plan (continued)**

**Changes since the Prior Actuarial Valuation**

On June 30, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual economic experience	\$ 11,495,278	\$ (1,628,297)
Changes of assumption	10,768,151	(1,443,641)
Net difference between projected and actual earnings on pension plan investments	1,267,735	-
Changes in proportion and differences between District contributions and proportionate share of contributions	10,847,312	(3,162,015)
District contributions subsequent to the measurement date of the net pension liability	16,434,171	-
<b>Total</b>	<b>\$ 50,812,647</b>	<b>\$ (6,233,953)</b>

The District recognized \$16,434,171 as deferred outflows of resources related to pensions resulting from District contributions subsequent to the measurement date, which will be recognized as a reduction of the net pension liability in the measurement year ended August 31, 2025. The other amounts of the District's balances of deferred outflows and inflows of resources related to pensions will be recognized in pension expense as follows:

<b>Fiscal Year</b>	<b>Pension Expense</b>	<b>Balance of Deferred Outflows (Inflows)</b>
2026	\$ 1,434,501	\$ 26,710,022
2027	24,449,596	2,260,426
2028	4,570,388	(2,309,962)
2029	(3,713,007)	1,403,045
2030	1,403,045	-
	<b>\$ 28,144,523</b>	

**Note 12. Retiree Health Plan**

**Plan Description**

The District participates in the Texas Public School Retired Employees Group Insurance Program (TRS-Care). It is a multiple-employer, cost-sharing, defined benefit OPEB plan with a special funding situation. The TRS-Care program was established in 1986 by the Texas Legislature.

The TRS Board of Trustees administers the TRS-Care program and the related fund in accordance with Texas Insurance Code Chapter 1575. The Board of Trustees is granted the authority to establish basic and optional group insurance coverage for participants as well as to amend benefit terms as needed under Chapter 1575.052. The Board may adopt rules, plans, procedures, and orders reasonably necessary to administer the program, including minimum benefits and financing standards.

**OPEB Plan Fiduciary Net Position**

Detail information about the Teacher Retirement System's fiduciary net position is available in a separately issued Annual Comprehensive Financial Report (ACFR) that includes financial statements and required supplementary information. That report may be obtained on the internet at <https://www.trs.texas.gov/learning-resources/publications>, or by writing to TRS at attention Finance Division, PO BOX 149676, Austin, TX, 78714-0185, or by calling 1-800-223-8778.

**Note 12. Retiree Health Plan (continued)**

**Benefits Provided**

TRS-Care provides health insurance coverage to retirees from public schools, charter schools, regional education service centers and other educational districts who are members of the TRS pension plan. Optional dependent coverage is available for an additional fee.

Eligible non-Medicare retirees and their dependents may enroll in TRS-Care Standard, a high-deductible health plan. Eligible Medicare retirees and their dependents may enroll in the TRS-Care Medicare Advantage medical plan and the TRS-Care Medicare Rx prescription drug plan. To qualify for TRS-Care coverage, a retiree must have at least 10 years of service credit in the TRS pension system. There are no automatic postemployment benefit changes; including automatic COLAs.

The premium rates for retirees are reflected in the following table:

<b>TRS-Care Monthly Premium Rates</b>			
	<b>Medicare</b>		<b>Non-Medicare</b>
Retiree or Surviving Spouse	\$	135	\$ 200
Retiree and Spouse		529	689
Retiree or Surviving Spouse and Children		468	408
Retiree and Family		1,020	999

**Contributions**

Contribution rates for the TRS-Care plan are established in state statute by the Texas Legislature, and there is no continuing obligation to provide benefits beyond each fiscal year. The TRS-Care plan is currently funded on a pay-as-you-go basis and is subject to change based on available funding. Funding for TRS-Care is provided by retiree premium contributions, and contributions from the state, active employees, and participating employers are based on active employee compensation. The TRS Board of trustees does not have the authority to set or amend contribution rates.

Texas Insurance Code, section 1575.202 establishes the state's contribution rate which is 1.25% of the employee's salary. Section 1575.203 establishes the active employee's rate which is 0.65% of salary. Section 1575.204 establishes a public school contribution rate of not less than 0.25% or not more than 0.75% of the salary of each active employee of the employer. The actual public school contribution rate is prescribed by the Legislature in the General Appropriations Act, which is 0.75% of each active employee's pay for fiscal year 2023. The following table shows contributions to the TRS-Care plan by type of contributor.

	<b>Contribution Rates</b>		<b>Contribution Amounts</b>
	<b>September 1, 2024 to June 30, 2025</b>	<b>July 1, 2024 to August 31, 2024</b>	
Active Employee	0.65%	0.65%	\$ 2,891,622
Non-Employer Contributing Entity (State District:	1.25%	1.25%	8,172,351
District, Excluding Federal/Private Funding	0.75%	0.75%	3,431,545
Federal/Private Funding	1.25%	1.25%	499,115
<b>Total District</b>			<b>3,930,660</b>
<b>Total</b>			<b>\$ 14,994,633</b>



**Note 12. Retiree Health Plan (continued)**

**Contributions (continued)**

In addition to the employer contributions listed above, there is an additional surcharge all TRS employers are subject to (regardless of whether or not they participate in the TRS-Care OPEB program). When hiring a TRS retiree, employers are required to pay TRS-Care, a monthly surcharge of \$535 per retiree.

**Actuarial Assumptions**

The actuarial valuation was performed as of August 31, 2023. Update procedures were used to roll forward the total OPEB liability to August 31, 2024. The actuarial valuation was determined using the following actuarial assumptions:

<b>Component</b>	<b>Result</b>
Valuation Date	August 31, 2023, rolled forward to August 31, 2024
Actuarial Cost Method	Individual Entry Age Normal
Inflation	2.30%
Single Discount Rate	3.87% as of August 31, 2024
Aging Factors	Based on the Society of Actuaries' 2013 Study "Health Care Costs - From Birth to Death".
Expenses	Third-party administrative expenses related to the delivery of health care benefits are included in the age-adjusted claim costs.
Projected Salary Increases	2.95% to 8.95% including inflation
Healthcare Trend Rates	The initial medical trend rate was 6.75 percent for non-Medicare retirees. For Medicare retirees, trend rates are higher in the first two years due to anticipated growth but thereafter match those of non-Medicare retirees. The initial prescription drug trend rate was 7.25 percent for all retirees. The initial trend rates decrease to an ultimate trend rate of 4.25 percent over a period of 11 years.
Election Rates	Normal Retirement: 62% participation rate prior to age 65 and 25% participation rate after age 65. Pre-65 retirees: 30% of pre-65 retirees are assumed to discontinue coverage at age 65.
Ad hoc post-employment benefit changes	None

The actuarial valuation of the OPEB plan offered through TRS-Care is similar to the actuarial valuation performed for the pension plan, except that the OPEB valuation is more complex. The demographic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2021. The following assumptions and other inputs used for members of TRS-Care are based on an established pattern of practice and are identical to the assumptions used in the August 31, 2023 TRS pension actuarial valuation that was rolled forward to August 31, 2024: (a) Rates of Mortality, (b) Rates of Retirement, (c) Rates of Termination, (d) Rates of Disability, (e) General Inflation, and (f) Wage Inflation.

The active mortality rates were based on PUB(2010), Amount-Weighted, Below-Median Income, Teacher male and female tables (with a two-year set forward for males). The post-retirement mortality rates for healthy lives were based on the 2021 TRS of Texas Healthy Pensioner Mortality Tables. The rates were projected on a fully generational basis using the ultimate improvement rates from mortality projection scale MP-2021.

**Note 12. Retiree Health Plan (continued)**

**Discount Rate**

A single discount rate of 3.87% was used to measure the total OPEB liability. There was a decrease of 0.26% in the discount rate since the previous year. Because the investments are held in cash and there is no intentional objective to advance fund the benefits, the Single Discount Rate is equal to the prevailing municipal bond rate.

The source of the municipal bond rate is Bond Buyer's "20-Bond GO Index" as of August 31, 2024 using the Fixed Income Market Data/Yield Curve/ Data Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds.

**Discount Rate Sensitivity Analysis**

The following schedule shows the impact of the Net OPEB Liability if the discount rate used was 1 percentage point lower than and 1 percentage point higher than the discount rate that was used (3.87%) in measuring the net OPEB Liability.

	Discount Rate		
	1% Decrease	Current Rate	1% Increase
	2.87%	3.87%	4.87%
District's proportional share of the net OPEB liability	\$ 154,387,618	\$ 129,950,796	\$ 110,205,476

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs**

At June 30, 2025, the District reported a liability of \$129,950,796 for its proportionate share of the TRS's Net OPEB Liability. This liability reflects a reduction for State OPEB support provided to the District. The amount recognized by the District as its proportionate share of the net OPEB liability, the related State support, and the total portion of the net OPEB liability that was associated with the District were as follows:

District's proportionate share of the collective net OPEB liability	\$ 129,950,796
State's proportionate share that is associated with the District	<u>162,826,584</u>
<b>Total</b>	<u><u>\$ 292,777,380</u></u>

The Net OPEB Liability was measured as of August 31, 2023 and rolled forward to August 31, 2024 and the Total OPEB Liability used to calculate the Net OPEB Liability was determined by an actuarial valuation as of that date. The District's proportion of the Net OPEB Liability was based on the District's contributions to the OPEB plan relative to the contributions of all employers to the plan for the period September 1, 2023 through August 31, 2024.

At August 31, 2024 the employer's proportion of the collective Net OPEB Liability was 0.4282% compared to 0.4101% as of August 31, 2023.

**Note 12. Retiree Health Plan (continued)**

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEBs (continued)**

**Healthcare Trend Rate Sensitivity Analysis**

The following schedule shows the impact of the Net OPEB Liability if a healthcare trend rate that is 1% less than and 1% greater than the assumed healthcare cost trend rate:

	Healthcare Cost Trend Rate		
	1% Decrease	Current Rate	1% Increase
District's proportional share of the net OPEB liability	\$ 105,825,630	\$ 129,950,796	\$ 161,388,292

**Changes Since the Prior Actuarial Valuation**

The following were changes to the actuarial assumptions or other inputs that affected measurement of the Total OPEB liability (TOL) since the prior measurement period:

- The single discount rate changed from 4.13% as of August 31, 2023 to 3.87% as of August 31, 2024, accompanied by revised demographic and economic assumptions based on the TRS experience study.
- The tables used to model the impact of aging on the underlying claims were revised.

**Changes of Benefit Terms Since the Prior Measurement Date**

There were no changes in benefit terms since the prior measurement date.

For the year ended June 30, 2025, the District recognized negative OPEB expense of \$14,834,125. The District also recognized negative on-behalf expense and revenue of \$21,164,451 for support provided by the State.

At June 30, 2025, the District reported its proportionate share of the TRS's deferred outflows of resources and deferred inflows of resources related to other post-employment benefits from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ 24,907,205	\$ (64,852,492)
Changes of assumption	16,632,167	(42,401,441)
Net difference between projected and actual earnings on OPEB plan investments	-	(363,904)
Changes in proportion and differences between District contributions and proportionate share of contributions	14,539,050	(10,289,212)
District contributions subsequent to the measurement date of the net OPEB liability	3,267,601	-
<b>Total</b>	<b>\$ 59,346,023</b>	<b>\$ (117,907,049)</b>

**Note 12. Retiree Health Plan (continued)**

**Changes of Benefit Terms Since the Prior Measurement Date (continued)**

The District recognized \$3,267,601 as deferred outflows of resources related to OPEB resulting from District contributions subsequent to the measurement date, which will be recognized as a reduction of the net OPEB liability in the measurement year ended August 31, 2025. The other amounts of the employer's balances of deferred outflows and inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Fiscal Year</u>	<u>OPEB Expense Amount</u>	<u>Balance of Deferred Outflows (Inflows)</u>
2026	\$ (18,216,591)	\$ (43,612,036)
2027	(12,330,996)	(31,281,040)
2028	(15,309,186)	(15,971,854)
2029	(12,668,249)	(3,303,605)
2030	(6,273,276)	2,969,671
Thereafter	2,969,671	-
	<u>\$ (61,828,627)</u>	

**Medicare Part D**

The Medicare Prescription Drug, Improvement, and Modernization Act of 2003, effective January 1, 2006, established prescription drug coverage for Medicare beneficiaries known as Medicare Part D. One of the provisions of Medicare Part D allows for the Texas Public School Retired Employee Group Insurance Program (TRS-Care) to receive retiree drug subsidy payments from the federal government to offset certain prescription drug expenditures for eligible TRS-Care participants. For the fiscal years ended June 30, 2025, 2024, and 2023, the subsidy payments received by TRS-Care on-behalf of the District were \$3,110,902, \$2,451,959 and \$2,200,963, respectively. These payments are recorded as equal revenues and expenditures in the governmental funds' financial statements of the District.

**Note 13. Commitments and Contingencies**

**Litigation** – The District is the defendant in a number of lawsuits arising principally in the normal course of operations. In the opinion of District's management, the potential losses after insurance coverage, on all claims, will not have a material adverse effect on the District's financial statements.

**Grant Programs** – The District participates in numerous state and federal grant programs which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies. Therefore, to the extent the District has not complied with the rules and regulations governing the grants, refunds of any monies received may be required and the collectability of any related receivable at June 30, 2025 may be impaired. In the opinion of the District, there are no significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants. Therefore, no provision has been recorded in the accompanying financial statements for such contingencies.

**Note 14. Leases**

The District is under contract for noncancellable lease agreements that convey control of the right to use building and copier equipment. The liabilities outstanding as of June 30, 2025 are as follows:

Description	Term		Interest Rate	Lease Liability		Right to Use Asset		
	Start Date	End Date		Original Amount	Outstanding Balance	Original Amount	Accumulated Amortization	Net Amount
Copiers	09/01/22	08/31/27	3.00%	\$ 5,001,199	\$ 2,850,930	\$ 5,001,199	\$ (2,129,585)	\$ 2,871,614
White Vehicle Fleet	09/01/24	08/31/28	Multiple	3,615,882	3,089,428	3,615,882	(428,956)	3,186,926
Warehouse Building	07/01/24	06/30/29	3.00%	862,927	698,779	862,927	(172,585)	690,342
Student Services Building	04/01/15	03/31/30	3.00%	826,465	789,379	826,465	(41,233)	785,232
				<u>\$ 10,306,473</u>	<u>\$ 7,428,516</u>	<u>\$ 10,306,473</u>	<u>\$ (2,772,359)</u>	<u>\$ 7,534,114</u>

The future principal and interest lease payments as of June 30, 2025, were as follows:

Year Ending June 30,	Principal	Interest	Totals
2026	\$ 2,032,169	\$ 113,821	\$ 2,145,990
2027	2,031,224	78,263	2,109,487
2028	1,941,486	43,606	1,985,092
2029	1,194,325	13,505	1,207,830
2030	229,312	1,788	231,100
	<u>\$ 7,428,516</u>	<u>\$ 250,983</u>	<u>\$ 7,679,499</u>

**Note 15. SBITA Liabilities**

The District is under contract for noncancellable SBITAs that convey control of the right to educational software. The SBITA liabilities outstanding as of June 30, 2025 are as follows:

Vendor	Term		Interest Rate	SBITA Liability		SBITA Asset		
	Start Date	End Date		Original Amount	Outstanding Balance	Value of SBITA Asset	Accumulated Amortization	Net Amount
CDW Google Workspace	12/23/22	12/22/27	3.00%	\$ 853,610	\$ 427,483	\$ 853,610	\$ 441,032	\$ 412,578
Cities Digital	08/24/22	08/31/27	3.00%	351,688	155,015	351,688	202,173	149,515
				<u>\$ 1,205,298</u>	<u>\$ 582,498</u>	<u>\$ 1,205,298</u>	<u>\$ 643,205</u>	<u>\$ 562,093</u>

All amounts paid were previously included in the measurement of the subscription liability and there were no other related outflows of resources for the period such as variable payments or termination penalties. In addition, there were no commitments incurred prior to commencement of any SBITA term and there were no impairment losses related to SBITA assets.

The future principal and interest payments as of June 30, 2025, were as follows:

Year Ending June 30	Principal	Interest	Total
2026	\$ 248,147	\$ 14,196	\$ 262,343
2027	255,695	6,648	262,343
2028	78,656	586	79,242
<b>Total</b>	<u>\$ 582,498</u>	<u>\$ 21,430</u>	<u>\$ 603,928</u>

**Note 16. Restatements of beginning balances**

During the current year, the District implemented GASB Statement No. 101, *Compensated Absences*. In addition to the value of unused vacation time owed to employees upon separation of employment, the District now recognizes an estimated amount of compensation time hourly pay earned, as of year-end that will be used by employees as time off in future years as part of the liability for compensated absences. Additionally, for qualified employees (employees with ten or more years of service in the district who retire voluntarily, and are of good standing) the District now recognizes an estimated amount of compensation for State Personal, State Personal Hourly, Local Leave and Local Leave Hourly pay earned as of the year-end that will be paid out in future years as part of the liability for compensated absences. The effects of the change in accounting principle are summarized below in the “Restatement - GASB 101 implementation” column in the table below.

During the current year, management conducted a reevaluation of revenues associated with state aid funding and the Foundation School Program (FSP) allotment. This review identified that revenues were understated by \$15,125,602 due to an error in the initial recognition of state funding allocations. As a result, the District has restated the beginning fund balance of the General Fund and the beginning net position of Governmental Activities in the current year financial statements to reflect the corrected revenue amounts. This restatement ensures that the financial statements accurately present the District’s financial position in accordance with generally accepted accounting principles.

	Net Position/Fund Balance 6/30/2024 as Previously Reported	Restatement - GASB 101 Implementation	Restatement - Error Correction	Net Position/Fund Balance 6/30/2024 as Restated
<b>Government-Wide</b>				
Governmental activities	\$ 461,491,241	\$ (5,506,364)	\$ 15,125,602	\$ 471,110,479
<b>Governmental Funds</b>				
General Fund	208,883,997	-	15,125,602	224,009,599

## **REQUIRED SUPPLEMENTARY INFORMATION**

**GARLAND INDEPENDENT SCHOOL DISTRICT**
**Exhibit G-1**
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**
**BUDGET AND ACTUAL - GENERAL FUND**
**For the Year Ended June 30, 2025**

		<b>Budgeted Amounts</b>			
		<b>Original</b>	<b>Final</b>	<b>Actual</b>	<b>Variance with Final Budget</b>
<b>Revenues</b>					
5700	Local revenues	\$ 203,109,814	\$ 214,361,433	\$ 214,167,626	\$ (193,807)
5800	State program revenues	300,269,000	298,327,987	308,138,127	9,810,140
5900	Federal program revenues	8,000,000	8,000,000	9,738,801	1,738,801
<b>5020</b>	<b>Total Revenues</b>	<b>511,378,814</b>	<b>520,689,420</b>	<b>532,044,554</b>	<b>11,355,134</b>
<b>Expenditures</b>					
Current:					
0011	Instruction	330,753,160	326,879,213	320,507,333	6,371,880
0012	Instructional resources and media services	8,927,007	8,909,413	8,426,628	482,785
0013	Curriculum and staff development	15,880,744	15,626,293	14,802,732	823,561
0021	Instructional leadership	8,796,003	10,208,679	9,450,016	758,663
0023	School leadership	43,019,345	42,338,530	36,179,914	6,158,616
0031	Guidance, counseling and evaluation	30,449,846	28,819,613	28,527,681	291,932
0032	Social work services	529,846	569,346	475,750	93,596
0033	Health services	9,382,205	9,409,078	8,990,902	418,176
0034	Student transportation	20,503,466	23,948,352	23,325,785	622,567
0035	Food services	300,000	218,644	48,730	169,914
0036	Extracurricular activities	13,825,742	15,199,222	13,560,867	1,638,355
0041	General administration	21,154,065	22,197,225	19,812,049	2,385,176
0051	Facilities maintenance and operations	62,838,021	61,287,826	59,387,147	1,900,679
0052	Security and monitoring services	13,615,980	13,377,255	11,720,233	1,657,022
0053	Data processing services	16,516,283	17,363,921	15,621,321	1,742,600
0061	Community services	1,930,834	1,859,186	1,576,359	282,827
Debt Service:					
0071	Principal on long-term debt	751,097	3,932,114	2,532,570	1,399,544
Capital outlay:					
0081	Facilities acquisition and construction	-	500,000	-	500,000
Intergovernmental:					
0095	Payments to Juvenile Justice Alt. Ed. Prgm.	36,000	43,000	26,220	16,780
0099	Payments to Appraisal District	1,080,067	1,080,067	1,080,067	-
<b>6030</b>	<b>Total Expenditures</b>	<b>600,289,711</b>	<b>603,766,977</b>	<b>576,052,304</b>	<b>27,714,673</b>
1100	Excess (deficiency) of revenues over (under) expenditures	<b>(88,910,897)</b>	<b>(83,077,557)</b>	<b>(44,007,750)</b>	<b>39,069,807</b>
<b>Other Financing Sources (Uses)</b>					
7912	Sale of real or personal property	-	-	279,984	279,984
7913	Issuance of leases	-	-	4,478,809	4,478,809
8911	Transfers out	-	(3,449,310)	(3,449,310)	-
<b>7080</b>	<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>(3,449,310)</b>	<b>1,309,483</b>	<b>4,758,793</b>
1200	Net change in fund balance	(88,910,897)	(86,526,867)	(42,698,267)	43,828,600
<b>0100</b>	<b>Fund Balances - Beginning, as Previously Reported</b>	<b>208,883,997</b>	<b>208,883,997</b>	<b>208,883,997</b>	<b>-</b>
1300	Restatement (see Note 16)	-	-	15,125,602	(15,125,602)
<b>3000</b>	<b>Fund Balance - Ending</b>	<b>\$ 119,973,100</b>	<b>\$ 122,357,130</b>	<b>\$ 181,311,332</b>	<b>\$ 28,702,998</b>



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**  
**For the Year Ended June 30, 2025**

**Budgetary Information**

The District is required by state law to adopt annual budgets for the General Fund, National School Lunch and Breakfast Program and Debt Service Fund. Special Revenue Funds, other than the National School Lunch and Breakfast Program, are required to be budgeted on a project basis. Each budget is presented on the modified accrual basis of accounting which is consistent with accounting principles generally accepted in the United States of America.

The District uses the following procedures in establishing the budgets reflected in the financial statements:

The following procedures are followed in establishing the budgetary data reflected in the financial statements:

1. Prior to June 20 of the preceding fiscal year, the District prepares a budget for the subsequent fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.
2. A meeting of the Board of Trustees is then called for the purpose of adopting the proposed budget after ten days public notice of the meeting has been given.
3. Prior to July 1, the budget is legally enacted through passage of a resolution by the Board of Trustees.

The officially adopted district budget, as amended, must be filed with TEA through PEIMS (Public Education Information Management System) by the date prescribed in the annual system guidelines. This requirement for filing the amended budget with TEA is satisfied when the school district files its Annual Financial and Compliance Report.

Once a budget is approved, it can be amended at the function and fund level only by approval of a majority of the members of the Board of School Trustees. Amendments are presented to the Board at their regular meetings. Each amendment must have Board approval. Such amendments are made before the fact, are reflected in the official minutes of the Board, and are not made after fiscal yearend as dictated by law.

Each budget is prepared and controlled by the Executive Director of Budget at the revenue and expenditure function/object level. Budgeted amounts are as amended by the Board of School Trustees. All budget appropriations lapse at year-end.

During the course of the year, the District monitors revenues and expenditures and submits monthly amendments to the Board for approval to be more in line with expected final results. Over the course of the year, the District recommended and the Board approved, several revisions to budgeted revenue and appropriations. These amendments fall into the following categories:

- Amendments approved shortly after the beginning of the new fiscal year for amounts reserved and designated in the prior year
- Amendments approved shortly after the beginning of the new fiscal year to align the payroll budget with job assignment changes
- Amendments to revise estimates for local and state revenue based on the latest information on student attendance numbers and tax collections
- Amendments throughout the year for transfers to and from other funds and federal indirect cost calculations
- Amendments during the year for changes in program

**GARLAND INDEPENDENT SCHOOL DISTRICT**
**Exhibit G-2**
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
Last Ten Measurement Years**

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>	<b>2020</b>
District's proportion of the net pension liability	0.3414%	0.3297%	0.3194%	0.3140%	0.3043%
District's proportionate share of the net pension liability	\$ 208,555,196	\$ 226,453,420	\$ 189,642,334	\$ 80,131,846	\$ 162,986,411
State's proportionate share of the net pension liability associated with the District	248,473,582	283,531,064	248,416,464	122,192,639	262,092,489
<b>Total</b>	<b>\$ 457,028,778</b>	<b>\$ 509,984,484</b>	<b>\$ 438,058,798</b>	<b>\$ 202,324,485</b>	<b>\$ 425,078,900</b>
District's covered payroll (for Measurement Year)	\$ 440,342,626	\$ 412,735,903	\$ 384,845,741	\$ 387,363,687	\$ 377,293,999
District's proportionate share of the net pension liability as a percentage of its covered payroll	47.36%	54.87%	49.28%	20.69%	43.20%
Plan fiduciary net position as a percentage of the total pension liability	77.51%	73.15%	75.65%	88.79%	75.54%
	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>	<b>2015</b>
District's proportion of the net pension liability	0.3395%	0.3392%	0.3214%	0.3313%	0.3352%
District's proportionate share of the net pension liability	\$ 176,503,815	\$ 186,722,443	\$ 102,762,987	\$ 125,179,074	\$ 118,501,570
State's proportionate share of the net pension liability associated with the District	252,140,175	276,023,160	171,872,468	204,940,921	203,123,426
<b>Total</b>	<b>\$ 428,643,990</b>	<b>\$ 462,745,603</b>	<b>\$ 274,635,455</b>	<b>\$ 330,119,995</b>	<b>\$ 321,624,996</b>
District's covered payroll (for Measurement Year)	\$ 368,012,193	\$ 358,144,722	\$ 349,184,036	\$ 344,899,599	\$ 335,610,114
District's proportionate share of the net pension liability as a percentage of its covered payroll	47.96%	52.14%	29.43%	36.29%	35.31%
Plan fiduciary net position as a percentage of the total pension liability	75.24%	73.74%	82.17%	78.00%	78.43%

The amounts presented for each Plan year which ends the preceding August 31 of the District's fiscal year.  
Net pension liability is presented prospectively in accordance with GASB 68.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF THE DISTRICT'S PENSION CONTRIBUTIONS**  
**TEACHER RETIREMENT SYSTEM OF TEXAS**  
**Last Ten Fiscal Years**

**Exhibit G-3**

	<b>2025</b>	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
Contractually required contributions	\$ 19,699,270	\$ 18,956,711	\$ 16,602,650	\$ 14,715,978	\$ 13,329,913
Contributions in relation to the contractually required contributions	<u>19,699,270</u>	<u>18,956,711</u>	<u>16,602,650</u>	<u>14,715,978</u>	<u>13,329,913</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 444,845,130	\$ 437,201,564	\$ 407,673,204	\$ 385,010,955	\$ 385,003,791
Contributions as a percentage of covered payroll	4.43%	4.34%	4.07%	3.82%	3.46%
	<b>2020</b>	<b>2019*</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Contractually required contributions	\$ 12,355,875	\$ 9,843,028	\$ 11,569,823	\$ 10,831,873	\$ 10,403,722
Contributions in relation to the contractually required contributions	<u>12,355,875</u>	<u>9,843,028</u>	<u>11,569,823</u>	<u>10,831,873</u>	<u>10,403,722</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 376,867,068	\$ 303,878,167	\$ 358,144,722	\$ 349,184,036	\$ 344,899,599
Contributions as a percentage of covered payroll	3.28%	3.24%	3.23%	3.10%	3.02%

\* For the ten months ended June 30, 2019.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - PENSION**

**Changes of Assumptions**

<b>Measurement</b>	
<b>Year</b>	<b>Changes</b>
2017	None
2018	The discount rate changed from 8.0% as of August 31, 2017 to a blended rate of 6.907% as of August 31, 2018. The long-term assumed rate of return changed from 8.0% as of August 31, 2017 to 7.25% as of August 31, 2018. Demographic and economic assumptions were updated based on the experience study performed for TRS for the period ending August 31, 2017. The total pension liability as of August 31, 2018 was developed using a roll-forward method from the August 31, 2017 valuation.
2019	None
2020	The state and employer contribution rate changed from 6.8% to 7.5%. The 1.5% public education employer contribution applied to just employers whose employees were not covered by OASDI in 2019 and it changed in 2020 to apply to all public schools, charter schools and regional education centers irrespective of participation in OASDI.
2021	The public education employer contribution rate changed from 1.5% in 2020 to 1.6% in 2021.
2022	The discount rate changed from 7.25% to 7.00%.
2023	None
2024	None

**GARLAND INDEPENDENT SCHOOL DISTRICT**
**Exhibit G-4**
**SCHEDULE OF THE DISTRICT'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY  
TEACHER RETIREMENT SYSTEM OF TEXAS  
For the Last Seven Measurement Years\***

	<b>2024</b>	<b>2023</b>	<b>2022</b>	<b>2021</b>
District's proportion of the net OPEB liability	0.4282%	0.4101%	0.4009%	0.4105%
District's proportionate share of the net OPEB liability	\$ 129,950,796	\$ 90,791,973	\$ 95,995,296	\$ 158,355,733
State's proportionate share of the net OPEB liability associated with the District	162,826,584	109,554,470	117,099,180	212,161,395
<b>Total</b>	<b>\$ 292,777,380</b>	<b>\$ 200,346,443</b>	<b>\$ 213,094,476</b>	<b>\$ 370,517,128</b>
District's covered payroll (for Measurement Year)	\$ 440,342,626	\$ 412,735,903	\$ 384,845,741	\$ 387,363,687
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	29.51%	22.00%	24.94%	40.88%
Plan fiduciary net position as a percentage of the total OPEB liability**	13.70%	14.94%	11.52%	6.18%
	<b>2020</b>	<b>2019</b>	<b>2018</b>	
District's proportion of the net OPEB liability	0.4125%	0.4322%	0.4330%	
District's proportionate share of the net OPEB liability	\$ 156,820,871	\$ 204,393,433	\$ 216,200,422	
State's proportionate share of the net OPEB liability associated with the District	210,729,659	271,593,152	303,753,062	
<b>Total</b>	<b>\$ 367,550,530</b>	<b>\$ 475,986,585</b>	<b>\$ 519,953,484</b>	
District's covered payroll (for Measurement Year)	\$ 377,293,999	\$ 368,013,193	\$ 358,144,722	
District's proportionate share of the net OPEB liability as a percentage of its covered payroll	41.56%	55.54%	60.37%	
Plan fiduciary net position as a percentage of the total OPEB liability**	4.99%	2.66%	1.57%	

\*Schedule should provide ten years of Plan information, but data was unavailable prior to 2018

The amounts presented for each Plan year which ends the preceding August 31 of the District's fiscal year.

Net OPEB liability is presented prospectively in accordance with GASB 75.

\*\*Per Teacher Retirement System of Texas' annual comprehensive financial report.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF THE DISTRICT'S OPEB CONTRIBUTIONS**  
**TEACHER RETIREMENT SYSTEM OF TEXAS**  
**Last Seven Fiscal Years\***

**Exhibit G-5**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>
Contractually required contributions	\$ 3,930,660	\$ 3,840,142	\$ 3,530,292	\$ 3,444,189
Contributions in relation to the				
contractually required contributions	<u>3,930,660</u>	<u>3,840,142</u>	<u>3,530,292</u>	<u>3,444,189</u>
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
District's covered payroll	\$ 444,845,130	\$ 437,201,564	\$ 407,673,204	\$ 385,010,955
Contributions as a percentage of				
covered payroll	0.88%	0.88%	0.87%	0.89%
	<u>2021</u>	<u>2020</u>	<u>2019**</u>	
Contractually required contributions	\$ 3,194,942	\$ 3,119,673	\$ 2,546,976	
Contributions in relation to the				
contractually required contributions	<u>3,194,942</u>	<u>3,119,673</u>	<u>2,546,976</u>	
Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	
District's covered payroll	\$ 385,003,791	\$ 376,867,068	\$ 303,878,167	
Contributions as a percentage of				
covered payroll	0.83%	0.83%	0.84%	

\* Schedule should provide ten years of Plan information, but data was unavailable prior to 2019

\*\*For the ten months ended June 30, 2019

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – OPEB**

**Changes of Assumptions**

Measurement Year	Discount Rate	Other Changes
2017	3.42%	Updated the health care trend rate assumption, and revised demographic and economic assumptions based on the TRS experience study.
2018	3.69%	Lowered the participation rates and updated the health care trend rate assumption.
2019	2.63%	Lowered the participation rate assumption for employees who retire after the age of 65, and lowered the ultimate health care trend rate assumption to reflect the repeal of the excise (Cadillac) tax on high-cost employer health plans.
2020	2.33%	Lowered the participation rate assumption for employees who retire after the age of 65, and lowered the ultimate health care trend rate assumption to reflect the repeal of the excise (Cadillac) tax on high-cost employer health plans.
2021	1.95%	N/A
2022	3.91%	Lowered the participation rates, and updated the healthcare trend rate assumption.
2023	4.13%	Revised demographic and economic assumptions based on the TRS experience study.
2024	3.87%	The tables used to model the impact of aging on the underlying claims were revised.





**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**



**Proprietary Funds**

**Internal Service Funds**

Internal Service Funds are used to account for the financing of goods or services provided by one department to other departments on a cost reimbursement basis. The departments included within these funds are as follows:

**Motor Pool**

This fund is used to account for costs associated with certain vehicles used to transport students to/from co-curricular and extracurricular activities and staff to/from business-related activities.

**Print Shop**

This fund is used to account for printing services.

**Risk Management**

This fund is used to account for the costs associated with the workers' compensation self-funded program.

**Copier Pool**

This fund is used to account for the cost of copier rental.

**Curtis Culwell Center**

This fund is used to account for the operation of the Curtis Culwell Center.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**June 30, 2025**

**Exhibit H-1**

**Page 1 of 2**

	751	752	753	756
	<u>Motor Pool</u>	<u>Print Shop fund</u>	<u>Risk Management</u>	<u>Copier Pool</u>
<b>Assets</b>				
<b>Current Assets:</b>				
Cash and cash equivalents	\$ 142,664	\$ 1,372,279	\$ 7,330,235	\$ 513,173
Other receivables	-	70,596	-	-
<b>Total Current Assets</b>	<u>142,664</u>	<u>1,442,875</u>	<u>7,330,235</u>	<u>513,173</u>
<b>Noncurrent Assets:</b>				
<b>Capital Assets:</b>				
Land improvements	-	-	-	-
Buildings and building improvements	-	-	7,720	-
Furniture and Equipment	418,237	1,714,076	90,293	-
Right to use asset - equipment	-	-	-	5,001,199
Accumulated depreciation - other land improvements	-	-	-	-
Accumulated depreciation - building and improvements	-	-	(7,720)	-
Accumulated depreciation - furniture and equipment	(418,237)	(1,599,398)	(90,293)	-
Accumulated amortization - right to use equipment	-	-	-	(2,129,585)
<b>Total Noncurrent Assets</b>	<u>-</u>	<u>114,678</u>	<u>-</u>	<u>2,871,614</u>
<b>Total Assets</b>	<u>\$ 142,664</u>	<u>\$ 1,557,553</u>	<u>\$ 7,330,235</u>	<u>\$ 3,384,787</u>
<b>Liabilities:</b>				
<b>Current Liabilities:</b>				
Accounts payable	\$ -	\$ 5,434	\$ 9,393	\$ -
Interest payable	-	-	-	7,127
Accrued wages payable	-	-	-	-
Unearned revenue	-	-	-	-
<b>Total Current Liabilities</b>	<u>-</u>	<u>5,434</u>	<u>9,393</u>	<u>7,127</u>
<b>Noncurrent Liabilities:</b>				
Due within one year:				
Claims payable	-	-	2,156,276	-
Lease payable	-	-	-	874,078
Due in more than one year:				
Claims liability long term	-	-	1,055,059	-
Lease payable	-	-	-	1,976,852
<b>Total Noncurrent Liabilities</b>	<u>-</u>	<u>-</u>	<u>3,211,335</u>	<u>2,850,930</u>
<b>Total Liabilities</b>	<u>-</u>	<u>5,434</u>	<u>3,220,728</u>	<u>2,858,057</u>
<b>Net Position:</b>				
Net investment in capital assets	-	114,678	-	20,684
Unrestricted net position	142,664	1,437,441	4,109,507	506,046
<b>Total Net Position</b>	<u>142,664</u>	<u>1,552,119</u>	<u>4,109,507</u>	<u>526,730</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 142,664</u>	<u>\$ 1,557,553</u>	<u>\$ 7,330,235</u>	<u>\$ 3,384,787</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**June 30, 2025**

**Exhibit H-1**  
**Page 2 of 2**

	757	
	<u>Curtis Culwell Center</u>	<u>Total Internal Service Funds</u>
<b>Assets</b>		
<b>Current Assets:</b>		
Cash and cash equivalents	\$ 2,278,835	\$ 11,637,186
Other receivables	3,891	74,487
<b>Total Current Assets</b>	<u>2,282,726</u>	<u>11,711,673</u>
<b>Noncurrent Assets:</b>		
<b>Capital Assets:</b>		
Land improvements	263,568	263,568
Buildings and building improvements	691,515	699,235
Furniture and Equipment	2,172,776	4,395,382
Right to use asset - equipment	-	5,001,199
Accumulated depreciation - other land improvements	(37,352)	(37,352)
Accumulated depreciation - building and improvements	(250,140)	(257,860)
Accumulated depreciation - furniture and equipment	(1,507,522)	(3,615,450)
Accumulated amortization - right to use equipment	-	(2,129,585)
<b>Total Noncurrent Assets</b>	<u>1,332,845</u>	<u>4,319,137</u>
<b>Total Assets</b>	<u>\$ 3,615,571</u>	<u>\$ 16,030,810</u>
<b>Liabilities:</b>		
<b>Current Liabilities:</b>		
Accounts payable	\$ 59,039	\$ 73,866
Interest payable	-	7,127
Accrued wages payable	12,220	12,220
Unearned revenue	548,604	548,604
<b>Total Current Liabilities</b>	<u>619,863</u>	<u>641,817</u>
<b>Noncurrent Liabilities:</b>		
Due within one year:		
Claims payable	-	2,156,276
Lease payable	-	874,078
Due in more than one year:		
Claims liability long term	-	1,055,059
Lease payable	-	1,976,852
<b>Total Noncurrent Liabilities</b>	<u>-</u>	<u>6,062,265</u>
<b>Total Liabilities</b>	<u>619,863</u>	<u>6,704,082</u>
<b>Net Position:</b>		
Net investment in capital assets	1,332,845	1,468,207
Unrestricted net position	1,662,863	7,858,521
<b>Total Net Position</b>	<u>2,995,708</u>	<u>9,326,728</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 3,615,571</u>	<u>\$ 16,030,810</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES**  
**IN NET POSITION – INTERNAL SERVICE FUNDS**  
**For the Year Ended June 30, 2025**

**Exhibit H-2**

**Page 1 of 2**

<b>Data Control</b>	<b>751</b>	<b>752</b>	<b>753 Risk</b>	<b>756</b>
	<b>Motor Pool</b>	<b>Print Shop fund</b>	<b>Management</b>	<b>Copier Pool</b>
<b>Operating Revenues</b>				
5700 Local and intermediate sources	\$ 38,300	\$ 682,766	\$ 2,685,101	\$ 1,080,088
5020 <b>Total Operating Revenues</b>	<u>38,300</u>	<u>682,766</u>	<u>2,685,101</u>	<u>1,080,088</u>
<b>Operating Expenses</b>				
6100 Payroll costs	-	242,476	481,941	-
6200 Professional and contracted services	-	193,591	92,791	26,247
6300 Supplies and materials	18,833	212,624	15,726	-
6400 Other operating costs	-	350	1,676,680	-
6500 Depreciation/amortization	-	40,991	-	851,834
<b>Total Operating Expenses</b>	<u>18,833</u>	<u>690,032</u>	<u>2,267,138</u>	<u>878,081</u>
1200 Operating Income (Loss)	<u>19,467</u>	<u>(7,266)</u>	<u>417,963</u>	<u>202,007</u>
<b>Non-Operating Revenues (Expenses)</b>				
6522 Interest on Lease	-	-	-	(97,541)
7912 Gain (loss) on disposal of capital assets	-	6,598	-	-
<b>Total Non-Operating Revenues (Expenses)</b>	<u>-</u>	<u>6,598</u>	<u>-</u>	<u>(97,541)</u>
1200 Change in Net Position	19,467	(668)	417,963	104,466
0100 <b>Net Position - Beginning</b>	<u>123,197</u>	<u>1,552,787</u>	<u>3,691,544</u>	<u>422,264</u>
3300 <b>Net Position - Ending</b>	<u>\$ 142,664</u>	<u>\$ 1,552,119</u>	<u>\$ 4,109,507</u>	<u>\$ 526,730</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES**  
**IN NET POSITION – INTERNAL SERVICE FUNDS**  
**For the Year Ended June 30, 2025**

*Exhibit H-2*

*Page 2 of 2*

<u>Data</u> <u>Control</u>	<u>757</u> <u>Curtis Culwell</u> <u>Center</u>	<u>Total Internal</u> <u>Service Funds</u>
<b>Operating Revenues</b>		
5700 Local and intermediate sources	\$ 4,445,102	\$ 8,931,357
5020 <b>Total Operating Revenues</b>	<u>4,445,102</u>	<u>8,931,357</u>
<b>Operating Expenses</b>		
6100 Payroll costs	1,894,521	2,618,938
6200 Professional and contracted services	1,680,935	1,993,564
6300 Supplies and materials	262,416	509,599
6400 Other operating costs	100,743	1,777,773
6500 Depreciation/amortization	<u>308,532</u>	<u>1,201,357</u>
<b>Total Operating Expenses</b>	<u>4,247,147</u>	<u>8,101,231</u>
1200 Operating Income (Loss)	<u>197,955</u>	<u>830,126</u>
<b>Non-Operating Revenues (Expenses)</b>		
6522 Interest on Lease	-	(97,541)
7916 Loss on disposal of property	<u>(44,545)</u>	<u>(37,947)</u>
<b>Total Non-Operating Revenues (Expenses)</b>	<u>(44,545)</u>	<u>(135,488)</u>
1200 Change in Net Position	153,410	694,638
0100 <b>Net Position - Beginning</b>	<u>2,842,298</u>	<u>8,632,090</u>
3300 <b>Net Position - Ending</b>	<u>\$ 2,995,708</u>	<u>\$ 9,326,728</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**For the Year Ended June 30, 2025**

**Exhibit H-3**

**Page 1 of 2**

	751	752	753	756
	Motor Pool	Print Shop fund	Risk Management	Copier Pool
<b>Cash Flows from Operating Activities:</b>				
Cash received from user charges	\$ 38,300	\$ -	\$ -	\$ 1,080,088
Cash received from assessments - other funds	-	682,766	2,685,101	-
Cash payments to employees for services	-	(242,476)	(481,941)	(26,247)
Cash payments for insurance claims	-	-	(2,162,324)	-
Cash payments to suppliers	(18,833)	(269,823)	(25,563)	-
Cash payments for other operating expenses	-	(350)	-	-
Cash payments for professional and contracted services	-	(193,591)	(92,791)	(10,340)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>19,467</b>	<b>(23,474)</b>	<b>(77,518)</b>	<b>1,043,501</b>
<b>Cash Flows from Capital Financing Activities:</b>				
Acquisition of capital assets	-	(36,141)	-	-
Lease payments	-	-	-	(869,034)
Lease interest expense	-	-	-	(97,541)
Proceeds from sale of capital assets	-	(6,598)	-	-
<b>Net Cash Provided by (Used for) Capital Financing Activities</b>	<b>-</b>	<b>(42,739)</b>	<b>-</b>	<b>(966,575)</b>
Net Increase (Decrease) in Cash and Cash Equivalents	19,467	(66,213)	(77,518)	76,926
<b>Cash and Cash Equivalents at Beginning of Year</b>	<b>123,197</b>	<b>1,438,492</b>	<b>7,407,753</b>	<b>436,247</b>
<b>Cash and Cash Equivalents at End of Year</b>	<b>\$ 142,664</b>	<b>\$ 1,372,279</b>	<b>\$ 7,330,235</b>	<b>\$ 513,173</b>
<b>Reconciliation of Operating Income (Loss) to Net Cash</b>				
<b>Provided by (Used for) Operating Activities:</b>				
Operating Income (Loss)	\$ 19,467	\$ (7,266)	\$ 417,963	\$ 202,007
Adjustments to Reconcile Operating Income (Loss) to Net				
Cash Provided by (Used for) Operating Activities:				
Depreciation/amortization	-	40,991	-	851,834
Change in Assets and Liabilities:				
Decrease (increase) in other receivables	-	(35,347)	-	-
Increase (decrease) in accounts payable	-	(21,852)	(9,837)	(8,167)
Increase (decrease) in interest payable	-	-	-	(2,173)
Increase (decrease) in wages payable	-	-	-	-
Increase (decrease) in unearned revenue	-	-	-	-
Increase (decrease) in claims liabilities	-	-	(485,644)	-
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>\$ 19,467</b>	<b>\$ (23,474)</b>	<b>\$ (77,518)</b>	<b>\$ 1,043,501</b>



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**For the Year Ended June 30, 2025**

**Exhibit H-3**  
**Page 2 of 2**

	<b>757 Curtis Culwell Center</b>	<b>Total Internal Service Funds</b>
<b>Cash Flows from Operating Activities:</b>		
Cash received from user charges	\$ 4,453,008	\$ 5,571,396
Cash received from assessments - other funds	-	3,367,867
Cash payments to employees for services	(1,888,846)	(2,639,510)
Cash payments for insurance claims	-	(2,162,324)
Cash payments to suppliers	(494,966)	(809,185)
Cash payments for other operating expenses	(100,743)	(101,093)
Cash payments for professional and contracted services	(1,680,935)	(1,977,657)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>287,518</b>	<b>1,249,494</b>
<b>Cash Flows from Capital Financing Activities:</b>		
Acquisition of capital assets	-	(36,141)
Lease payments	-	(869,034)
Lease interest expense	-	(97,541)
Proceeds from sale of capital assets	-	(6,598)
<b>Net Cash Provided by (Used for) Capital Financing Activities</b>	<b>-</b>	<b>(1,009,314)</b>
 Net Increase (Decrease) in Cash and Cash Equivalents	 287,518	 240,180
<b>Cash and Cash Equivalents at Beginning of Year</b>	<b>1,991,317</b>	<b>11,397,006</b>
<b>Cash and Cash Equivalents at End of Year</b>	<b>\$ 2,278,835</b>	<b>\$ 11,637,186</b>
 <b>Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:</b>		
Operating Income (Loss)	\$ 197,955	\$ 830,126
Adjustments to Reconcile Operating Income (Loss) to Net Cash Provided by (Used for) Operating Activities:		
Depreciation/amortization	308,532	1,201,357
Change in Assets and Liabilities:		
Decrease (increase) in other receivables	3,531	(31,816)
Increase (decrease) in accounts payable	(236,081)	(275,937)
Increase (decrease) in interest payable	-	(2,173)
Increase (decrease) in wages payable	5,675	5,675
Increase (decrease) in unearned revenue	7,906	7,906
Increase (decrease) in claims liabilities	-	(485,644)
<b>Net Cash Provided by (Used for) Operating Activities</b>	<b>\$ 287,518</b>	<b>\$ 1,249,494</b>



### **Custodial Funds**

Custodial Funds account for monies held for the benefit of student and employee groups, neither of which are held in trust, to which the District provides accounting services. The District does not have administrative or financial involvement and the student and employee groups are not part of the District's financial reporting entity.

Custodial funds are established to account for assets received and held by the District in the capacity of trustee, agent, or custodian. Expenditures are made only in accordance with the purpose for which assets are received.

Student Activity Custodial Fund accounts for the receipt and disbursement of monies from student activity organizations.

Other Activity Custodial Fund accounts for the receipt and disbursement of monies from employee activity groups and fundraisers for outside charitable groups/scholarships.



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**June 30, 2025**

**Exhibit H-4**

	<b>Student Activity Fund</b>	<b>Other Activity Funds</b>	<b>Total Custodial Funds</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 591,962	\$ 240,866	\$ 832,828
<b>Total Assets</b>	<u>591,962</u>	<u>240,866</u>	<u>832,828</u>
<b>Liabilities and Net Position</b>			
<b>Liabilities</b>			
Accounts payable	11,366	16,295	27,661
Accrued wages payable	-	8,918	8,918
<b>Total Liabilities</b>	<u>11,366</u>	<u>25,213</u>	<u>36,579</u>
<b>Net Position</b>			
Restricted for student and other activities	<u>580,596</u>	<u>215,653</u>	<u>796,249</u>
<b>Total Net Position</b>	<u>580,596</u>	<u>215,653</u>	<u>796,249</u>
<b>Total Liabilities and Net Position</b>	<u>\$ 591,962</u>	<u>\$ 240,866</u>	<u>\$ 832,828</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**CUSTODIAL FUNDS**  
**For the Year Ended June 30, 2025**

*Exhibit H-5*

	<b>Student Activity Funds</b>	<b>Other Activity Funds</b>	<b>Total Custodial Funds</b>
<b>Additions</b>			
Activity fund revenues	\$ 851,394	\$ 180,381	\$ 1,031,775
<b>Total Additions</b>	<u>851,394</u>	<u>180,381</u>	<u>1,031,775</u>
<b>Deductions</b>			
Activity fund expenses	-	11,518	11,518
Administrative expenses	311,041	65,957	376,998
Supplies and materials	227,550	18,498	246,048
Other	350,296	125,383	475,679
<b>Total Deductions</b>	<u>888,887</u>	<u>221,356</u>	<u>1,110,243</u>
Change in net position	(37,493)	(40,975)	(78,468)
<b>Net Position - Beginning</b>	<u>618,089</u>	<u>256,628</u>	<u>874,717</u>
<b>Net Position - Ending</b>	<u>\$ 580,596</u>	<u>\$ 215,653</u>	<u>\$ 796,249</u>

## **COMPLIANCE SCHEDULES**

Other Financial Information includes various schedules required by the Texas Education Agency that are not required disclosures in the Annual Comprehensive Financial Report.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF DELINQUENT TAXES RECEIVABLE**  
**For the Year Ended June 30, 2025**

**Exhibit J-1**

**Page 1 of 2**

	1	2	3	10	20
	Tax Rates		Net Assessed/Appraised Value For School	Beginning Balance	Current Year's
Last Ten Fiscal Years	Maintenance	Debt Service	Tax Purposes	07/01/24	Total Levy
2016 and prior	Various	Various	Various	\$ 965,008	\$ -
2017	\$ 1.0400	\$ 0.4200	\$ 15,362,186,673	127,220	-
2018	1.0400	0.4200	17,823,103,077	143,851	-
2019	1.0400	0.4200	19,701,949,552	193,453	-
2020	0.9700	0.4200	21,361,636,951	250,208	-
2021	0.9513	0.3050	23,585,754,912	464,923	-
2022	0.9384	0.3179	24,565,242,897	676,911	-
2023	0.8546	0.3179	28,883,975,715	1,646,253	-
2024 <sup>1</sup>	0.6692	0.3840	26,872,808,204	4,765,979	-
2025	0.6669	0.3840	30,513,594,214	-	320,667,362
<b>1000 Totals</b>				<u>\$ 9,233,806</u>	<u>\$ 320,667,362</u>

**8000 Taxes Refunded**

<sup>1</sup>In accordance with Texas Tax Code, Section 11.26, qualifying property owners aged 65 years or older may benefit from a tax ceiling on their property values. Once the exemption is applied, the taxable assessed value of eligible properties is effectively "frozen" at the level in the year the exemption is granted, limiting future increases in assessed value for taxation purposes. This tax ceiling results in a reduction of the net assessed/appraised value for the district, as eligible properties do not contribute to value increases that typically occur due to market appreciation or revaluation efforts. The impact of this exemption is reflected in the net assessed value reported, which is reduced by approximately \$2,157,495,282 due to this tax ceiling provision.



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF DELINQUENT TAXES RECEIVABLE**  
**For the Year Ended June 30, 2025**

**Exhibit J-1**  
**Page 2 of 2**

	31	32	40	50	99
Last Ten Fiscal Years	Maintenance Total Collections	Debt Service Total Collections	Entire Year's Adjustments	Ending Balance 06/30/25	Total Taxes Refunded Under Section 26.1115(c)
2016 and prior	\$ 58,323	\$ 12,056	\$ (30,442)	\$ 864,187	
2017	6,309	2,548	(1,022)	117,341	
2018	7,996	3,229	(1,819)	130,807	
2019	14,722	5,945	(2,727)	170,059	
2020	17,882	7,743	(6,293)	218,290	
2021	48,096	15,420	(144,018)	257,389	
2022	71,536	24,234	(75,455)	505,686	
2023	204,802	76,184	(385,900)	979,367	
2024	(306,849)	(176,076)	(3,845,609)	1,403,295	
2025	199,631,399	114,947,403	-	6,088,560	
<b>1000 Totals</b>	<u>\$ 199,754,216</u>	<u>\$ 114,918,686</u>	<u>\$ (4,493,285)</u>	<u>\$ 10,734,981</u>	
				<u>\$ 883,280</u>	
				<u>\$ 11,618,261</u>	
<b>8000 Taxes Refunded</b>					<u>\$ 191,577</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT***Exhibit J-2***SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE****BUDGET AND ACTUAL – DEBT SERVICE FUND***For the Year Ended June 30, 2025*

	<b>Budget</b>		<b>Actual</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Local, intermediate, and out-of-state	\$ 111,192,335	\$ 119,640,241	\$ 119,117,815	\$ (522,426)
State program revenues	15,663,404	20,550,540	11,729,260	(8,821,280)
Federal Program Revenues	471,994	471,994	239,323	(232,671)
<b>Total Revenues</b>	<u>127,327,733</u>	<u>140,662,775</u>	<u>131,086,398</u>	<u>(9,576,377)</u>
<b>Expenditures</b>				
<b>Current:</b>				
Debt Service:				
Principal on long-term debt	54,420,000	105,420,000	104,420,000	1,000,000
Interest on long-term debt	58,581,267	59,781,267	58,735,898	1,045,369
Bond issuance costs and fees	1,000,000	11,000,000	20,356	10,979,644
<b>Total Expenditures</b>	<u>114,001,267</u>	<u>176,201,267</u>	<u>163,176,254</u>	<u>13,025,013</u>
 Net Change in Fund Balance	 13,326,466	 (35,538,492)	 (32,089,856)	 3,448,636
 <b>Fund Balance - Beginning</b>	 <u>94,767,123</u>	 <u>94,767,123</u>	 <u>94,767,123</u>	 <u>-</u>
<b>Fund Balance - Ending</b>	<u>\$ 108,093,589</u>	<u>\$ 59,228,631</u>	<u>\$ 62,677,267</u>	<u>\$ 3,448,636</u>

**GARLAND INDEPENDENT SCHOOL DISTRICT***Exhibit J-3*

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE**  
**BUDGET AND ACTUAL - NATIONAL SCHOOL BREAKFAST AND LUNCH PROGRAM**  
**For the Year Ended June 30, 2025**

	<b>Budget</b>		<b>Actual</b>	<b>Variance with Final Budget</b>
	<b>Original</b>	<b>Final</b>		
<b>Revenues</b>				
Local, intermediate, and out-of-state	\$ 4,035,000	\$ 4,035,000	\$ 4,518,811	\$ 483,811
State program revenues	170,000	170,000	167,005	(2,995)
Federal Program revenues	32,295,000	32,295,000	33,160,773	865,773
<b>Total Revenues</b>	<b>36,500,000</b>	<b>36,500,000</b>	<b>37,846,589</b>	<b>1,346,589</b>
<b>Expenditures</b>				
<b>Current:</b>				
Food service	45,268,500	45,268,500	43,000,866	2,267,634
<b>Total Expenditures</b>	<b>45,268,500</b>	<b>45,268,500</b>	<b>43,000,866</b>	<b>2,267,634</b>
<b>Other Financing Sources (Uses)</b>				
Sale of real or personal property	-	-	9,240	9,240
<b>Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>9,240</b>	<b>9,240</b>
Net Change in Fund Balance	(8,768,500)	(8,768,500)	(5,145,037)	3,623,463
<b>Fund Balance - Beginning</b>	<b>13,764,572</b>	<b>13,764,572</b>	<b>13,764,572</b>	<b>-</b>
<b>Fund Balance - Ending</b>	<b>\$ 4,996,072</b>	<b>\$ 4,996,072</b>	<b>\$ 8,619,535</b>	<b>\$ 3,623,463</b>

**GARLAND INDEPENDENT SCHOOL DISTRICT***Exhibit J-4***COMPENSATORY EDUCATION PROGRAM AND BILINGUAL EDUCATION PROGRAM COMPLIANCE RESPONSES***For the Year Ended June 30, 2025*

<b>Data Codes</b>	<b>Section A: Compensatory Education Programs</b>	<b>Responses</b>
AP1	Did your LEA expend any state compensatory education program state allotment funds during the district's fiscal year?	Yes
AP2	Does the LEA have written policies and procedures for its state compensatory education program?	Yes
AP3	List the total state allotment funds received for state compensatory education programs during the district's fiscal year.	\$ 55,799,222
AP4	List the actual direct program expenditures for state compensatory education programs during the LEA's fiscal year. (PICs 24, 26, 28, 29, 30)	\$ 31,622,455
<b>Section B: Bilingual Education Programs</b>		
AP5	Did your LEA expend any bilingual education program state allotment funds during the LEA's fiscal year?	Yes
AP6	Does the LEA have written policies and procedures for its bilingual education program?	Yes
AP7	List the total state allotment funds received for bilingual education programs during the LEA's fiscal year.	\$ 12,235,991
AP8	List the actual direct program expenditures for bilingual education programs during the LEA's fiscal year. (PIC 25)	\$ 5,226,187

## **STATISTICAL SECTION**



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**STATISTICAL SECTION**

This part of the Garland Independent School District’s Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the government’s overall financial health.

	<u>Page</u>
<b>Financial Trends</b>	98
These schedules contain trend information to help the reader understand how the government’s financial performance and well-being have changed over time.	
<b>Revenue Capacity</b>	112
These schedules contain information to help the reader assess the government’s most significant local revenue source, property taxes.	
<b>Debt Capacity</b>	116
These schedules present information to help the reader assess the affordability of the government’s ability to issue additional debt in the future.	
<b>Demographic and Economic Information</b>	120
These schedules offer demographic and economic indicators to help the reader understand the environment within which the government’s financial activities take place.	
<b>Operating Information</b>	125
These schedules contain service and infrastructure data to help the reader understand how the information in the government’s financial report relates to the services the government provides and the activities it performs.	
Sources: Unless otherwise noted, the information in these schedules is derived from the Annual Comprehensive Financial Reports for the relevant year.	

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-1**  
**Page 1 of 2**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
<b>Governmental Activities</b>					
Net investment in capital assets	\$ 578,151,122	\$ 480,701,807	\$ 428,738,434	\$ 361,452,377	\$ 344,843,626
Restricted:					
Food Service	8,619,845	13,764,884	20,280,410	15,150,395	3,861,592
Debt Service	47,348,924	73,655,174	88,907,143	86,051,888	71,019,364
Grant Funds	1,256,881	794,144	2,390,707	4,637,366	326,321
Unrestricted	<u>(129,396,694)</u>	<u>(107,424,768)</u>	<u>(104,390,058)</u>	<u>(95,716,573)</u>	<u>(125,598,808)</u>
<b>Total Governmental Activities Net</b>					
<b>Position</b>	<u>\$ 505,980,078</u>	<u>\$ 461,491,241</u>	<u>\$ 435,926,636</u>	<u>\$ 371,575,453</u>	<u>\$ 294,452,095</u>

Source of Information: District Financial Statements

<sup>(1)</sup> GASB Statement No. 75, *Other Post Employment Benefits*, was implemented in FY 2018, resulting in a deficit unrestricted net position.



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**NET POSITION BY COMPONENT**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

*Exhibit S-1*  
*Page 2 of 2*

	<u>2020</u>	<u>2019</u>	<u>2018 <sup>(1)</sup></u>	<u>2017</u>	<u>2016</u>
<b>Governmental Activities</b>					
Net investment in capital assets	\$ 352,783,669	\$ 339,849,519	\$ 291,998,041	\$ 230,598,662	\$ 186,102,148
Restricted:					
Food Service	7,588,492	13,250,762	10,265,688	6,624,529	4,543,133
Debt Service	64,641,353	42,716,002	22,490,186	13,172,040	8,043,823
Grant Funds	1,648,765	1,728,391	14,140,160	17,492,426	11,563,497
Unrestricted	<u>(125,543,118)</u>	<u>(135,726,703)</u>	<u>(177,634,686)</u>	<u>88,318,803</u>	<u>90,509,434</u>
<b>Total Governmental Activities Net</b>					
<b>Position</b>	<u>\$ 301,119,161</u>	<u>\$ 261,817,971</u>	<u>\$ 161,259,389</u>	<u>\$ 356,206,460</u>	<u>\$ 300,762,035</u>

Source of Information: District Financial Statements

<sup>(1)</sup> GASB Statement No. 75, *Other Post Employment Benefits*, was implemented in FY 2018, resulting in a deficit unrestricted net position.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**EXPENSES, PROGRAM REVENUES, AND NET (EXPENSE) REVENUE**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-2**

**Page 1 of 2**

	2025	2024	2023	2022	2021
<b>Expenses</b>					
<b>Governmental Activities:</b>					
Instruction	\$ 353,310,081	\$ 409,186,092	\$ 344,259,620	\$ 317,418,795	\$ 369,188,755
Instructional Resources and Media Services	8,584,213	9,059,956	8,487,030	7,980,212	9,072,406
Curriculum and Instructional Staff Development	16,646,077	23,308,045	22,058,677	16,481,755	21,989,875
Instructional Leadership	9,084,409	12,050,172	12,080,850	9,355,818	10,519,666
School Leadership	34,884,928	37,375,118	33,203,007	32,252,551	35,831,035
Guidance, Counseling, and Evaluation Services	27,843,671	28,783,354	27,249,421	24,836,588	27,513,261
Social Work Services	486,750	1,414,741	852,798	759,241	1,019,642
Health Services	8,571,526	9,229,713	8,094,188	7,810,094	8,993,248
Student Transportation	25,348,491	24,584,941	22,770,194	22,384,920	20,286,452
Food Services	39,792,274	38,172,224	30,487,660	29,564,837	27,247,110
Cocurricular/Extracurricular Activities	17,402,079	16,883,891	16,258,162	15,286,225	13,408,253
General Administration	19,352,079	18,115,539	19,524,991	16,676,471	17,617,058
Facilities Maintenance and Operations	68,381,780	65,446,777	58,623,991	54,552,442	60,144,444
Security and Monitoring Services	13,163,554	11,569,061	7,553,802	6,883,742	7,933,703
Data Processing Services	30,746,513	23,467,786	19,469,150	38,757,440	27,680,360
Community Services	2,409,778	3,214,883	3,173,845	2,754,483	3,442,178
Interest on Long- term Debt	59,466,922	44,102,253	10,946,790	16,146,467	18,387,683
Bond Issuance Costs and Fees	20,356	5,132,910	28,900	21,814	-
Facilities Repair and Maintenance	12,726,323	2,108,009	592,688	541,822	16,257
Payments Related to Shared Service Arrangements	263	43,094	137,800	176,895	179,365
Payments to Juvenile Justice Alternative Ed. Program	26,220	39,594	58,632	30,702	7,446
Intergovernmental Charges	1,084,749	1,132,671	982,673	897,947	963,769
<b>Total Governmental Activities Expenses</b>	<b>749,333,036</b>	<b>784,420,824</b>	<b>646,894,869</b>	<b>621,571,261</b>	<b>681,441,966</b>
<b>Business-Type Activities:</b>					
Concessions	-	-	-	-	-
<b>Total Primary Government Expenses</b>	<b>749,333,036</b>	<b>784,420,824</b>	<b>646,894,869</b>	<b>621,571,261</b>	<b>681,441,966</b>
<b>Program Revenues</b>					
<b>Governmental Activities:</b>					
Charges for Services:					
Instruction	1,810,364	1,885,305	168,737	185,304	97,175
Food Services	3,321,423	3,346,037	4,968,582	1,948,410	774,760
Cocurricular/Extracurricular Activities	2,356,957	1,929,452	4,796,141	3,965,199	1,037,409
Plant Maintenance and Operations	566,273	653,043	412,626	350,428	168,180
Operating Grants and Contributions	100,042,677	162,928,341	121,327,664	134,922,344	135,181,539
<b>Total Primary Government Governmental Activities</b>	<b>108,097,694</b>	<b>170,742,178</b>	<b>131,673,750</b>	<b>141,371,685</b>	<b>137,259,063</b>
<b>Program Revenues</b>	<b>108,097,694</b>	<b>170,742,178</b>	<b>131,673,750</b>	<b>141,371,685</b>	<b>137,259,063</b>
<b>Net ( Expense) / Revenue</b>					
<b>Total Primary Government Net Expense</b>	<b>\$ (641,235,342)</b>	<b>\$ (613,678,646)</b>	<b>\$ (515,221,119)</b>	<b>\$ (480,199,576)</b>	<b>\$ (544,182,903)</b>

Source: The Statement of Activities for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**EXPENSES, PROGRAM REVENUES, AND NET (EXPENSE) REVENUE**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-2**

**Page 2 of 2**

	2020	2019	2018	2017	2016
<b>Expenses</b>					
<b>Governmental Activities:</b>					
Instruction	\$ 358,104,960	\$ 328,115,753	\$ 207,916,878	\$ 319,232,860	\$ 326,193,632
Instructional Resources and Media Services	9,157,876	8,207,096	6,073,555	8,397,550	8,476,668
Curriculum and Instructional Staff Development	20,666,755	16,034,427	12,133,420	15,833,458	15,289,822
Instructional Leadership	10,023,316	8,474,957	6,132,427	9,239,512	9,404,380
School Leadership	36,632,987	30,139,683	21,293,586	31,663,652	31,430,176
Guidance, Counseling, and Evaluation Services	27,630,458	23,382,685	16,606,572	23,589,312	23,134,956
Social Work Services	1,247,338	871,175	595,506	800,029	1,057,374
Health Services	7,931,437	6,964,692	4,573,637	6,893,327	6,867,464
Student Transportation	19,181,850	15,440,622	14,983,937	15,456,729	15,154,555
Food Services	33,165,956	29,264,833	27,716,685	31,390,062	31,575,592
Cocurricular/Extracurricular Activities	13,774,426	13,093,002	12,441,464	9,046,761	10,327,317
General Administration	17,326,424	13,725,592	11,846,283	16,081,858	15,353,186
Facilities Maintenance and Operations	43,253,497	42,209,307	37,334,029	38,997,523	40,912,661
Security and Monitoring Services	8,820,570	7,776,293	5,961,321	5,970,986	6,318,189
Data Processing Services	19,680,574	19,561,761	13,282,338	21,610,633	40,659,486
Community Services	3,552,435	3,393,311	2,623,819	3,939,824	4,063,974
Interest on Long- term Debt	21,321,564	18,848,982	22,796,188	22,221,597	18,083,049
Bond Issuance Costs and Fees	291,142	197,174	680,874	1,050,341	434,984
Facilities Repair and Maintenance	166,576	131,639	929,320	19,131	1,984,797
Payments Related to Shared Service Arrangements	134,796	117,609	103,090	82,925	78,603
Payments to Juvenile Justice Alternative Ed. Program	28,764	10,944	15,996	25,536	30,168
Intergovernmental Charges	928,362	925,839	835,727	745,631	692,137
<b>Total Governmental Activities Expenses</b>	<b>653,022,063</b>	<b>586,887,376</b>	<b>426,876,652</b>	<b>582,289,237</b>	<b>607,523,170</b>
<b>Business-Type Activities:</b>					
Concessions	-	-	-	-	213
<b>Total Primary Government Expenses</b>	<b>653,022,063</b>	<b>586,887,376</b>	<b>426,876,652</b>	<b>582,289,237</b>	<b>607,523,383</b>
<b>Program Revenues</b>					
<b>Governmental Activities:</b>					
Charges for Services:					
Instruction	710,330	1,004,136	1,078,595	797,456	477,147
Food Services	4,687,943	5,907,159	7,105,515	7,194,211	7,729,332
Cocurricular/Extracurricular Activities	3,508,725	4,656,066	4,744,058	4,752,685	4,974,632
Plant Maintenance and Operations	121,935	145,580	152,110	329,971	209,727
Operating Grants and Contributions	121,875,947	112,798,531	1,262,569	111,116,480	114,478,252
<b>Total Primary Government Governmental Activities</b>					
<b>Program Revenues</b>	<b>130,904,880</b>	<b>124,511,472</b>	<b>14,342,847</b>	<b>124,190,803</b>	<b>127,869,090</b>
<b>Net ( Expense) / Revenue</b>					
<b>Total Primary Government Net Expense</b>	<b>\$ (522,117,183)</b>	<b>\$ (462,375,904)</b>	<b>\$ (412,533,805)</b>	<b>\$ (458,098,434)</b>	<b>\$ (479,654,293)</b>

Source: The Statement of Activities for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GENERAL REVENUES AND TOTAL CHANGE IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-3**

**Page 1 of 2**

	2025	2024	2023	2022	2021
<b>Net Expense</b>					
Governmental activities:	\$ (641,235,342)	\$ (613,678,646)	\$ (515,221,119)	\$ (480,199,576)	\$ (544,182,903)
Business- type activities:	-	-	-	-	-
<b>Total Net Expense</b>	<u>\$ (641,235,342)</u>	<u>\$ (613,678,646)</u>	<u>\$ (515,221,119)</u>	<u>\$ (480,199,576)</u>	<u>\$ (544,182,903)</u>
<b>General Revenues and Other Changes in Net Position</b>					
Governmental Activities:					
Property Taxes, Levied for General Purposes	\$ 201,720,584	\$ 178,469,777	\$ 237,293,135	\$ 223,608,648	\$ 214,437,931
Property Taxes, Levied for Debt Service	116,162,383	102,749,391	88,248,515	75,753,284	68,918,356
State Aid Formula Grants	294,803,780	305,429,808	227,774,513	244,406,171	262,806,481
Grants and Contributions Not Restricted to Specific Prog.	-	-	8,033,656	7,337,809	3,713,285
Investment Earnings	59,054,651	48,504,923	15,700,767	159,053	368,376
Miscellaneous	3,584,927	3,517,096	1,893,857	4,513,724	798,189
Transfers In (Out) from Business-Type Activities	-	-	-	-	-
Special Items:					
Gain (Loss) on Disposal of Assets	778,616	572,256	627,859	1,554,245	283,574
<b>Total Governmental Activities General Revenues</b>	<u>676,104,941</u>	<u>639,243,251</u>	<u>579,572,302</u>	<u>557,332,934</u>	<u>551,326,192</u>
<b>Business- Type Activities:</b>					
Transfers In(Out) to Governmental Activities	-	-	-	-	-
<b>Total Business- Type Activities General Revenues</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<b>Total Primary Government General Revenues</b>	<u>\$ 676,104,941</u>	<u>\$ 639,243,251</u>	<u>\$ 579,572,302</u>	<u>\$ 557,332,934</u>	<u>\$ 551,326,192</u>
<b>Change in Net Position</b>					
Governmental Activities	\$ 34,869,599	\$ 25,564,605	\$ 64,351,183	\$ 77,123,358	\$ 7,143,289
Business- type Activities	-	-	-	-	-
<b>Total Change in Net Position</b>	<u>\$ 34,869,599</u>	<u>\$ 25,564,605</u>	<u>\$ 64,351,183</u>	<u>\$ 77,123,358</u>	<u>\$ 7,143,289</u>

Source: The Statement of Activities for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GENERAL REVENUES AND TOTAL CHANGE IN NET POSITION**  
**LAST TEN FISCAL YEARS**  
**(Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-3**

**Page 2 of 2**

	2020	2019	2018	2017	2016
<b>Net Expense</b>					
Governmental activities:	\$ (522,117,183)	\$ (462,375,904)	\$ (412,533,805)	\$ (458,098,434)	\$ (479,654,080)
Business- type activities:	-	-	-	-	(213)
<b>Total Net Expense</b>	<u>\$ (522,117,183)</u>	<u>\$ (462,375,904)</u>	<u>\$ (412,533,805)</u>	<u>\$ (458,098,434)</u>	<u>\$ (479,654,293)</u>
<b>General Revenues and Other Changes in Net Position</b>					
Governmental Activities:					
Property Taxes, Levied for General Purposes	\$ 199,764,239	\$ 196,893,187	\$ 177,189,925	\$ 160,752,789	\$ 147,147,310
Property Taxes, Levied for Debt Service	86,252,334	79,322,278	71,576,774	64,727,260	44,156,322
State Aid Formula Grants	264,547,309	258,315,850	274,441,570	280,753,101	290,555,354
Grants and Contributions Not Restricted to Specific Prog.	1,963,128	1,734,601	2,054,402	1,697,891	1,614,381
Investment Earnings	6,333,387	8,228,220	6,653,988	2,981,631	1,152,599
Miscellaneous	1,863,505	1,215,452	1,899,433	2,252,773	917,065
Transfers In (Out) from Business-Type Activities	-	-	-	-	(429)
Special Items:					
Gain (Loss) on Disposal of Assets	794,471	1,222,636	553,941	377,414	246,705
<b>Total Governmental Activities General Revenues</b>	<u>561,518,373</u>	<u>546,932,224</u>	<u>534,370,033</u>	<u>513,542,859</u>	<u>485,789,307</u>
<b>Business- Type Activities:</b>					
Transfers In(Out) to Governmental Activities	-	-	-	-	429
<b>Total Business- Type Activities General Revenues</b>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>429</u>
<b>Total Primary Government General Revenues</b>	<u>\$ 561,518,373</u>	<u>\$ 546,932,224</u>	<u>\$ 534,370,033</u>	<u>\$ 513,542,859</u>	<u>\$ 485,789,736</u>
<b>Change in Net Position</b>					
Governmental Activities	\$ 39,301,190	\$ 84,556,320	\$ 121,836,228	\$ 55,444,425	\$ 6,135,227
Business- type Activities	-	-	-	-	216
<b>Total Change in Net Position</b>	<u>\$ 39,301,190</u>	<u>\$ 84,556,320</u>	<u>\$ 121,836,228</u>	<u>\$ 55,444,425</u>	<u>\$ 6,135,443</u>

Source: The Statement of Activities for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-4**  
**Page 1 of 2**

	<u>2025</u>	<u>2024</u>	<u>2023</u>	<u>2022</u>	<u>2021</u>
<b>General Fund</b>					
Nonspendable:					
Inventories	\$ 2,460,682	\$ 1,979,596	\$ 1,718,341	\$ 1,321,726	\$ 1,117,564
Prepaid items	-	87,500	-	-	-
Committed:					
Self-Insurance	8,000,000	7,000,000	7,000,000	7,000,000	7,000,000
Assigned:					
Other purposes	-	-	1,122,900	1,122,900	587,312
Unassigned	170,850,650	199,816,901	252,679,025	276,140,819	262,239,740
<b>Total General Fund</b>	<u>\$ 181,311,332</u>	<u>\$ 208,883,997</u>	<u>\$ 262,520,266</u>	<u>\$ 285,585,445</u>	<u>\$ 270,944,616</u>
<b>All Other Governmental Funds</b>					
Nonspendable:					
Inventories	\$ -	\$ -	\$ 3,061,132	\$ 2,022,903	\$ 1,822,884
Prepaid items	-	-	-	-	-
Restricted:					
Grant funds	9,876,726	14,559,028	19,609,985	17,764,858	4,095,812
Capital acquisition	873,069,333	953,053,579	5,446,933	11,743,460	18,841,281
Debt Service	62,677,267	94,767,123	92,689,153	91,495,627	76,901,253
Committed:					
Local Special Revenue fund	3,105,862	3,314,097	3,917,895	3,650,870	3,145,316
Assigned:					
Construction and Capital Expenditures	23,407,848	26,109,177	24,121,862	12,961,937	16,725,738
<b>Total All Other Governmental Funds</b>	<u>\$ 972,137,036</u>	<u>\$ 1,091,803,004</u>	<u>\$ 148,846,960</u>	<u>\$ 139,639,655</u>	<u>\$ 121,532,284</u>

Source: The Balance Sheet of Governmental funds for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-4**  
**Page 2 of 2**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>General Fund</b>					
Nonspendable:					
Inventories	\$ 998,377	\$ 925,912	\$ 907,053	\$ 890,698	\$ 985,030
Prepaid items	-	-	-	-	1,044,039
Committed:					
Self-Insurance	8,000,000	8,000,000	8,000,000	8,000,000	8,000,000
Assigned:					
Other purposes	587,312	673,486	-	-	-
Unassigned	257,899,782	220,271,987	184,480,205	178,872,613	162,004,045
<b>Total General Fund</b>	<u>\$ 267,485,471</u>	<u>\$ 229,871,385</u>	<u>\$ 193,387,258</u>	<u>\$ 187,763,311</u>	<u>\$ 172,033,114</u>
<b>All Other Governmental Funds</b>					
Nonspendable:					
Inventories	\$ 1,648,765	\$ 1,507,585	\$ 2,069,511	\$ 1,906,372	\$ 2,049,499
Prepaid items	-	-	-	-	1,655,335
Restricted:					
Grant funds	13,603,962	13,471,568	22,336,337	22,210,583	12,437,623
Capital acquisition	26,326,966	75,272,373	126,954,526	158,771,545	97,915,261
Debt Service	71,517,196	50,239,546	22,925,084	13,716,951	8,345,668
Committed:					
Local Special Revenue fund	3,087,876	3,088,140	2,778,486	2,493,805	2,330,898
Assigned:					
Construction and Capital Expenditures	19,528,565	23,960,584	6,096,195	15,501,859	21,289,184
<b>Total All Other Governmental Funds</b>	<u>\$ 135,713,330</u>	<u>\$ 167,539,796</u>	<u>\$ 183,160,139</u>	<u>\$ 214,601,115</u>	<u>\$ 146,023,468</u>

Source: The Balance Sheet of Governmental funds for the Garland Independent School District

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GOVERNMENTAL FUNDS REVENUES**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-5**  
**Page 1 of 2**

	2025	2024	2023	2022	2021
<b>Local Sources:</b>					
Property taxes	\$ 317,624,912	\$ 280,283,393	\$ 324,349,554	\$ 299,662,160	\$ 283,024,048
Earnings on investments	59,054,651	48,504,923	15,700,767	159,053	368,376
Other local sources	11,453,476	11,330,933	13,481,857	11,476,056	3,170,917
<b>Total Local Sources</b>	<b>388,133,039</b>	<b>340,119,249</b>	<b>353,532,178</b>	<b>311,297,269</b>	<b>286,563,341</b>
<b>State Sources:</b>					
Per capita	29,008,269	20,127,449	30,909,963	23,833,645	25,176,938
Foundation School Program	246,337,849	256,475,962	196,864,550	217,728,769	237,629,543
On-behalf payments	32,152,357	30,508,261	28,465,299	25,977,900	26,602,024
Other state sources	19,457,662	28,826,397	8,336,010	8,421,451	3,159,986
<b>Total State Sources</b>	<b>326,956,137</b>	<b>335,938,069</b>	<b>264,575,822</b>	<b>275,961,765</b>	<b>292,568,491</b>
<b>Federal Sources:</b>	<b>91,510,380</b>	<b>143,538,036</b>	<b>119,580,890</b>	<b>136,169,471</b>	<b>75,318,252</b>
<b>Total Revenues</b>	<b>\$ 806,599,556</b>	<b>\$ 819,595,354</b>	<b>\$ 737,688,890</b>	<b>\$ 723,428,505</b>	<b>\$ 654,450,084</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GOVERNMENTAL FUNDS REVENUES**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

*Exhibit S-5*  
*Page 2 of 2*

	2020	2019	2018	2017	2016
<b>Local Sources:</b>					
Property taxes	\$ 285,771,808	\$ 274,636,369	\$ 248,652,345	\$ 225,136,669	\$ 191,213,265
Earnings on investments	6,722,485	8,894,333	7,062,195	3,097,611	1,185,673
Other local sources	11,174,237	13,259,911	15,063,980	15,651,100	15,031,358
<b>Total Local Sources</b>	<b>303,668,530</b>	<b>296,790,613</b>	<b>270,778,520</b>	<b>243,885,380</b>	<b>207,430,296</b>
<b>State Sources:</b>					
Per Capita	16,674,101	25,704,088	11,062,727	21,076,581	9,745,185
Foundation School Program	247,846,209	232,611,762	263,378,843	259,534,696	280,665,610
On-behalf payments	27,012,627	19,313,463	23,208,664	21,332,244	21,873,710
Other state sources	12,314,782	6,560,794	12,131,942	26,644,134	25,246,920
<b>Total State Sources</b>	<b>303,847,719</b>	<b>284,190,107</b>	<b>309,782,176</b>	<b>328,587,655</b>	<b>337,531,425</b>
<b>Federal Sources:</b>	<b>62,253,721</b>	<b>67,360,453</b>	<b>67,513,974</b>	<b>60,268,133</b>	<b>56,398,403</b>
<b>Total Revenues</b>	<b>\$ 669,769,970</b>	<b>\$ 648,341,173</b>	<b>\$ 648,074,670</b>	<b>\$ 632,741,168</b>	<b>\$ 601,360,124</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GOVERNMENTAL FUNDS EXPENDITURES AND DEBT SERVICE RATIO**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-6**

**Page 1 of 2**

	2025	2024	2023	2022	2021
<b>Expenditures</b>					
<b>Governmental Funds</b>					
11 Instruction	\$ 364,666,146	\$ 405,735,445	\$ 357,540,423	\$ 333,950,073	\$ 332,557,093
12 Instructional resources and media services	8,730,372	8,964,529	8,539,542	8,037,956	8,101,282
13 Curriculum and staff development services	17,512,024	23,663,095	24,193,337	18,494,595	19,906,532
<b>Total Function 10</b>	<b>390,908,542</b>	<b>438,363,069</b>	<b>390,273,302</b>	<b>360,482,624</b>	<b>360,564,907</b>
21 Instructional leadership	9,480,080	12,246,667	13,325,894	10,268,732	9,406,788
23 School leadership	36,697,055	37,948,668	35,627,821	34,798,715	32,935,531
<b>Total Function 20</b>	<b>46,177,135</b>	<b>50,195,335</b>	<b>48,953,715</b>	<b>45,067,447</b>	<b>42,342,319</b>
31 Guidance, counseling, and evaluation services	29,059,207	29,081,111	28,935,121	26,682,496	25,585,408
32 Social work services	475,750	1,410,243	983,358	889,880	890,595
33 Health services	8,997,481	9,334,710	8,635,615	8,385,657	8,353,605
34 Student transportation	23,514,856	22,639,548	21,902,000	23,587,583	20,589,514
35 Food service	43,257,389	43,180,359	31,625,806	31,261,239	24,518,211
36 Extracurricular activities	15,776,341	15,492,987	14,428,365	13,434,820	10,963,157
<b>Total Function 30</b>	<b>121,081,024</b>	<b>121,138,958</b>	<b>106,510,265</b>	<b>104,241,675</b>	<b>90,900,490</b>
41 General administration	19,936,183	18,271,136	20,067,502	17,555,931	16,481,795
<b>Total Function 40</b>	<b>19,936,183</b>	<b>18,271,136</b>	<b>20,067,502</b>	<b>17,555,931</b>	<b>16,481,795</b>
51 Facilities maintenance and operations	60,017,328	53,963,307	48,270,507	42,798,724	48,359,044
52 Security and monitoring services	13,365,121	11,775,969	7,632,605	6,979,083	7,751,435
53 Data processing services	45,633,350	25,417,639	18,970,581	36,252,125	20,946,771
<b>Total Function 50</b>	<b>119,015,799</b>	<b>91,156,915</b>	<b>74,873,693</b>	<b>86,029,932</b>	<b>77,057,250</b>
61 Community services	1,738,489	2,389,847	2,554,270	2,119,405	2,324,494
<b>Total Function 60</b>	<b>1,738,489</b>	<b>2,389,847</b>	<b>2,554,270</b>	<b>2,119,405</b>	<b>2,324,494</b>
71 Debt service					
Principal on long-term debt	107,065,669	128,999,236	84,592,657	42,985,925	43,557,517
Interest on long-term debt	58,735,898	18,697,672	18,598,642	20,559,389	22,423,626
Bond issuance costs and fees	20,356	5,132,910	28,900	21,815	-
<b>Total Function 70</b>	<b>165,821,923</b>	<b>152,829,818</b>	<b>103,220,199</b>	<b>63,567,129</b>	<b>65,981,143</b>
81 Facilities acquisition/construction	111,251,763	34,175,571	13,154,207	11,054,863	9,043,998
<b>Total Function 80</b>	<b>111,251,763</b>	<b>34,175,571</b>	<b>13,154,207</b>	<b>11,054,863</b>	<b>9,043,998</b>
93 Payments related to Shared Services Arrangements	263	43,094	137,800	176,895	179,365
95 Payments to Juvenile Justice Alternative	26,220	39,594	58,632	30,702	7,446
99 Other Intergovernmental Charges	1,080,067	1,063,997	982,673	897,947	963,769
<b>Total Function 90</b>	<b>1,106,550</b>	<b>1,146,685</b>	<b>1,179,105</b>	<b>1,105,544</b>	<b>1,150,580</b>
<b>Total Expenditures</b>	<b>\$ 977,037,408</b>	<b>\$ 909,667,334</b>	<b>\$ 760,786,258</b>	<b>\$ 691,224,550</b>	<b>\$ 665,846,976</b>
<b>Debt Services as a Percentage of Noncapital Expenditures</b>	<b>19.8%</b>	<b>17.1%</b>	<b>13.8%</b>	<b>9.3%</b>	<b>10.0%</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**GOVERNMENTAL FUNDS EXPENDITURES AND DEBT SERVICE RATIO**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-6**

**Page 2 of 2**

	2020	2019	2018	2017	2016
<b>Expenditures</b>					
<b>Governmental Funds</b>					
11 Instruction	\$ 313,376,748	\$ 289,498,626	\$ 311,197,039	\$ 296,735,311	\$ 295,875,044
12 Instructional resources and media services	8,024,543	7,217,229	7,823,749	7,715,713	7,976,025
13 Curriculum and staff development services	18,605,901	14,656,530	17,104,803	15,302,908	14,955,504
<b>Total Function 10</b>	<b>340,007,192</b>	<b>311,372,385</b>	<b>336,125,591</b>	<b>319,753,932</b>	<b>318,806,573</b>
21 Instructional leadership	8,904,397	7,525,112	9,233,263	8,745,559	8,909,833
23 School leadership	32,873,981	27,282,621	31,796,289	30,381,505	30,227,932
<b>Total Function 20</b>	<b>41,778,378</b>	<b>34,807,733</b>	<b>41,029,552</b>	<b>39,127,064</b>	<b>39,137,765</b>
31 Guidance, counseling, and evaluation services	24,888,743	21,300,563	24,485,165	22,844,915	22,461,110
32 Social work services	1,198,380	830,424	745,589	791,786	1,045,330
33 Health services	7,144,408	6,280,318	6,981,160	6,603,999	6,618,661
34 Student transportation	18,520,848	12,804,688	17,567,596	16,363,472	16,638,683
35 Food service	33,679,845	27,001,019	29,549,801	29,606,960	29,920,357
36 Extracurricular activities	10,990,385	10,809,099	11,429,637	8,518,724	9,052,990
<b>Total Function 30</b>	<b>96,422,609</b>	<b>79,026,111</b>	<b>90,758,948</b>	<b>84,729,856</b>	<b>85,737,131</b>
41 General administration	16,007,105	12,657,677	15,222,824	15,414,043	14,799,780
<b>Total Function 40</b>	<b>16,007,105</b>	<b>12,657,677</b>	<b>15,222,824</b>	<b>15,414,043</b>	<b>14,799,780</b>
51 Facilities maintenance and operations	39,966,515	32,985,083	40,824,190	38,255,742	38,407,218
52 Security and monitoring services	8,733,696	7,706,790	9,668,579	5,720,961	6,123,148
53 Data processing services	18,446,887	18,426,974	24,237,927	19,626,462	48,340,584
<b>Total Function 50</b>	<b>67,147,098</b>	<b>59,118,847</b>	<b>74,730,696</b>	<b>63,603,165</b>	<b>92,870,950</b>
61 Community services	2,329,983	2,419,362	2,653,384	2,923,205	3,059,647
<b>Total Function 60</b>	<b>2,329,983</b>	<b>2,419,362</b>	<b>2,653,384</b>	<b>2,923,205</b>	<b>3,059,647</b>
71 Debt service					
Principal on long-term debt	43,165,629	41,850,089	47,726,335	48,531,442	38,298,252
Interest on long-term debt	24,383,826	16,118,574	26,651,612	25,536,628	20,492,629
Bond issuance costs and fees	291,142	973,543	680,874	1,050,341	434,984
<b>Total Function 70</b>	<b>67,840,597</b>	<b>58,942,206</b>	<b>75,058,821</b>	<b>75,118,411</b>	<b>59,225,865</b>
81 Facilities acquisition/construction	38,591,012	69,907,342	127,989,717	118,361,627	54,519,046
<b>Total Function 80</b>	<b>38,591,012</b>	<b>69,907,342</b>	<b>127,989,717</b>	<b>118,361,627</b>	<b>54,519,046</b>
93 Payments related to Shared Services Arrangements	134,796	117,609	103,090	82,925	78,603
95 Payments to Juvenile Justice Alternative	28,764	10,944	15,996	25,536	30,168
99 Other Intergovernmental Charges	928,362	925,839	835,727	745,631	692,137
<b>Total Function 90</b>	<b>1,091,922</b>	<b>1,054,392</b>	<b>954,813</b>	<b>854,092</b>	<b>800,908</b>
<b>Total Expenditures</b>	<b>\$ 671,215,896</b>	<b>\$ 629,306,055</b>	<b>\$ 764,524,346</b>	<b>\$ 719,885,395</b>	<b>\$ 668,957,665</b>
<b>Debt Services as a Percentage of Noncapital Expenditures</b>	<b>10.7%</b>	<b>10.5%</b>	<b>11.8%</b>	<b>12.5%</b>	<b>9.6%</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**OTHER FINANCING SOURCES AND USES AND NET CHANGE IN FUND BALANCES**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-7**

**Page 1 of 2**

	2025	2024	2023	2022	2021
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (170,437,852)	\$ (90,071,980)	\$ (23,097,368)	\$ 32,203,955	\$ (11,396,892)
<b>Other Financing Sources (Uses):</b>					
Capital related debt issued (Bonds)	-	-	-	-	-
Issuance of bonds	-	891,435,000	-	-	47,830,000
Sale of real or personal property	816,563	572,256	627,859	1,544,245	294,314
Issuance of leases	5,305,274	-	-	-	-
Issuance of loans	1,951,780	119,473	-	-	-
Transfers in	3,449,310	33,951,529	18,450,539	4,317,037	5,814,949
Premium or discount on issuance of bonds	-	87,265,026	-	-	6,685,636
Other financing sources - SBITA	-	-	2,231,635	-	-
Other resources	-	-	-	-	-
Insurance recovery	-	-	-	-	-
Transfers out	(3,449,310)	(33,951,529)	(18,830,539)	(5,317,037)	(5,814,949)
Payments to refunded bonds escrow agent	-	-	-	-	(54,134,959)
<b>Total Other Financing Sources (Uses)</b>	<b>8,073,617</b>	<b>979,391,755</b>	<b>2,479,494</b>	<b>544,245</b>	<b>674,991</b>
<b>Net Change in Fund Balances</b>	<b>\$ (162,364,235)</b>	<b>\$ 889,319,775</b>	<b>\$ (20,617,874)</b>	<b>\$ 32,748,200</b>	<b>\$ (10,721,901)</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**OTHER FINANCING SOURCES AND USES AND NET CHANGE IN FUND BALANCES**  
**LAST TEN FISCAL YEARS**  
**(Modified Accrual Basis of Accounting)**  
**(Unaudited)**

**Exhibit S-7**

**Page 2 of 2**

	2020	2019	2018	2017	2016
Excess (Deficiency) of Revenues Over (Under) Expenditures	\$ (1,445,926)	\$ 19,035,118	\$ (116,449,676)	\$ (87,144,227)	\$ (67,597,541)
<b>Other Financing Sources (Uses):</b>					
Capital related debt issued (Bonds)	-	-	78,565,000	150,250,000	-
Issuance of bonds	28,420,000	14,525,000	-	-	40,560,000
Sale of real or personal property	794,472	1,229,284	551,166	377,414	371,262
Issuance of leases	-	-	-	-	-
Issuance of loans	-	-	-	-	-
Transfers in	20,380,497	37,284,586	13,600,000	10,978,893	9,305,830
Premium or discount on issuance of bonds	2,538,455	984,675	11,539,604	20,810,175	6,405,364
Other financing sources - SBITA	-	-	-	-	-
Other resources	6,170,152	404,544	-	14,483	21,799
Insurance recovery	-	-	-	-	-
Transfers out	(20,380,497)	(37,284,586)	(13,623,123)	(10,978,894)	(9,243,249)
Payments to refunded bonds escrow agent	(30,689,533)	(15,314,836)	-	-	(47,261,626)
<b>Total Other Financing Sources (Uses)</b>	<b>7,233,546</b>	<b>1,828,667</b>	<b>90,632,647</b>	<b>171,452,071</b>	<b>159,380</b>
<b>Net Change in Fund Balances</b>	<b>\$ 5,787,620</b>	<b>\$ 20,863,785</b>	<b>\$ (25,817,029)</b>	<b>\$ 84,307,844</b>	<b>\$ (67,438,161)</b>

Source: The statement of Revenues, Expenditure, and changes in fund balance for the Garland Independent School District.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**APPRAISED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-8**

Fiscal Year	Appraised Value		Business Personal Property	Less: Exemptions	Total Direct Estimated Taxable Value	Total Direct Rate <sup>(1)</sup>
	Commercial Real Property	Residential Real Property				
2016	\$ 4,912,097,630	\$ 10,770,670,000	\$ 1,973,566,770	\$ 3,654,803,993	\$ 14,001,530,407	\$ 1.3533
2017	5,237,181,850	12,432,249,640	2,241,206,040	4,548,450,857	15,362,186,673	1.4600
2018	5,555,397,220	13,884,449,680	2,402,031,290	4,018,775,113	17,823,103,077	1.4600
2019	6,099,742,420	15,822,057,720	2,434,599,740	4,654,450,328	19,701,949,552	1.4600
2020	6,775,777,870	16,942,990,930	2,709,456,950	5,066,588,799	21,361,636,951	1.3900
2021	7,572,707,190	18,133,235,407	2,555,486,650	4,675,674,335	23,585,754,912	1.2563
2022	8,020,161,090	18,941,653,660	2,595,808,550	4,992,380,403	24,565,242,879	1.2563
2023	9,370,575,200	24,503,093,160	2,963,226,130	7,952,918,775	28,883,975,715	1.1725
2024	10,470,672,090	26,637,369,150	3,533,001,420	11,610,600,632	26,872,808,204	1.0532
2025	11,790,488,660	29,584,841,480	4,020,782,650	14,882,518,576	30,513,594,214	1.0509

Sources: Appraised Value - Dallas Central Appraisal District  
Total Direct Rate - District Information

Notes:

The Garland ISD Tax Office is the collecting agent for the District  
Property is appraised at full market value. Properties are reappraised at least once every three years.  
Represents total appraised value before exemptions.

<sup>(1)</sup> Per \$100 of assessed value

**GARLAND INDEPENDENT SCHOOL DISTRICT***Exhibit S-9***PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS****(Per \$100 of Assessed Value)****LAST TEN FISCAL YEARS****(Unaudited)**

Fiscal Year	Garland Independent School District			Overlapping Rates					
	Maintenance	Debt	Total	City	Dallas	City	City	City	City
	and	Service		of	County	of	of	of	of
	Operations			Garland		Rowlett	Sachse	Dallas	Mesquite
2016	\$ 1.0400	\$ 0.3133	\$ 1.3533	\$ 0.7046	\$ 0.6628	\$ 0.7872	\$ 0.7573	\$ 0.7970	\$ 0.6400
2017	1.0400	0.4200	1.4600	0.7046	0.6547	0.7872	0.7573	0.7825	0.6870
2018	1.0400	0.4200	1.4600	0.7046	0.6567	0.7772	0.7473	0.7804	0.6870
2019	1.0400	0.4200	1.4600	0.7046	0.6565	0.7572	0.7200	0.7767	0.7340
2020	0.9700	0.4200	1.3900	0.7696	0.6466	0.7572	0.7200	0.7766	0.7340
2021	0.9513	0.3050	1.2563	0.7696	0.6398	0.7450	0.7200	0.7763	0.7086
2022	0.9384	0.3179	1.2563	0.7570	0.6165	0.7450	0.7007	0.7733	0.7086
2023	0.8546	0.3179	1.1725	0.7167	0.5796	0.6810	0.6504	0.7458	0.6581
2024	0.6692	0.3840	1.0532	0.6897	0.5452	0.7104	0.6504	0.7357	0.6900
2025	0.6669	0.3840	1.0509	0.6897	0.5330	0.7696	0.6504	0.7047	0.6900

Source: Appropriate government entities' tax departments.

Note: Tax rates are per \$1,000 of assessed value.

The District tax rate is set in accordance with the Texas Education Code and Texas Tax Code.

**GARLAND INDEPENDENT SCHOOL DISTRICT**
*Exhibit S-10*
**PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO  
(Unaudited)**

Taxpayer	2025			2016		
	Taxable Assessed Value	Rank	Percentage of Total Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Assessed Value
Oboe LLC	\$ 611,558,180	1	1.87%			
BVfV	290,279,730	2	0.89%			
BMEF	284,050,000	3	0.87%	\$ 47,210,340	9	0.34%
Kraft/Us Foods	194,593,822	4	0.60%	108,295,965	3	0.77%
NTT Global	181,877,020	5	0.56%			
TX Parkside	153,300,000	6	0.47%			
Harmony Hill LLC	128,085,280	7	0.39%			
Walmart/Sams	114,559,550	8	0.35%	146,516,120	1	1.05%
Atmos	112,614,110	9	0.34%			
Omnient Town Center	112,000,000	10	0.34%	43,562,000	10	0.31%
Simon Property Group				138,278,000	2	0.99%
Verizon/G.T.E.				71,361,960	4	0.51%
Oncor				66,639,770	5	0.48%
Landmark at Lakeways				65,909,350	6	0.47%
Engineered Polymer				49,736,039	7	0.36%
Plastipak Packaging				47,544,434	8	0.34%
<b>Total</b>	<b>\$ 2,182,917,692</b>		<b>6.68%</b>	<b>\$ 785,053,978</b>		<b>5.62%</b>

Source: Garland ISD Tax Office



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**PROPERTY TAX LEVIES AND COLLECTIONS**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-11**

Tax Roll for Fiscal Year	Tax Levy for the Fiscal Year <sup>(1)</sup>	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Net Tax Levy		Amount <sup>(2)</sup>	Percent of Total Tax Collections to Net Tax Levy <sup>(3)</sup>
2016	\$ 189,482,711	\$ 188,970,074	99.7%	\$ 1,209,110	\$ 190,179,184	100.4%
2017	224,287,930	222,388,900	99.2%	1,222,308	223,611,208	99.7%
2018	247,692,044	245,609,092	99.2%	875,822	246,484,914	99.5%
2019	275,024,718	271,302,643	98.6%	2,619,359	273,922,002	99.6%
2020	285,501,471	281,232,708	98.5%	2,929,104	284,161,812	99.5%
2021	282,599,717	278,778,941	98.6%	1,988,148	280,767,089	99.4%
2022	298,877,100	295,136,156	98.7%	1,122,792	296,258,948	99.1%
2023	325,740,392	230,851,407	98.5%	-	230,851,407	98.5%
2024	283,024,416	278,258,437	98.3%	-	278,258,437	98.3%
2025	320,667,362	314,578,802	98.1%	-	314,578,802	98.1%

Source: Dallas Central Appraisal District and District records.

Notes:

<sup>(1)</sup> The Garland ISD Tax Office is the collecting agent for the District.

<sup>(2)</sup> Total cash collections are total cash net of interest and penalty collections and other judgements.

<sup>(3)</sup> Total Collections as a percentage of the levy may exceed 100% as a result of the collection of Ag Rollback taxes which do not result in an adjustment of the levy.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-12**

Fiscal Year	Governmental Activities					Ratio of Debt to Assessed Value <sup>(1)</sup>	Outstanding Debt Per Capita
	General Obligation Bonds <sup>(2)</sup>	Notes Payable	Lease Payable <sup>(3)</sup>	SBITA <sup>(4)</sup>	Total Primary Government		
2016	\$ 504,535,143	\$ -	\$ 3,636,975	\$ -	\$ 508,172,118	3.63%	\$ 1,741
2017	620,993,611	-	2,936,191	-	623,929,802	4.06%	2,077
2018	657,001,234	-	2,217,326	-	659,218,560	3.70%	2,179
2019	606,644,756	404,545	1,604,125	-	608,653,426	3.09%	1,983
2020	557,829,529	6,466,357	983,047	-	565,278,933	2.65%	1,828
2021	508,692,699	6,044,757	478,438	-	515,215,894	2.18%	1,672
2022	461,796,316	5,593,284	635,978	-	468,025,578	1.91%	1,534
2023	380,456,448	5,182,134	4,882,480	13,393,154	403,914,216	1.40%	1,287
2024	1,228,706,243	4,970,769	3,795,865	10,588,065	1,248,060,942	4.64%	3,643
2025	1,117,043,838	6,503,134	7,428,516	582,498	1,131,557,986	3.71%	3,371

Source: Dallas Central Appraisal District and District records.

**Note:**

<sup>(1)</sup> The ratio of outstanding debt to personal income has not been included as personal income data is not available.

<sup>(2)</sup> Includes accreted interest and premium on bond insurance.

<sup>(3)</sup> GASB No. 87, Leases, was implemented in FY 2022. Lease balances prior to FY 2022 were presented in accordance with lease guidance in effect at that time.

<sup>(4)</sup> GASB No. 96, SBITA, was implemented in FY 2023. SBITA's prior to FY 2023 were presented in accordance with guidance in effect at that time.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**RATIOS OF NET GENERAL OBLIGATION BONDED DEBT OUTSTANDING**  
**LAST TEN FISCAL YEARS**  
*(Unaudited)*

*Exhibit S-13*

<b>Fiscal Year</b>	<b>General Obligations Bonds <sup>(1)</sup></b>	<b>Less Reserve for Retirement of Bonded Debt <sup>(2)</sup></b>	<b>Total</b>	<b>Percentage of Estimated Actual Taxable Value of Property <sup>(3)</sup></b>	<b>Per Capita <sup>(4)</sup></b>
2016	\$ 504,535,143	\$ 8,043,823	\$ 496,491,320	3.55%	\$ 1,701
2017	620,993,611	13,172,040	607,821,571	3.96%	2,024
2018	657,001,234	22,490,186	634,511,048	3.56%	2,097
2019	606,644,756	42,716,002	563,928,754	2.86%	1,837
2020	557,829,529	64,641,353	493,188,176	2.31%	1,595
2021	508,692,699	71,019,364	437,673,335	1.86%	1,420
2022	461,796,316	86,051,888	375,744,428	1.53%	1,232
2023	380,456,448	88,907,143	291,549,305	1.01%	929
2024	1,228,706,243	73,655,174	1,155,051,069	4.30%	3,372
2025	1,117,043,838	47,348,924	1,069,694,914	3.51%	3,187

Source:

<sup>(1)</sup> This is the general bonded debt of both governmental and business-type activities, net of original issuance discounts and premiums

<sup>(2)</sup> This is the amount restricted for debt service principal payments.

<sup>(3)</sup> See the Schedule of Assessed Value and the Estimated Actual Value of Taxable Property for property value data.

<sup>(4)</sup> Population data can be found in the Schedule of Demographic and Economic Statistics.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT**  
**June 30, 2025**  
**(Unaudited)**

**Exhibit S-14**

<b>Governmental Unit</b>	<b>Gross Debt Outstanding</b>	<b>Percent Overlapping</b>	<b>Amount Overlapping</b>
<b>Direct:</b>			
<b>Garland Independent School District</b>			
General Obligation Bonds	\$ 1,117,043,838	100.00%	\$ 1,117,043,838
Notes Payable	6,503,134	100.00%	6,503,134
Leases	7,428,516	100.00%	7,428,516
SBITAs	582,498	100.00%	582,498
<b>Total Direct Debt</b>	<b>1,131,557,986</b>		<b>1,131,557,986</b>
<b>Overlapping:</b>			
City of Garland	664,485,000	91.17%	605,810,975
City of Rowlett	204,230,000	85.74%	175,106,802
City of Sachse	65,881,885	61.63%	40,603,006
City of Dallas	2,532,963,593	0.24%	6,079,113
City of Mesquite	251,761,245	0.06%	151,057
City of Richardson	353,790,656	0.05%	176,895
City of Wylie	61,480,000	2.83%	1,739,884
Dallas County	179,530,000	8.16%	14,649,648
Dallas College	123,294,162	8.16%	10,060,804
Dallas County MUD # 4	21,370,000	100.00%	21,370,000
Dallas County Hospital District	511,285,000	8.16%	41,720,856
<b>Total Overlapping Debt</b>	<b>4,970,071,541</b>		<b>917,469,040</b>
<b>Total Direct and Overlapping Debt</b>	<b>\$ 6,101,629,527</b>		<b>\$ 2,049,027,026</b>
Taxable Assessed Valuation	\$ 1,121,621,424		\$ 30,513,594,214
Ratio of Direct and Overlapping Debt to taxable assessed valuation			6.72%
Direct and Overlapping Debt per Capita			\$ 6,105

Source: Debt outstanding and estimated percentage applicable for taxing entities other than the District was obtained from the Municipal Advisory Council of Texas.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the District. The overlapping percentage represents an estimate of the overlapping geographic area between the District and the respective governments listed above. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses within the boundaries of the District. This process recognizes that, when considering the District's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt of each overlapping government.

## **GARLAND INDEPENDENT SCHOOL DISTRICT**

**Exhibit S-15**

### **LEGAL DEBT MARGIN INFORMATION**

**June 30, 2025**

**(Unaudited)**

Chapter 45 (School District Funds) Subchapter A (Taxes Bonds and Maintenance Taxes) of the Texas Education Code governs the issuance of bonds by independent school districts in the State of Texas. Key points regarding limitations on the issuance of bonds are:

- Sec. 45.001(b) – The bonds must mature serially or otherwise not more than 40 years from their date.
- Sec. 45.0031(a) – Before issuing bonds described by Section 45.001, a school district must demonstrate to the attorney general under Subsection (b) or (c) that, with respect to the proposed issuance, the district has a projected ability to pay the principal of and interest on the proposed bonds and all previously issued bonds other than bonds authorized to be issued at an election held on or before April, 1 1991, and issued before September 1, 1992, from a tax at a rate not to exceed \$0.50 per \$100 of valuation.

The full text of Chapter 45 of the Texas Education Code can be found at [www.capitol.state.tx.us](http://www.capitol.state.tx.us).

The District's debt service tax rate for fiscal year 2025 is \$0.3840 per \$100 of valuation.

Source: Texas Education Code and District records.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**LAST TEN FISCAL YEARS <sup>1</sup>**  
**(Unaudited)**

*Exhibit S-16*

<b>Fiscal Year</b>	<b>Population</b>	<b>Personal Income (hundreds of dollars)</b>	<b>Per Capita Personal Income (dollars)</b>	<b>Unemployment Rate</b>
2016	291,956	\$ 85,547,001	\$ 29,301	3.9%
2017	300,347	94,061,672	31,318	3.1%
2018	302,602	95,097,722	31,427	3.2%
2019	306,932	103,221,232	33,360	3.3%
2020	309,221	113,834,557	36,813	3.3%
2021	308,193	117,978,335	38,281	4.4%
2022	305,018	136,061,413	44,608	3.7%
2023	313,777	138,579,612	44,165	4.1%
2024	342,577	147,893,917	43,171	4.3%
2025	335,656	148,007,513	44,095	4.1%

Sources:

Population: United States Census Bureau & District estimate

Per Capita Personal Income (Inflation adjusted dollars): U. S. Census Bureau

Per Capita Personal Income is an average of the 3 cities served:

Garland City-Sachse City-Rowlett City, TX

Unemployment Rate: U.S. Department of Labor - Bureau of Labor Statistics

Unemployment information available from: Dallas-Plano-Irving, TX

**GARLAND INDEPENDENT SCHOOL DISTRICT**
*Exhibit S-17*
**PRINCIPAL EMPLOYERS**
**CURRENT YEAR AND NINE YEARS AGO**
**(Unaudited)**

Principal Employer	2025			2016		
	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
Garland ISD	7,255	1	51.10%	7,514	1	46.82%
City of Garland	2,124	2	14.96%	2,000	2	12.46%
Kraft Heinz Company	1,039	3	7.32%			
Baylor Scott & White - Lake Pointe	796	4	5.61%			
Wal-Mart Super Centers	642	5	4.52%	1,500	4	9.35%
City of Rowlett	637	6	4.49%	362	10	2.26%
US Food Service	520	7	3.66%	520	6	3.24%
Epiroc Drilling Solutions	460	8	3.24%			
Anderson Windows	425	9	2.99%	400	9	2.49%
Hatco (Resistor)	300	10	2.11%	401	8	2.50%
Raytheon				1,700	3	10.59%
Baylor Medical Center Garland				1,185	5	7.38%
APEX Tool Group				467	7	2.91%
<b>Total</b>	<b>14,198</b>		<b>100.00%</b>	<b>16,049</b>		<b>100.00%</b>

Source: 2016 Information comes from the Garland ISD Comprehensive Annual Financial Report (CAFR)

2025 Information comes from Garland ISD, City of Rowlett 9/30/2024 ACFR and City of Garland 9/30/2024 ACFR

Notes: This information is sourced from publicly available reports

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**FULL-TIME EQUIVALENT DISTRICT EMPLOYEES BY TYPE**  
**CURRENT YEAR AND TEN YEARS AGO**  
**(Unaudited)**

**Exhibit S-18**

**Page 1 of 2**

POSITION	2016	2017	2018	2019	2020
<b>Teachers</b>	3,664.0	3,648.3	3,643.9	3,668.2	3,594.1
<b>Professional Support:</b>					
Athletic Trainer	8.2	7.2	9.1	7.5	7.3
Audiologist	2.0	2.0	2.0	2.0	2.0
Campus Professional Personnel	26.0	24.6	28.7	32.0	33.0
Counselor	139.3	140.6	144.5	144.5	154.5
Department Head	-	-	1.0	-	-
Educational Diagnostician	56.8	54.2	56.8	56.8	54.2
Librarian	74.8	69.0	74.9	76.0	75.1
LSSP/Psychologist	9.0	9.0	8.9	9.0	9.0
Musical Therapist	1.0	1.0	1.0	1.0	1.0
Non-Campus Professional Personnel	197.5	207.1	209.2	212.0	222.5
Occupational Therapist	10.0	10.0	10.0	11.0	10.0
Orientation/Mobility Instructor	2.0	2.0	2.0	2.4	2.2
Physical Therapist	6.0	6.0	6.0	6.0	6.0
School Nurse	85.0	84.0	84.2	85.0	83.3
Social Worker	7.0	7.0	7.0	7.0	3.0
Speech Therapist/Speech-Language Pathologist	56.1	56.1	55.2	56.0	53.2
Teacher Facilitator	117	127	136	142	134
Visiting Teacher	3.0	2.0	1.0	1.0	1.0
<b>Total Professional Support</b>	<b>801.0</b>	<b>808.9</b>	<b>837.6</b>	<b>850.9</b>	<b>851.7</b>
<b>Campus Administration:</b>					
Assistant Principal	116.0	112.9	117.3	117.6	115.5
Principal	70.1	71.2	73.0	72.8	73.6
Register	2.0	2.0	-	-	2.0
<b>Campus Administration Totals</b>	<b>188.1</b>	<b>186.1</b>	<b>190.3</b>	<b>190.4</b>	<b>191.1</b>
<b>Central Administration:</b>					
Assistant/ Deputy Supt	5.0	3.0	2.0	3.0	3.0
Instructional Officer	-	-	-	-	-
District Instructional Program Director	16.0	13.0	16.0	14.0	12.0
Superintendent	1.0	3.0	2.0	3.0	3.0
Teacher Supervisor	26.8	22.0	22.0	22.0	21.0
Athletic Director	2.0	1.0	1.0	-	-
Business Manager	1.0	-	0.5	1.0	1.0
Tax Assessor and/or Collector	1.0	1.0	1.0	1.0	1.0
Director of HR	4.0	3.0	4.0	3.0	3.0
<b>Central Administration Totals</b>	<b>56.8</b>	<b>46.0</b>	<b>48.5</b>	<b>47.0</b>	<b>44.0</b>
<b>Educational Aides:</b>					
Aides	538.1	552.4	554.4	571.8	553.8
<b>Educational Aides Totals</b>	<b>538.1</b>	<b>552.4</b>	<b>554.4</b>	<b>571.8</b>	<b>553.8</b>
<b>Auxiliary Support</b>	<b>2,044.7</b>	<b>1,997.7</b>	<b>1,935.8</b>	<b>1,977.9</b>	<b>1,950.2</b>
<b>Total Employees</b>	<b>7,292.7</b>	<b>7,239.4</b>	<b>7,210.5</b>	<b>7,306.2</b>	<b>7,184.9</b>

Source: District records for the fall PEIMS submission



**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**FULL-TIME EQUIVALENT DISTRICT EMPLOYEES BY TYPE**  
**CURRENT YEAR AND TEN YEARS AGO**  
**(Unaudited)**

**Exhibit S-18**

**Page 2 of 2**

POSITION	2021	2022	2023	2024	2025
<b>Teachers</b>	3,609.3	3,448.1	3,476.4	3,523.5	3,402.1
<b>Professional Support:</b>					
Athletic Trainer	8.0	14.0	11.0	8.9	7.3
Audiologist	2.0	2.0	2.0	2.0	2.0
Campus Professional Personnel	30.7	29.1	35.4	32.3	31.7
Counselor	159.9	157.4	155.6	159.2	158.5
Department Head	-	-	1.0	-	-
Educational Diagnostician	55.8	54.8	53.6	53.1	62.9
Librarian	75.0	67.0	68.8	67.0	62.8
LSSP/Psychologist	9.0	8.0	6.9	7.4	7.5
Musical Therapist	1.0	1.0	1.0	1.0	-
Non-Campus Professional Personnel	223.1	249.4	244.8	275.6	269.6
Occupational Therapist	11.9	12.0	12.0	12.9	13.0
Orientation/Mobility Instructor	2.1	2.2	1.2	1.8	2.0
Physical Therapist	5.0	5.0	5.0	5.0	4.0
School Nurse	86.3	86.9	87.9	90.3	87.3
Social Worker	2.0	2.2	1.5	1.0	2.0
Speech Therapist/Speech-Language Pathologist	55.6	51.4	53.4	55.8	50.4
Teacher Facilitator	160	129.5	178.0	182.8	173.3
Visiting Teacher	2.0	2.0	2.0	2.0	-
<b>Total Professional Support</b>	<b>889.4</b>	<b>873.9</b>	<b>921.1</b>	<b>958.1</b>	<b>934.3</b>
<b>Campus Administration:</b>					
Assistant Principal	115.4	115.6	117.2	117.6	121.4
Principal	70.3	71.0	71.0	72.0	66.9
Register	2.0	-	-	-	-
<b>Campus Administration Totals</b>	<b>187.7</b>	<b>186.6</b>	<b>188.2</b>	<b>189.6</b>	<b>188.3</b>
<b>Central Administration:</b>					
Assistant/ Deputy Supt	4.9	4.0	4.0	4.0	5.0
Instructional Officer	-	-	18.0	34.5	22.4
District Instructional Program Director	12.5	10.0	10.1	11.1	14.3
Superintendent	1.0	2.0	3.0	3.0	1.0
Teacher Supervisor	22.4	22.0	23.5	21.6	22.0
Athletic Director	-	0.5	-	-	-
Business Manager	1.0	1.0	1.0	1.0	1.0
Tax Assessor and/or Collector	1.0	1.0	1.0	1.0	1.0
Director of HR	3.0	3.0	3.0	4.0	5.0
<b>Central Administration Totals</b>	<b>45.8</b>	<b>43.5</b>	<b>63.6</b>	<b>80.2</b>	<b>71.7</b>
<b>Educational Aides:</b>					
Aides	569.9	577.8	629.7	672.9	676.5
<b>Educational Aides Totals</b>	<b>569.9</b>	<b>577.8</b>	<b>629.7</b>	<b>672.9</b>	<b>676.5</b>
<b>Auxiliary Support</b>	<b>1,920.9</b>	<b>1,857.0</b>	<b>1,894.3</b>	<b>1,929.0</b>	<b>2,037.0</b>
<b>Total Employees</b>	<b>7,223.0</b>	<b>6,986.9</b>	<b>7,173.3</b>	<b>7,353.3</b>	<b>7,309.9</b>

Source: District records for the fall PEIMS submission



**GARLAND INDEPENDENT SCHOOL DISTRICT***Exhibit S-19***OPERATING STATISTICS****LAST TEN FISCAL YEARS****(Unaudited)**

<b>Fiscal Year</b>	<b>Enrollment</b>	<b>Operating Expenditures <sup>(1)</sup></b>	<b>Cost Per Student</b>	<b>Percentage Change</b>	<b>Teaching Staff</b>	<b>Student to Teacher Ratio</b>	<b>Percentage of Students in Free/Reduced Lunch Program</b>
2016	57,517	\$ 448,433,858	\$ 7,797	3.63%	3,664	15.7	65.6%
2017	57,029	448,968,306	7,873	0.12%	3,648	15.6	63.8%
2018	56,471	473,451,617	8,384	5.45%	3,644	15.5	60.6%
2019	55,987	421,154,072	7,522	-11.05%	3,668	15.3	64.8%
2020	55,701	482,641,273	8,665	14.60%	3,594	15.5	65.8%
2021	53,921	506,958,474	9,402	5.04%	3,609	14.9	70.7%
2022	53,674	496,173,061	9,244	-2.13%	3,448	15.6	74.0%
2023	52,767	528,217,618	10,010	6.46%	3,476	15.2	71.5%
2024	51,659	556,056,751	10,764	5.27%	3,524	14.7	70.0%
2025	51,021	576,052,304	11,290	3.60%	3,402	15.0	70.9%

Source: District records

Note:

<sup>(1)</sup> Operating expenditures represent general fund only.

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**OPERATING INDICATORS**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-20**  
**Page 1 of 2**

<b>POSITION</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>
<b>Teachers By Highest Degree Held</b>					
No Degree	0.4%	0.6%	0.8%	0.8%	0.7%
Bachelors	69.5	69.2	68.9	67.6	66.7
Masters	29.3	29.4	29.4	30.6	31.6
Doctorate	0.8	1.1	1.1	1.1	1.0
<b>Teachers By Years of Experience</b>					
Beginning Teachers	5.3	4.9	5.1	4.5	4.1
1-5 Years of Experience	27.2	28.3	29.6	29.2	27.2
6-10 Years of Experience	23.1	21.4	20.1	19.9	21.2
11-20 Years of Experience	30.2	30.7	31.4	32.3	32.9
Over 20 Years of Experience	14.2	14.7	13.8	14.2	14.6
<b>Average Salaries by Experience</b>					
Beginning Teachers	\$ 50,862	\$ 52,334	\$ 52,304	\$ 54,248	\$ 54,569
1-5 Years of Experience	52,115	53,263	54,149	54,851	56,593
6-10 Years of Experience	53,299	54,415	55,548	56,337	58,211
11-20 Years of Experience	55,083	56,124	57,223	58,241	60,343
Over 20 Years of Experience	61,984	62,358	63,055	63,806	65,504
<b>Student Teacher Ratio</b>	15.7	15.6	15.5	15.3	15.5

Source: District records for the fall PEIMS submission

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**OPERATING INDICATORS**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-20**  
**Page 2 of 2**

<b>POSITION</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>	<b>2024</b>	<b>2025</b>
<b>Teachers By Highest Degree Held</b>					
No Degree	0.8%	1.4%	0.6%	0.9%	2.1%
Bachelors	66.8	67.4	69.9	69.6	68.7
Masters	31.4	30.1	28.2	28.0	27.6
Doctorate	1.1	1.2	1.3	1.5	1.6
<b>Teachers By Years of Experience</b>					
Beginning Teachers	5.3	5.9	13.8	8.7	6.6
1-5 Years of Experience	25.7	24.9	23.1	28.4	29.7
6-10 Years of Experience	22.3	23.3	19.9	20.0	19.1
11-20 Years of Experience	31.8	30.8	28.2	27.4	27.5
Over 20 Years of Experience	15.0	15.1	14.9	15.5	17.1
<b>Average Salaries by Experience</b>					
Beginning Teachers	\$ 55,538	\$ 50,358	\$ 60,960	\$ 59,982	\$ 60,841
1-5 Years of Experience	56,856	57,738	61,905	62,709	63,676
6-10 Years of Experience	58,782	60,188	63,571	65,488	66,802
11-20 Years of Experience	61,464	62,654	66,337	69,279	70,560
Over 20 Years of Experience	65,775	66,560	70,216	73,306	74,980
<b>Student Teacher Ratio</b>	14.9	15.6	15.2	14.7	15.0

Source: District records for the fall PEIMS submission

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHOOL BUILDING INFORMATION**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-21**  
**Page 1 of 2**

	2016	2017	2018	2019	2020
<b>Schools</b>					
<b>Elementary</b>					
Buildings	47	47	47	47	47
Enrollment	25,971	25,579	24,246	23,606	23,208
<b>Middle</b>					
Buildings	12	12	12	12	12
Enrollment	12,595	12,757	12,663	12,830	12,996
<b>High School</b>					
Building	7	9	9	9	9
Enrollment	17,470	17,474	17,439	17,324	17,312
<b>Pre-K</b>					
Buildings	2	2	2	2	2
Enrollment	1,132	1,086	1,924	1,950	1,900
<b>Other</b>					
Buildings	3	2	2	2	2
Enrollment	349	133	199	277	8,285
<b>Student Services</b>					
Enrollment Center	1	1	1	1	1
Transportation	1	1	1	1	1
Infant Center	1	1	1	1	1
<b>Other</b>					
Buildings:					
Administration	1	1	1	1	1
Tax Office	1	1	1	1	1
Technology	1	1	1	1	1
Professional Development Center	1	1	1	1	1
Curtis Culwell Center	1	1	1	1	1
Facility Services	1	1	1	1	1
Agriculture Training Center	1	1	1	1	1
<b>Athletics</b>					
Stadiums (includes Athletic Office)	2	2	2	2	2
Running Tracks	7	7	7	7	7
Tennis Courts	7	7	7	7	7
Softball Fields	7	7	7	7	7
Baseball Fields	7	7	7	7	7

Source: District records

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHOOL BUILDING INFORMATION**  
**LAST TEN FISCAL YEARS**  
**(Unaudited)**

**Exhibit S-21**  
**Page 2 of 2**

	2021	2022	2023	2024	2025
<b>Schools</b>					
<b>Elementary</b>					
Buildings	47	47	47	47	43
Enrollment	22,062	21,843	21,642	21,232	21,049
<b>Middle</b>					
Buildings	12	12	12	12	12
Enrollment	12,766	12,141	11,343	11,145	10,985
<b>High School</b>					
Building	9	9	9	9	9
Enrollment	17,210	17,325	17,375	16,762	16,451
<b>Pre-K</b>					
Buildings	2	2	2	2	2
Enrollment	1,664	2,093	2,107	2,211	2,240
<b>Other</b>					
Buildings	2	2	2	2	2
Enrollment	219	272	300	309	296
<b>Student Services</b>					
Enrollment Center	1	1	1	1	1
Transportation	1	1	1	1	1
Infant Center	1	1	1	1	1
<b>Other</b>					
Buildings:					
Administration	1	1	1	1	1
Tax Office	1	1	1	1	1
Technology	1	1	1	1	1
Professional Development Center	1	1	1	1	1
Curtis Culwell Center	1	1	1	1	1
Facility Services	1	1	1	1	1
Agriculture Training Center	1	1	1	1	1
<b>Athletics</b>					
Stadiums (includes Athletic Office)	2	2	2	2	2
Running Tracks	7	7	7	7	7
Tennis Courts	7	7	7	7	7
Softball Fields	7	7	7	7	7
Baseball Fields	7	7	7	7	7

Source: District records





**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**REQUIRED RESPONSES TO SELECTED SCHOOL FIRST INDICATORS**  
**For the Year Ended June 30, 2025**

**Schedule L-1**

SF1	Was there an unmodified opinion in the Annual Financial Report on the financial statements as a whole?	Yes
SF2	Were there any disclosures in the Annual Financial Report and/or other sources of information concerning nonpayment of any terms of any debt agreement at fiscal year end?	No
SF3	Did the school district make timely payments to the Teacher Retirement System (TRS), Texas Workforce Commission (TWC), Internal Revenue Service (IRS), and other government agencies?	No
	(If the school district was issued a warrant hold and the warrant hold was not cleared within 30 days from the date the warrant hold was issued, the school district is considered <b>to not have made</b> timely payments.) Payments to the TRS and TWC are considered timely if a warrant hold that was issued in connection to the untimely payment was cleared within 30 days from the date the warrant hold was issued.	
	Payments to the IRS are considered timely if a penalty or delinquent payment notice was cleared within 30 days from the date the notice was issued.	
SF4	Was the school district issued a warrant hold? Even if the issue surrounding the initial warrant hold was resolved and cleared within 30 days, the school district is considered to have been issued a warrant hold.	No
SF5	Did the Annual Financial Report disclose any instances of material weaknesses in internal controls over financial reporting and compliance for local, state, or federal funds?	No
SF6	Was there any disclosure in the Annual Financial Report of material noncompliance for grants, contracts, and laws related to local, state, or federal funds?	No
SF7	Did the school district post the required financial information on its website in accordance with Government Code, Local Government Code, Texas Education Code, Texas Administrative Code and other statutes, laws and rules that were in effect at the school district's fiscal year end?	Yes
SF8	Did the school board members discuss the school district's property values at a board meeting within 120 days before the school district adopted its budget?	Yes
SF9	Total accumulated accretion on CABs included in government-wide financial statements at fiscal year-end.	\$ -0-

NOTE: This schedule is to be included as part of the annual financial audit report (AFR) submission on the required due date and published as a part of the school district's AFR. This schedule should be submitted in the data feed file and submitted as an Adobe Acrobat portable document file (pdf).



***GOVERNMENT AUDITING STANDARDS SECTION***



**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL  
REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN  
AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH GOVERNMENT AUDITING STANDARDS**

To the Board of Trustees  
Garland Independent School District

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Garland Independent School District, (the "District") as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 18, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

*A deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

To the Board of Trustees  
Garland Independent School District

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Whitley Penn LLP

Dallas, Texas

November 18, 2025

**GARLAND INDEPENDENT SCHOOL DISTRICT**  
**SCHEDULE OF FINDINGS AND RESPONSES**  
*For the Year Ended June 30, 2025*

**I. Summary of Auditors’ Results**

<b>Financial Statements</b>	
Type of auditors’ report issued:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiencies identified that are not considered to be material weaknesses?	None reported
Noncompliance material to financial statements noted?	No

**II. Financial Statement Findings**

None

